

OFFICIAL STATEMENT DATED JUNE 28, 2011

Rating: See "Rating" herein.
Standard and Poor's Rating Group: AAA

New Issue

In the opinion of Edwards Angell Palmer & Dodge LLP, Bond Counsel, based upon an analysis of existing law and assuming, among other matters, compliance with certain covenants, interest on the Bonds is excluded from gross income for federal income tax purposes under the Internal Revenue Code of 1986 (the "Code"). Interest on the Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although such interest is included in adjusted current earnings when calculating corporate alternative minimum taxable income. Under existing law, interest on the Bonds is exempt from Massachusetts personal income taxes, and the Bonds are exempt from Massachusetts personal property taxes. The Bonds will be designated as "qualified tax-exempt obligations" for purposes of Section 265(b)(3) of the Code. Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the accrual or receipt of interest on, the Bonds. See "Tax Exemption" herein.

TOWN OF BEDFORD, MASSACHUSETTS
\$3,297,000 GENERAL OBLIGATION MUNICIPAL PURPOSE LOAN OF 2011 BONDS

DATED
Date of Delivery

DUE
October 15
(as shown below)

The Bonds are issuable only in fully registered form, registered in the name of Cede & Co., as Bondowner and nominee for The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository for the Bonds. Purchases of the Bonds will be made in book-entry form, in the denomination of \$5,000 or any integral multiple thereof, with the exception of two \$1,000 denominations maturing October 15, 2012. See ("THE BONDS - Book-Entry Transfer System" herein.)

Principal of the Bonds will be paid on October 15 of the years in which the Bonds mature. Interest on the Bonds will be payable April 15 and October 15, commencing April 15, 2012. Principal and semiannual interest on the Bonds will be paid by U.S. Bank National Association, Boston, Massachusetts, as Paying Agent. So long as DTC or its nominee, Cede & Co., is the Bondowner, such payments will be made directly to such Bondowner. Disbursement of such payments to the DTC Participants is the responsibility of DTC and disbursement of such payments to the Beneficial Owners is the responsibility of the DTC Participants and Indirect Participants, as more fully described herein.

The Bonds are subject to redemption prior to their stated maturity dates as described herein.

In the opinion of Bond Counsel, the Bonds are valid general obligations of the Town of Bedford, Massachusetts and the principal of and interest on the Bonds are payable from taxes which may be levied upon all taxable property in the Town, subject to the limit imposed by Chapter 59, Section 21C of the General Laws.

MATURITIES, AMOUNTS, RATES, YIELDS AND CUSIPS

Due October 15	Principal Amount	Rate	Yield	Cusip 076221	Due October 15	Principal Amount	Rate	Yield	Cusip 076221
2012	\$ 317,000	2.00 %	0.50 %	ZR4	2017	\$ 280,000	4.00 %	1.75 %	ZW3
2013	300,000	3.00	0.62	ZS2	2018	280,000	4.00	2.10	ZX1
2014	300,000	3.00	0.89	ZT0	2019	280,000	3.00	2.25	ZY9
2015	290,000	3.00	1.18	ZU7	2020	230,000	3.00	2.45	ZZ6
2016	290,000	3.00	1.40	ZV5	2021	230,000	3.50	2.65	A26

\$200,000 Coupon Rate 3.00% Term Bonds Maturing October 15, 2023 Yield @ 3.00% Cusip #: 076221 A42
\$300,000 Coupon Rate 3.75% Term Bonds Maturing October 15, 2026 Yield @ 3.55% Cusip #: 076221 A75

The Bonds are offered subject to the final approving opinion of Edwards Angell Palmer & Dodge LLP, Boston, Massachusetts, Bond Counsel, as aforesaid, and to certain other conditions referred to herein and in the Notice of Sale. First Southwest Company, Boston, Massachusetts, has acted as Financial Advisor to the Town of Bedford, Massachusetts, with respect to the Bonds. The Bonds in definitive form will be delivered to DTC, or its custodial agent, on or about July 21, 2011, against payment to the Town in Federal Reserve funds.

MORGAN KEEGAN

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The information and expressions of opinion in this Preliminary Official Statement are subject to change without notice. Neither the delivery of this Official Statement nor any sale of the Bonds shall, under any circumstances, create any implication that there has been no material change in the affairs of the Town since the date of this Preliminary Official Statement.

SUMMARY STATEMENT

The information set forth below is qualified in its entirety by the information and financial statements appearing elsewhere in the Official Statement.

Date of Sale: Tuesday, June 28, 2011, 11:00 a.m. (E.T).

Location of Sale: First Southwest Company, 54 Canal Street, 3rd Floor, Boston, Massachusetts 02114.

Issuer: Town of Bedford, Massachusetts.

Issue: \$3,297,000 General Obligation Municipal Purpose Loan of 2011 Bonds, see "THE BONDS - Book-Entry Transfer System" herein.

Preliminary Official Statement Dated: June 15, 2011.

Dated Date of the Bonds: Date of Delivery.

Principal Due: Serially on October 15, 2012 through October 15, 20 2021, Term Bond maturing October 15, 2023 and October 15, 2026, as set forth herein.

Purpose and Authority: Bond proceeds will finance various municipal projects as authorized by the Town under provisions of Chapter 44, Sections 7 and 8 of the Massachusetts General Laws as detailed herein.

Redemption: The Bonds are subject to redemption prior to their stated maturity dates as described herein.

Security: The Bonds will be valid general obligations of the Town of Bedford, Massachusetts, and the principal of and interest on the Bonds are payable from taxes which may be levied upon all taxable property in the Town, subject to the limit imposed by Chapter 59, Section 21C of the General Laws.

Credit Rating: Standard & Poor's Ratings Group has assigned a rating of AAA on the Bonds.

Bond Insurance: The Town has not contracted for the issuance of any policy of municipal bond insurance or any other credit enhancement facility.

Basis of Award: Lowest True Interest Cost (TIC), as of the dated date. **BIDS MUST INCLUDE A PREMIUM OF AT LEAST \$45,000.**

Tax Exemption: Refer to "THE BONDS - Tax Exemption" herein and Appendix B, "Proposed Form of Legal Opinion of Bond Counsel".

Continuing Disclosure: Refer to "THE BONDS - Continuing Disclosure" herein and Appendix C, "Proposed Form of Continuing Disclosure Certificate".

Bank Qualification: The Bonds **WILL BE** designated by the Town as "qualified tax-exempt obligations" for purposes of Section 265(b)(3) of the Internal Revenue Code of 1986, as amended.

Paying Agent: U.S. Bank National Association, Boston, Massachusetts

Legal Opinion: Edwards Angell Palmer & Dodge LLP, Boston, Massachusetts.

Financial Advisor: First Southwest Company, Boston, Massachusetts.

Delivery and Payment: It is expected that delivery of the Bonds in book-entry only form will be made to The Depository Trust Company, or to its custodial agent, on or about July 21, 2011, against payment in Federal Funds.

Issuer Official: Questions concerning the Official Statement should be addressed to: Mr. Victor Garofalo, Treasurer, Town of Bedford, Massachusetts telephone (781) 275-2218 or Peter Frazier, Senior Vice President, First Southwest Company, Boston, Massachusetts Telephone (617) 619-4409.

NOTICE OF SALE

TOWN OF BEDFORD, MASSACHUSETTS

\$3,297,000 GENERAL OBLIGATION MUNICIPAL PURPOSE LOAN OF 2011 BONDS

The Town of Bedford, Massachusetts (the "Town") will receive sealed and electronic (as described herein) proposals until 11:00 A.M., Eastern Time, Tuesday, June 28, 2011, for the purchase of the following described General Obligation Municipal Purpose Loan of 2011 Bonds of the Town (the "Bonds"):

\$3,297,000 General Obligation Municipal Purpose Loan of 2011 Bonds payable October 15 of the years and in the amounts as follows:

<u>Due October 15</u>	<u>Principal Amount</u>	<u>Due October 15</u>	<u>Principal Amount</u>
2012	\$ 317,000	2020	\$ 230,000
2013	300,000	2021	230,000
2014	300,000	2022	* 100,000
2015	290,000	2023	* 100,000
2016	290,000	2024	* 100,000
2017	280,000	2025	* 100,000
2018	280,000	2026	* 100,000
2019	280,000		

* Callable maturities. May be combined into one or two Term Bonds, as provided herein.

The Bonds will be dated as of their date of delivery. Principal of the Bonds will be payable on October 15 of the years in which the Bonds mature. Interest will be payable on April 15, 2012 and semi-annually thereafter on April 15 and October 15.

The Bonds will be issued by means of a book-entry system with no physical distribution of the Bonds made to the public. One certificate for each maturity of the Bonds will be issued to The Depository Trust Company, New York, New York ("DTC"), and immobilized in its custody. Ownership of the Bonds in principal amounts of \$5,000 or integral multiples thereof, with the exception of two \$1,000 denominations maturing October 15, 2012, will be evidenced by a book-entry system with transfers of ownership effected on the records of DTC and its Participants pursuant to rules and procedures established by DTC and its Participants. The winning bidder, as a condition to delivery of the Bonds, shall be required to deposit the Bonds with DTC, registered in the name of Cede & Co. Interest and principal on the Bonds will be payable to DTC or its Nominee as Registered Owner of the Bonds. Transfer of principal and interest payments to Participants of DTC will be the responsibility of DTC. Transfer of principal and interest payments to Beneficial Owners will be the responsibility of such Participants and other Nominees of Beneficial Owners. The Town will not be responsible or liable for maintaining, supervising or reviewing the records maintained by DTC, its Participants or persons acting through such Participants.

The Bonds maturing in the years 2012 through 2021 will not be subject to redemption prior to maturity. The Bonds maturing after October 15, 2021 shall be subject to redemption prior to maturity, at the option of the Town, on or after October 15, 2021, either in whole or in part on any interest payment date, and if in part, by lot within a maturity, at the par amount of the Bonds to be redeemed, plus accrued interest to the date set for redemption.

For Bonds maturing on October 15, 2022, and thereafter, bidders may specify that all of the principal amount of such Bonds in any two or more consecutive years may, in lieu of maturing in each such year, be combined to comprise one maturity of Term Bonds scheduled to mature in the latest of the combined years, and shall be subject to mandatory redemptions prior to maturity at par as described above, in each of the years and in the principal amounts specified in the foregoing maturity schedule. Each mandatory redemption shall be allocated to the payment of the term bond maturing in the nearest subsequent year. Bidders may specify no more than two Term Bonds.

Term Bonds, if any, shall be subject to mandatory redemption on October 15 of the year or years immediately prior to the stated maturity of such Term Bond (the particular Bonds of such maturity to be redeemed to be selected by lot) as indicated in the foregoing maturity schedule at the principal amount thereof plus accrued interest to the redemption date, without premium.

Principal and semiannual interest on the Bonds will be paid by U.S. Bank National Association, Boston, Massachusetts as Paying Agent. So long as DTC or its nominee, Cede & Co., is the Bondowner, such payments will be made directly to DTC. Disbursement of such payments to the DTC Participants is the responsibility of DTC and disbursements of such payments to the Beneficial Owners is the responsibility of the DTC Participants and the Indirect Participants, as more fully described herein.

Bidders shall state the rate or rates of interest per annum which the Bonds are to bear in a multiple of 1/20 or 1/8 of one percent, but shall not state (a) more than one interest rate for any Bonds having a like maturity or (b) any interest rate which exceeds the interest rate stated for any other Bonds by more than 3 percent. **No bid of less than par plus a premium of at least \$45,000 and accrued interest to date of delivery will be considered.**

As between proposals which comply with this Notice of Sale, the award will be to the bidder who offers to purchase all the Bonds at the lowest net effective interest rate to the Town. Such interest rate shall be determined on a true interest cost (TIC) basis, which shall mean that rate which, as of July 21, 2011, discounts semiannually all future payments on account of principal and interest to the price bid, not including interest accrued to date of delivery, which accrued interest shall be paid by the successful bidder. In the event there is more than one proposal specifying the lowest such rate, the Bonds will be awarded to the bidder whose proposal is selected by the Town Treasurer by lot among all such proposals.

Bids must be submitted either:

- (a) In a sealed envelope marked "Proposal for Bonds" and addressed to Mr. Victor Garofalo, Treasurer, Town of Bedford, Massachusetts c/o First Southwest Company, 54 Canal Street, 3rd Floor, Boston, Massachusetts 02114. Proposals by telegram delivered as specified above will be accepted. Signed blank bid forms may be faxed to (617) 619-4411 prior to submitting bids, and actual bids may be telephoned to First Southwest Company, telephone (617) 619-4400 at least one-half hour prior to the 11:00 a.m. sale and after receipt of the faxed bid form by First Southwest Company. First Southwest Company will act as agent for the bidder, but neither the Town nor First Southwest Company shall be responsible for any errors in connection with bids submitted in this manner.
- (b) Electronically via Parity in accordance with this Notice of Sale. To the extent any instructions or directions set forth in Parity conflict with this Notice of Sale, the terms of this Notice of Sale shall control. For further information about Parity, potential bidders may contact the Financial Advisor to the Town or I-deal at 40 West 23rd Street, 5th Floor, New York, NY 10010 (212) 404-8102. An electronic bid made in accordance with this Notice of Sale shall be deemed an offer to purchase the Bonds in accordance with the terms provided in this Notice of Sale and shall be binding upon the bidder as if made by a signed and sealed written bid delivered to the Town.

The award of the Bonds to the winning bidder will not be effective until the bid has been approved by the Treasurer and Board of Selectmen.

The right is reserved to reject all bids and to reject any bid not complying with this Notice of Sale and, so far as permitted by law, to waive any irregularity with respect to any proposal.

The Town of Bedford has not contracted for the issuance of any policy of municipal bond insurance for the Bonds. If the Bonds qualify for issuance of any such policy or commitment therefor, any purchase of such insurance or commitment shall be at the sole option and expense of the bidder. Proposals shall not be conditioned upon the issuance of any such policy or commitment. Any failure of the Bonds to be so insured or of any such policy or commitment to be issued shall not in any way relieve the purchaser of its contractual obligations arising from the acceptance of its proposal for the purchase of the Bonds. Should the bidder purchase municipal bond insurance, all expenses associated with such policy or commitment will be borne by the bidder, except for the fee paid to Standard and Poor's Ratings Group for a rating on the Bonds. Any such fee paid to Standard and Poor's Ratings Group would be borne by the Town.

It shall be a condition to the obligation of the successful bidder to accept delivery of and pay for the Bonds that he/she shall be furnished, without cost, with (a) the approving opinion of the firm of Edwards Angell Palmer & Dodge LLP, Boston, Massachusetts, substantially in the form appearing as Appendix B of the Preliminary Official Statement dated June 15, 2011, (b) a certificate in the form satisfactory to Bond Counsel dated as of the date of delivery of the Bonds and receipt of payment therefor to the effect that there is no litigation pending or, to the knowledge of the signers thereof, threatened which affects the validity of the Bonds or the power of the Town to levy and collect taxes to pay them, (c) a certificate of the Town Treasurer to the effect that, to the best of his knowledge and belief, as of the date of sale the Preliminary Official Statement did not, and as of the date of the delivery of the Bonds, the Final Official Statement does not, contain any untrue statement of a material fact and does not omit to state a material fact necessary to make the statements made therein, in the light of the circumstances under which they were made, not misleading, and (d) a Continuing Disclosure Certificate in the form described in the Preliminary Official Statement.

In order to assist bidders in complying with Rule 15c2-12 (b)(5) promulgated by the Securities and Exchange Commission, the Town will undertake to provide annual reports and notices of certain significant events. A description of this undertaking is set forth in the Preliminary Official Statement.

The Bonds will be designated as “qualified tax-exempt obligations” for the purpose of Section 265(b)(3) of the Code.

Additional information concerning the Town of Bedford and the Bonds is contained in the Preliminary Official Statement dated June 15, 2011, to which prospective bidders are directed. The Preliminary Official Statement is provided for informational purposes only and is not a part of this Notice of Sale. Said Preliminary Official Statement is deemed final by the Town except for the omission of the reoffering price(s), interest rate(s), the identity of the underwriter(s), and any other pertinent terms of the Bonds depending on such matters, but is subject to change without notice to completion or amendment in a Final Official Statement. Copies of the Preliminary Official Statement may be obtained from First Southwest Company, 54 Canal Street, Boston, Massachusetts 02114 (Telephone: 617-619-4409). Within seven (7) business days following the award of the Bonds in accordance herewith, 25 copies of the Final Official Statement will be available from the First Southwest Company to the successful bidder for use in reoffering the Bonds. Upon request, additional copies will be provided at the expense of the requester.

On or prior to the date of delivery of the Bonds, the successful bidder shall furnish to the Town a certificate acceptable to Bond Counsel generally to the effect that (i) as of June 28, 2011 (the “Sale Date”), the purchaser had offered or reasonably expected to offer all of the Bonds to the general public (excluding bond houses, brokers, or similar persons acting in the capacity of underwriters or wholesalers) in a bona fide public offering at the prices set forth in such certificate, plus accrued interest, if any, (ii) such prices represent fair market prices of the Bonds as of the Sale Date, and (iii) as of the date of such certificate, all of the Bonds have been offered to the general public in a bona fide offering at the prices set forth in such certificate, and at least 10% of each maturity of the Bonds actually has been sold to the general public at such prices. To the extent the certifications described in the preceding sentence are not factually accurate with respect to the reoffering of the Bonds, Bond Counsel should be consulted by the bidder as to alternative certifications that will be suitable to establish the “issue price” of the Bonds for federal tax law purposes. If a municipal bond insurance policy or similar credit enhancement is obtained with respect to the Bonds by the successful bidder, such bidder will also be required to certify as to the net present value savings on the Bonds resulting from payment of insurance premiums or other credit enhancement fees.

CUSIP identification numbers will be printed on the Bonds at the option of the purchaser, but neither the failure to print such numbers on any Bond, nor any error with respect thereto, shall constitute a cause for a failure or refusal by the purchaser thereof to accept delivery and pay for the Bonds. All expenses in relation to the printing of CUSIP numbers on said Bonds shall be paid for by the issuer. The issuer assumes responsibility for any CUSIP Service Bureau or other charge that may be imposed for the assignment of such numbers.

The Bonds in definitive form will be delivered to The Depository Trust Company, or its custodial agent, on or about July 21, 2011 for settlement in Federal Reserve Funds.

/s/ Mr. Victor Garofalo, Treasurer
Town of Bedford, Massachusetts

June 15, 2011

**OFFICIAL STATEMENT
TOWN OF BEDFORD, MASSACHUSETTS
\$3,297,000 GENERAL OBLIGATION MUNICIPAL PURPOSE LOAN OF 2011 BONDS**

This Official Statement is provided for the purpose of presenting certain information relating to the Town of Bedford, Massachusetts (the "Town") in connection with the sale of \$3,297,000 aggregate principal amount of its General Obligation Municipal Purpose Loan of 2011 Bonds (the "Bonds"). The information contained herein has been furnished by the Town, except information attributed to another governmental agency or official as the source.

THE BONDS

Description of the Bonds

The Bonds will be dated as of their delivery date and will bear interest payable semiannually on April 15 and October 15, commencing April 15, 2012. The Bonds shall mature on October 15 of the years and in the principal amounts as set forth on the first page of this Official Statement.

The Bonds are issuable only as fully registered Bonds without coupons, and, when issued, will be registered in the name of Cede & Co., as Bondowner and nominee for The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository for the Bonds. Purchases of the Bonds will be made in book-entry form, in the denomination of \$5,000 or any integral multiple thereof, with the exception of two \$1,000 denominations maturing October 15, 2012. Purchasers will not receive certificates representing their interest in Bonds purchased. So long as Cede & Co. is the Bondowner, as nominee of DTC, references herein to the Bondowners or registered owners shall mean Cede & Co., as aforesaid, and shall not mean the Beneficial Owners (as defined herein) of the Bonds. (See "Book-Entry Transfer System" herein.)

Principal and semiannual interest on the Bonds will be paid by U.S. Bank National Association, Boston, Massachusetts as Paying Agent. So long as DTC or its nominee, Cede & Co., is the Bondowner, such payments will be made directly to DTC. Disbursement of such payments to the DTC Participants is the responsibility of DTC and disbursements of such payments to the Beneficial Owners is the responsibility of the DTC Participants and the Indirect Participants, as more fully described herein.

Redemption Provisions

The Bonds are subject to optional and mandatory redemption as described below.

Optional Redemption

The Bonds maturing in the years 2012 through 2021 will not be subject to redemption prior to maturity. The Bonds maturing on and after October 15, 2022 shall be subject to redemption prior to maturity, at the option of the Town, on or after October 15, 2021, either in whole or in part on any interest payment date, and if in part, by lot within a maturity, at the par amount of the bonds to be redeemed, plus accrued interest to the date set for redemption.

Mandatory Redemption

The Bonds maturing October 15, 2023, and October 15, 2026 (the "Term Bonds") are subject to mandatory redemption or maturity on each of the dates and in each of the principal amounts set forth below (the particular portion of each Term Bond to be redeemed or to mature on the final maturity date to be delivered by lot), at a redemption price of par, plus accrued interest, if any, to the redemption date.

\$200,000 Term Bonds Maturing October 15, 2023

<u>Fiscal Year</u>	<u>Principal Amount</u>
2022	\$100,000
2023 *	100,000

\$300,000 Term Bonds Maturing October 15, 2026

<u>Fiscal Year</u>	<u>Principal Amount</u>
2024	\$100,000
2025	100,000
2026 *	100,000

*Final maturity.

Notice of Redemption

So long as DTC is the registered owner of the Bonds, notice of any redemption of Bonds prior to their maturities, specifying the Bonds (or the portion thereof) to be redeemed shall be mailed by registered mail to DTC not more than 60 days nor less than 30 days prior to the redemption date. Any failure on the part of DTC to notify the DTC Participants of the redemption or failure on the part of the DTC Participants, Indirect Participants, or of a nominee of a Beneficial Owner (having received notice from DTC Participant or otherwise) to notify the Beneficial Owner shall not affect the validity of the redemption.

Record Date

The record date for each payment of interest is the last business day of the month preceding the interest payment date, provided that, with respect to overdue interest, the Paying Agent may establish a special record date. The special record date may not be more than twenty (20) days before the date set for payment. The Paying Agent will mail notice of a special record date to the Bondowners at least ten (10) days before the special record date.

Book-Entry Transfer System

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully registered Bond certificate will be issued for each maturity of the Bonds, each in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has Standard & Poor's highest rating: AAA. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com and www.dtc.org.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of the Bonds within a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity to be redeemed.

Neither DTC nor Cede & Co. (nor such other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Town as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Town or the Paying Agent, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC (nor its nominee), the Town or the Paying Agent, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Town or the Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the Town or the Paying Agent. Under such circumstances, in the event that a successor depository is not obtained, Bond certificates are required to be printed and delivered.

The Town may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the Town believes to be reliable, but the Town takes no responsibility for the accuracy thereof.

Authorization of the Bonds and Use of Proceeds

The following sets forth the principal amounts, purposes, statutory authorizations and dates of Town approval for the current offering of Bonds:

Purpose	This Issue	Original Bond Authorization	Bond Anticipation Notes Outstanding (1)	Statutory Reference (Chapter 44 of the Massachusetts General Laws), as amended	Date of Authorization
Road Resurfacing	\$ 1,300,000	\$ 3,250,000	\$ 1,300,000	7(6)	3/26/07, art. 13
Water	400,000	400,000	400,000	8	3/26/07, art. 11
Fire Mini Pumper	218,000	218,000	218,000	7(9)	3/23/09, art. 16
North Road Water Main Replacement	625,000	625,000	92,000	8	3/23/09, art. 16
Water Main Improvement	550,000	550,000	550,000	8(5)	3/22/10, art. 17
Ambulance	204,000	204,500	204,500	7(9)	3/22/10, art. 17
Total:	<u>\$ 3,297,000</u>		<u>\$ 2,764,500</u>		

(1) To be retired with \$500 revenue funds and \$2,764,000 of Bond proceeds.

Principal Maturities by Purpose

Calendar Year	Roads	Fire Pumper	Ambulance	Water	North Road Water Mains	Water Main Improvements	Total
2012	\$ 130,000	\$ 33,000	\$ 29,000	\$ 30,000	\$ 55,000	\$ 40,000	\$ 317,000
2013	130,000	30,000	25,000	30,000	45,000	40,000	300,000
2014	130,000	30,000	25,000	30,000	45,000	40,000	300,000
2015	130,000	25,000	25,000	30,000	40,000	40,000	290,000
2016	130,000	25,000	25,000	30,000	40,000	40,000	290,000
2017	130,000	25,000	25,000	25,000	40,000	35,000	280,000
2018	130,000	25,000	25,000	25,000	40,000	35,000	280,000
2019	130,000	25,000	25,000	25,000	40,000	35,000	280,000
2020	130,000			25,000	40,000	35,000	230,000
2021	130,000			25,000	40,000	35,000	230,000
2022				25,000	40,000	35,000	100,000
2023				25,000	40,000	35,000	100,000
2024				25,000	40,000	35,000	100,000
2025				25,000	40,000	35,000	100,000
2026				25,000	40,000	35,000	100,000
Total	<u>\$ 1,300,000</u>	<u>\$ 218,000</u>	<u>\$ 204,000</u>	<u>\$ 400,000</u>	<u>\$ 625,000</u>	<u>\$ 550,000</u>	<u>\$ 3,297,000</u>

Tax Exemption

In the opinion of Edwards Angell Palmer & Dodge LLP, Bond Counsel to the Town (“Bond Counsel”), based upon an analysis of existing laws, regulations, rulings, and court decisions, and assuming, among other matters, compliance with certain covenants, interest on the Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the “Code”). Bond Counsel is of the further opinion that interest on the Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, however, Bond Counsel observes that such interest is included in adjusted current earnings when calculating corporate alternative minimum taxable income. The Bonds are “qualified tax-exempt obligations” for purposes of Section 265(b)(3) of the Code. Bond Counsel expresses no opinion regarding any other federal tax consequences arising with respect to the ownership or disposition of, or the accrual or receipt of interest on, the Bonds.

The Code imposes various requirements relating to the exclusion from gross income for federal income tax purposes of interest on obligations such as the Bonds. Failure to comply with these requirements may result in interest on the Bonds being included in gross income for federal income tax purposes, possibly from the date of original issuance of the Bonds. The Town has covenanted to comply with such requirements to ensure that interest on the Bonds will not be included in federal gross income. The opinion of Bond Counsel assumes compliance with these requirements.

Bond Counsel is also of the opinion that, under existing law, interest on the Bonds is exempt from Massachusetts personal income taxes, and the Bonds are exempt from Massachusetts personal property taxes. Bond Counsel has not opined as to other Massachusetts tax consequences arising with respect to the Bonds. Prospective Bondholders should be aware, however, that the Bonds are included in the measure of Massachusetts estate and inheritance taxes, and the Bonds and the interest thereon are included in the measure of certain Massachusetts corporate excise and franchise taxes. Bond Counsel expresses no opinion as to the taxability of the Bonds or the income therefrom or any other tax consequences arising with respect to the Bonds under the laws of any state other than Massachusetts. A complete copy of the proposed form of opinion of Bond Counsel is set forth in Appendix B hereto.

To the extent the issue price of any maturity of the Bonds is less than the amount to be paid at maturity of such Bonds (excluding amounts stated to be interest and payable at least annually over the term of such Bonds), the difference constitutes “original issue discount,” the accrual of which, to the extent properly allocable to each owner thereof, is treated as interest on the Bonds which is excluded from gross income for federal income tax purposes and is exempt from Massachusetts personal income taxes. For this purpose, the issue price of a particular maturity of the Bonds is the first price at which a substantial amount of such maturity of the Bonds is sold to the public (excluding bond houses, brokers, or similar persons or organizations acting in the capacity of underwriters, placement agents or wholesalers). The original issue discount with respect to any maturity of the Bonds accrues daily over the term to maturity of such Bonds on the basis of a constant interest rate compounded semiannually (with straight-line interpolations between compounding dates). The accruing original issue discount is added to the adjusted basis of such Bonds to determine taxable gain or loss upon disposition (including sale, redemption, or payment on maturity) of such Bonds. Bondholders should consult their own tax advisors with respect to the tax consequences of ownership of Bonds with original issue discount, including the treatment

of purchasers who do not purchase such Bonds in the original offering to the public at the first price at which a substantial amount of such Bonds is sold to the public.

Bonds purchased, whether at original issuance or otherwise, for an amount greater than the stated principal amount to be paid at maturity of such Bonds, or, in some cases, at the earlier redemption date of such Bonds ("Premium Bonds"), will be treated as having amortizable bond premium for federal income tax purposes and Massachusetts personal income tax purposes. No deduction is allowable for the amortizable bond premium in the case of obligations, such as the Premium Bonds, the interest on which is excluded from gross income for federal income tax purposes. However, a Bondholder's basis in a Premium Bond will be reduced by the amount of amortizable bond premium properly allocable to such Bondholder. Holders of Premium Bonds should consult their own tax advisors with respect to the proper treatment of amortizable bond premium in their particular circumstances.

Bond Counsel has not undertaken to determine (or to inform any person) whether any actions taken (or not taken) or events occurring (or not occurring) after the date of issuance of the Bonds may adversely affect the value of, or the tax status of interest on, the Bonds. Further, no assurance can be given that pending or future legislation, including amendments to the Code, if enacted into law, or any proposed legislation, including amendments to the Code, or any future judicial, regulatory or administrative interpretation or development with respect to existing law, will not adversely affect the value of, or the tax status of interest on, the Bonds. Prospective Bondholders are urged to consult their own tax advisors with respect to proposals to restructure the federal income tax.

Although Bond Counsel is of the opinion that interest on the Bonds is excluded from gross income for federal income tax purposes and is exempt from Massachusetts personal income taxes, the ownership or disposition of, or the accrual or receipt of interest on, the Bonds may otherwise affect the federal or state tax liability of a Bondholder. Among other possible consequences of ownership or disposition of, or the accrual or receipt of interest on, the Bonds, the Code requires recipients of certain social security and certain railroad retirement benefits to take into account receipts or accruals of interest on the Bonds in determining the portion of such benefits that are included in gross income. The nature and extent of all such other tax consequences will depend upon the particular tax status of the Bondholder or the Bondholder's other items of income or deduction. Bond Counsel expresses no opinion regarding any such other tax consequences, and Bondholders should consult with their own tax advisors with respect to such consequences.

Rating

Standard and Poor's Ratings Group has assigned a rating of AAA on the Bonds. Such rating, if obtained, will be printed on the cover of the Final Official Statement. It will reflect only the rating agency's views and will be subject to revision or withdrawal, which could affect the market price of the Bonds.

Security and Remedies

Full Faith and Credit. General obligation bonds and notes of a Massachusetts city or town constitute a pledge of its full faith and credit. Payment is not limited to a particular fund or revenue source. Except for "qualified bonds" as described below (see "Serial Bonds and Notes" under "TYPES OF OBLIGATIONS" below) and setoffs of state distributions as described below (see "State Distributions" below), no provision is made by the Massachusetts statutes for priorities among bonds and notes and other general obligations, although the use of certain moneys may be restricted.

Tax Levy. The Massachusetts statutes direct the municipal assessors to include annually in the tax levy for the next fiscal year "all debt and interest charges matured and maturing during the next fiscal year and not otherwise provided for [and] all amounts necessary to satisfy final judgments". Specific provision is also made for including in the next tax levy payments of rebate amounts not otherwise provided for and payment of notes in anticipation of federal or state aid, if the aid is no longer forthcoming.

The total amount of a tax levy is limited by statute. However, the voters in each municipality may vote to exclude from the limitation any amounts required to pay debt service on indebtedness incurred before November 4, 1980. Local voters may also vote to exempt specific subsequent bond issues from the limitation. (See "Tax Limitations" Under "PROPERTY TAX" below.) In addition, obligations incurred before November 4, 1980 may be constitutionally entitled to payment from taxes in excess of the statutory limit.

Except for taxes on the increased value of certain property in designated development districts which may be pledged for the payment of debt service on bonds issued to finance economic development projects within such districts, no provision is made for a lien on any portion of the tax levy to secure particular bonds or notes or bonds and notes generally (or judgments on bonds or notes) in priority to other claims. Provision is made, however, for borrowing to pay judgments, subject to the General Debt Limit. (See "DEBT LIMITS" below.) Subject to the approval of the State Director of Accounts for judgments above

\$10,000, judgments may also be paid from available funds without appropriation and included in the next tax levy unless other provision is made.

Court Proceedings. Massachusetts cities and towns are subject to suit on their general obligation bonds and notes and courts of competent jurisdiction have power in appropriate proceedings to order payment of a judgment on the bonds or notes from lawfully available funds or, if necessary, to order the city or town to take lawful action to obtain the required money, including the raising of it in the next annual tax levy, within the limits prescribed by law. (See “*Tax Limitations*” under “PROPERTY TAX” below.) In exercising their discretion as to whether to enter such an order, the courts could take into account all relevant factors including the current operating needs of the city or town and the availability and adequacy of other remedies. The Massachusetts Supreme Judicial Court has stated in the past that a judgment against a municipality can be enforced by the taking and sale of the property of any inhabitant. However, there has been no judicial determination as to whether this remedy is constitutional under current due process and equal protection standards.

Restricted Funds. Massachusetts statutes also provide that certain water, gas and electric, community antenna television system, telecommunications, sewer, parking meter and passenger ferry fee, community preservation and affordable housing receipts may be used only for water, gas and electric, community antenna television system, telecommunications, sewer, parking, mitigation of ferry service impacts, community preservation and affordable housing purposes, respectively; accordingly, moneys derived from these sources may be unavailable to pay general obligation bonds and notes issued for other purposes. A city or town that accepts certain other statutory provisions may establish an enterprise fund for a utility, health care, solid waste, recreational or transportation facility and for police or fire services; under those provisions any surplus in the fund is restricted to use for capital expenditures or reduction of user charges. In addition, subject to certain limits, a city or town may annually authorize the establishment of one or more revolving funds in connection with use of certain revenues for programs that produce those revenues; interest earned on a revolving fund is treated as general fund revenue. A city or town may also establish an energy revolving loan fund to provide loans to owners of privately-held property in the city or town for certain energy conservation and renewable energy projects, and may borrow to establish such a fund. The loan repayments and interest earned on the investment of amounts in the fund shall be credited to the fund. Also, the annual allowance for depreciation of a gas and electric plant or a community antenna television and telecommunications system is restricted to use for plant or system renewals and improvements, for nuclear decommissioning costs, and costs of contractual commitments, or, with the approval of the State Department of Telecommunications and Energy, to pay debt incurred for plant or system reconstruction or renewals. Revenue bonds and notes issued in anticipation of them may be secured by a prior lien on specific revenues. Receipts from industrial users in connection with industrial revenue financings are also not available for general municipal purposes.

State Distributions. State grants and distributions may in some circumstances be unavailable to pay general obligation bonds and notes of a city or town in that the State Treasurer is empowered to deduct from such grants and distributions the amount of any debt service paid on “qualified bonds” (See “*Serial Bonds and Notes*” under “TYPES OF OBLIGATIONS” below) and any other sums due and payable by the city or town to the Commonwealth or certain other public entities, including any unpaid assessments for costs of any public transportation authority (such as the Massachusetts Bay Transportation Authority or a regional transit authority) of which it is a member, for costs of the Massachusetts Water Resources Authority if the city or town is within the territory served by the MWRA, for any debt service due on obligations issued to the Massachusetts School Building Authority, or for charges necessary to meet obligations under the Commonwealth’s Water Pollution Abatement or Drinking Water Revolving Loan Programs, including such charges imposed by another local governmental unit that provides wastewater collection or treatment services or drinking water services to the city or town.

If a city or town is (or is likely to be) unable to pay principal or interest on its bonds or notes when due, it is required to notify the State Commissioner of Revenue. The Commissioner shall in turn, after verifying the inability, certify the inability to the State Treasurer. The State Treasurer shall pay the due or overdue amount to the paying agent for the bonds or notes, in trust, within three days after the certification or one business day prior to the due date (whichever is later). This payment is limited, however, to the estimated amount otherwise distributable by the Commonwealth to the city or town during the remainder of the fiscal year (after the deductions mentioned in the foregoing paragraph). If for any reason any portion of the certified sum has not been paid at the end of the fiscal year, the State Treasurer shall pay it as soon as practicable in the next fiscal year to the extent of the estimated distributions for that fiscal year. The sums so paid shall be charged (with interest and administrative costs) against the distributions to the city or town.

The foregoing does not constitute a pledge of the faith and credit of the Commonwealth. The Commonwealth has not agreed to maintain existing levels of state distributions, and the direction to use estimated distributions to pay debt service may be subject to repeal by future legislation. Moreover, adoption of the annual appropriation act has sometimes been delayed beyond the beginning of the fiscal year and estimated distributions which are subject to appropriation may be unavailable to pay local debt service until they are appropriated.

Bankruptcy. Enforcement of a claim for payment of principal or interest on general obligation bonds or notes would be subject to the applicable provisions of Federal bankruptcy laws and to the provisions of other statutes, if any, hereafter enacted by the Congress or the State legislature extending the time for payment or imposing other constraints upon enforcement insofar as the same may be constitutionally applied. Massachusetts municipalities are not currently authorized by the Massachusetts General Laws to file a petition for bankruptcy under Federal Bankruptcy laws. In cases involving significant financial difficulties faced by a single city, town or regional school district, the Commonwealth has enacted special legislation to permit the appointment of a fiscal overseer, finance control board or, in the most extreme cases, a state receiver. In a limited number of these situations, such special legislation has also authorized the filing of federal bankruptcy proceedings, with the prior approval of the Commonwealth. In each case where such authority was granted, it expired at the termination of the Commonwealth's oversight of the financially distressed city, town or regional school district. To date, no such filings have been approved or made.

Opinion of Bond Counsel

The purchaser will be furnished the legal opinion of the firm of Edwards Angell Palmer & Dodge LLP, of Boston, Massachusetts. The opinion will be dated and given on and will speak only as of the date of original delivery of the Bonds to the successful bidder. The opinion will be substantially in the form presented in Appendix B.

Other than as to matters expressly set forth herein as the opinion of Bond Counsel, Bond Counsel is not passing upon and does not assume any responsibility for the accuracy or adequacy of the statements made in this Official Statement and make no representation that they have independently verified the same.

Financial Advisory Services of First Southwest Company

First Southwest Company, Boston, Massachusetts serves as financial advisor to the Town of Bedford, Massachusetts. The Town has consented to First Southwest Company's participation in the public bidding on the Bonds if it so desires.

Continuing Disclosure

In order to assist the Underwriters in complying with Rule 15c2-12(b)(5) promulgated by the Securities and Exchange Commission (the "Rule"), the Town will covenant for the benefit of owners of the Bonds to provide certain financial information and operating data relating to the Town by not later than 270 days after the end of each fiscal year (the "Annual Report"), and to provide notices of the occurrence of certain enumerated events. The covenants will be contained in a Continuing Disclosure Certificate, the proposed form of which is provided in Appendix C. The Certificate will be executed by the signers of the Bonds, and incorporated by reference in the Bonds.

The Town has never failed to comply in all material respects with any previous undertakings to provide annual reports or notices of material events in accordance with the Rule.

TOWN OF BEDFORD, MASSACHUSETTS

General

The Town of Bedford is located in Middlesex County approximately 15 miles northwest of Boston. It is bordered by the towns of Lincoln and Concord on the southwest, Lexington on the southeast, Burlington on the east, Billerica on the north and Carlisle on the northeast. Incorporated as a Town in 1729, Bedford has a population of approximately 13,320 (2010 Federal census) and occupies a land area of 14 square miles.

Since the construction of a railroad connection to Boston in the 1850's, Bedford has evolved from an agricultural community to a bedroom suburb of Boston. Construction of state highways and expressways has reinforced Bedford's role as a desirable residential suburb.

Bedford has outstanding access to the regional expressway system. Route 128, the circumferential highway around Boston known as the "high tech region," passes on the southeast border of Bedford, State Route 2 passes on the southwest border of the Town and State Route 3 passes on the east border of the Town.

Governing Bodies and Officers

Local legislative decisions are made by an open town meeting. Subject to the legislative decisions made by the town meeting, the affairs of the Town are generally administered by a Town Manager with the approval of a board of five selectmen who are elected on an at-large basis for staggered three-year terms.

PRINCIPAL TOWN OFFICIALS

The following is a list of the principal executive officers:

<u>Title</u>	<u>Name</u>	<u>Manner of Selection</u>	<u>Term Expires</u>
Selectman, Chairperson	Walter J. St. Onge III	Elected/3 Years	2012
Selectman	Michael A. Rosenberg	Elected/3 Years	2014
Selectman	Mark Siegenthaler	Elected/3 Years	2014
Selectman	Catherine B. Cordes	Elected/3 Years	2013
Selectman	William S. Moonan	Elected/3 Years	2013
Town Manager	Richard T. Reed	Appointed	Indefinite
Finance Director	Peter P. Naum	Appointed	Indefinite
Town Accountant	Debra A. Champagne	Appointed	Indefinite
Treasurer/Collector	Victor Garofalo	Appointed	Indefinite
Town Clerk	Doreen Tremblay	Appointed	Indefinite
Town Counsel	Michael C. Lehane	Appointed	2011

Municipal Services

The Town provides general governmental services for the territory within its boundaries including police and fire protection, public education in pre-kindergarten through grade twelve, collection and disposal of solid waste, a library, streets, parks and recreation, water supply and distribution, and sewage collection and disposal. The Shawsheen Regional Vocational Technical School District provides vocational technical education in grades 9 through 12.

Education

School affairs are administered by a superintendent with policy guidance from an elected school committee of five persons.

The following table sets forth the trend in public school enrollments for the Town for the school years indicated.

	PUBLIC SCHOOL ENROLLMENTS						Projected 2011
	OCTOBER 1,						
	Actual					2010	
2005	2006	2007	2008	2009	2010		
Kindergarten	162	150	150	145	187		
Grades 1-4	685	697	697	711	690		
Grades 5-6	352	362	362	377	369		
Grades 7-8	311	325	325	377	383		
High School (9 - 12) (1)	761	756	756	783	771		
Totals	2,271	2,290	2,290	2,393	2,400	0	0

(1) Approximately 150 High School Students are children of Hanscom Air Force base personnel.

Industry and Commerce

Bedford is primarily a residential suburban community, with a diversified manufacturing base located within the Boston Standard Metropolitan Statistical Area.

EMPLOYMENT AND PAYROLLS

Due to the reclassification the U.S. Department of Labor now uses the North American Industry Classification System (NAICS) as the basis for the assignment and tabulation of economic data by industry.

Industry	Calendar Year Average				
	2009	2008	2007	2006	2005
Construction	333	383	368	351	349
Manufacturing	2,316	2,164	2,296	2,253	2,946
Trade, Transportation & Utilities	2,102	1,828	1,710	1,790	1,936
Information	1,833	2,016	1,712	1,899	1,858
Financial Activities	677	697	684	633	595
Professional and Business Services	5,144	5,565	5,569	5,542	5,196
Education and Health Services	3,545	3,321	3,078	2,979	2,951
Leisure and Hospitality	854	881	858	839	743
Other Services	177	187	246	217	1,873
Total Employment	16,981	17,042	16,521	16,503	18,447
Number of Establishments	635	630	627	621	624
Average Weekly Wages	\$ 1,674	\$ 1,607	\$ 1,693	\$ 1,620	\$ 1,490
Total Wages	\$ 1,636,692,203	\$ 1,560,988,366	\$ 1,596,883,592	\$ 1,525,824,760	\$ 1,428,805,413

Largest Employers

Name	Product/Function	Approximate No. of Employees
Hanscom Field (USAF)	Research and Development	5,500
MITRE Corporation	Engineering, Architecture, Surveying	1,829
Veterans Medical Center	Federal Government Hospital	950
Middlesex Community College	Community College	927
Progress Software	Computer Software Development	700
iRobot	High-Tech Manufacturing	500
RSA Security	Data Security	500
Millipore	Fluid purification and analysis	465
Intel	Computer Software	400
Hologic	Manufacture of Medical Devices	400

Labor Force, Employment and Unemployment Rates

According to the Massachusetts Division of Employment and Training, in April 2011, the Town has a total labor force of 7,157, of which 6,756 were employed and 401, or 5.6%, were unemployed, as compared with 7.8% for the Commonwealth (unadjusted). The following table sets for the labor force and unemployment rates for the Town of Bedford as well as the unemployment rates for the Commonwealth and the United States for the years indicated.

Year	Town of Bedford		Massachusetts	United States
	Labor Force	Unemployment Rate	Unemployment Rate	Unemployment Rate
2010	7,133	6.1 %	8.4 %	9.4 %
2009	7,101	6.5	8.1	9.3
2008	6,853	4.0	5.3	5.8
2007	6,776	3.2	4.5	4.6
2006	6,612	4.0	4.9	4.6

SOURCE: Mass. Department of Employment and Training, Federal Reserve Bank of Boston and U.S. Bureau of Labor Statistics. Data based upon place of residence not place of employment.

Building Permits

The following table sets forth the number of building permits issued and the estimated dollar value of new construction and alterations for the calendar years indicated. Permits are filed for both private construction and Town projects.

Year	Number	Estimated Value
2011	400	\$59,031,345 (1)
2010	466	28,245,851
2009	480	55,534,950
2008	567	63,858,830
2007	596	121,286,389 (2)

SOURCE: Report of the Building Inspector.

- (1) As of May 31, 2011
- (2) Significant increase due to four large commercial projects and one large residential project which have a combined total estimated value of approximately \$53.4 million.

Development

The Planning Board has continued reviewing proposals for new and existing development in Bedford over the last year. These reviews include a range of mixed use, commercial, and residential developments.

On the mixed-use side: The Planning Board has reviewed the following special permit amendment requests:

- 1) Blake Block, 68-84 Great Road, requested to expand the footprint of the building and have the second floor consist of all residential units—Planning Board granted approval for this Special Permit *minor* Amendment request on July, 2010 with 6 conditions.
- 2) Plank Street Office Building/Building 7, (Criterion Developers/Village at Taylor Pond), the Board reviewed a concept plan to amend the special permit to change the office building/building 7 to a residential building; overall the Board was not in favor of this request;
- 3) The Board is in the process of reviewing a request from Criterion Developers/Village at Taylor Pond, 59-75 Middlesex Turnpike, to convert the ground floor retail in building 1 & building 6 to 16 additional residential units.

On the Commercial side:

- 1) The Planning Board gave a positive recommendation (with conditions) for site plan approval to the Building Inspector for the following sites:
11 Oak Park—Progress Software; to install a new driveway connection and reconfigure the parking lot; 202 Burlington Road—The Mitre Corporation; to demolish existing Building E (108,000 square feet) and construct a new Building L (144,000 square feet).
- 2) The Planning Board is in the process of site plan review for 24 South Road to convert a residential property into retail.
- 3) The town requested a special permit use for the one-half acre property located at 80 Loomis & 110 South Road. The historic Bedford Depot Building & Freight House is located on this property. Both buildings are being leased or used by non-governmental organizations. The Planning Board reviewed and granted the town a special permit to allow business and professional office, retail store, personal service shop, municipal use and repair or trade shop uses in the Depot Area Mixed Use Overlay District. The Planning Board later reviewed and approved a special permit amendment for the Depot Area Mixed Use Overlay District to include lodge, clubs or assembly to the list of allowed uses at these sites.

On the Residential side:

- 1) A special permit (with conditions) for a Definitive Cluster Subdivision, Rosewood Lane, (formerly 350 and 350A Concord Road) was granted by the Planning Board on April 30, 2010. The approved cluster subdivision consists of four residential lots, plus open space deeded to the town.
- 2) The Board reviewed and approved of proposed stormwater and drainage improvements to Shawsheen Ridge Condominiums; and
- 3) the Board continued to review preliminary plans for Carleton Willard Village Nursing Care Facility to expand their existing housing by proposing to construct an additional five duplexes consisting of ten independent-style living units. This expansion, as proposed would require a zoning amendment. After much review, representatives of Carleton Willard Village Nursing Care Facility informed the Board that they would like to review their options; and then return to the Board at a later time.

Population and Income

The following table compares the median age, median family income and per capita income for Bedford, the Commonwealth, and the United States as a whole.

	POPULATION AND INCOME (1)		
	<u>Bedford</u>	<u>Massachusetts</u>	<u>United States</u>
Median Age:			
2000	42.1	36.5	35.3
1990	36.9	33.6	32.9
Median Family Income:			
2000	\$101,081	\$61,664	\$50,046
1990	64,537	44,367	35,225
Per Capita Income:			

(1) Federal Census Bureau.

POPULATION TRENDS

<u>2010</u>	<u>2000</u>	<u>1990</u>	<u>1980</u>
13,320	12,595	12,996	13,067

SOURCE: Federal Census.

PROPERTY TAXATION

Tax Levy Computation

The principal general fund revenue source of the Town is the tax on real and personal property. The amount to be levied in each year is the amount appropriated or required by law to be raised for municipal expenditures less estimated receipts from other sources and less appropriations voted from funds on hand. The total amount levied is subject to certain limits prescribed by law; for a description of those limits, see "Tax Limitations" below. The estimated receipts for a fiscal year from sources other than the property tax may not exceed the actual receipts during the preceding fiscal year from the same sources unless approved by the State Commissioner of Revenue. Excepting special funds the use of which is otherwise provided for by law, the deduction for appropriations voted from funds on hand for a fiscal year cannot exceed the "free cash" as of the beginning of the prior fiscal year as certified by the State Director of Accounts plus up to nine months' collections and receipts on account of earlier years' taxes after that date. Subject to certain adjustments, free cash is surplus revenue less uncollected overdue property taxes from earlier years. Although an allowance is made in the tax levy for abatements (see "Overlay" below) no reserve is generally provided for uncollectible real property taxes. Since some of the levy is inevitably not collected, this creates a cash deficiency which may or may not be offset by other items (See "Taxation to Meet Deficits" below).

The following table illustrates the trend in the manner in which the tax levy was determined for the fiscal years indicated.

TAX LEVY COMPUTATION

	Fiscal 2011	Fiscal 2010	Fiscal 2009	Fiscal 2008	Fiscal 2007
Gross Amount to be Raised					
Appropriations (1)	\$77,712,238	\$73,903,744	\$71,740,978	\$68,959,593	\$65,281,589
Other Local Expenditures	143,733	529,067	1,153,385	504,106	426,138
State and County Charges	308,940	283,011	286,472	263,286	261,553
Overlay Reserve	796,197	868,878	900,351	1,062,646	921,765
Total Gross Amount to be Raised	78,961,108	75,584,699	74,081,186	70,789,631	66,891,045
Less Estimated Receipts & Other Revenue					
Estimated Receipts from State (2)	5,117,984	6,631,078	7,186,697	6,747,258	6,329,108
Estimated Receipts-Local (3)	16,016,800	13,558,591	12,573,525	13,319,713	11,928,308
Available Funds Appropriated:					
Free Cash	-	-	-	263,800	300,000
Other Available Funds (4)	5,985,164	5,863,837	5,702,110	4,312,026	5,495,360
Free Cash & Other Revenue Used to Reduce the Tax Rate	1,894,000	3,055,000	2,600,000	3,491,000	2,422,959
Total Estimated Receipts & Revenues	29,013,948	29,108,506	28,062,332	28,133,797	26,475,735
Net Amount to be Raised (Tax Levy)	\$49,947,160	\$46,476,193	\$46,018,854	\$42,655,834	\$40,415,310
Property Valuation	\$ 2,752,075,404	\$ 2,755,935,570	\$ 2,830,696,757	\$ 2,893,298,665	\$ 2,799,213,600
Tax Rate per \$1,000 (Residential)	\$ 14.33	\$ 13.08	\$ 12.43	\$ 11.38	\$ 11.29
Tax Rate per \$1,000 (C/I/P)	\$ 31.76	\$ 29.51	\$ 28.45	\$ 25.80	\$ 25.27
Tax Rate per \$1,000 (Open Space)	\$ 10.74	\$ 9.81	\$ 9.32	\$ 8.54	\$ 8.47

- (1) Includes additional appropriations from taxation voted subsequent to adoption of the annual budget but prior to setting of the tax rate.
- (2) Estimated by the State Department of Revenue and required by law to be used in setting of the tax rate. Actual state aid payments may vary upward or downward from said estimates, and the State may withhold payments pending receipt of State and County assessments. There were reductions in state local aid in fiscal 2009 from the amounts originally expected and the Commonwealth's fiscal year 2010 budget provided for further reductions in local aid in fiscal 2010. Bedford received approximately \$139,219 less in fiscal 2009 than when it set its tax rate and levy as shown above and received a reduction of \$555,619 in fiscal 2010. The Town offset the loss of this revenue through prudent budgeting and closely monitored spending.
- (3) Includes Community Preservation Act revenues.
- (4) Transfers from other available funds, including "free cash", generally made as an offset to a particular appropriation item.

Assessed Valuations and Tax Levies

Property is classified for the purpose of taxation according to its use. The legislature has in substance created three classes of taxable property: (1) residential real property, (2) open space land, and (3) all other (commercial, industrial and personal property). Within limits, cities and towns are given the option of determining the share of the annual levy to be borne by each of the three categories. The share required to be borne by residential real property is at least 50 per cent of its share of the total taxable valuation; the effective rate for open space must be at least 75 per cent of the effective rate for residential real property; and the share of commercial, industrial and personal property must not exceed 175 percent of their share of the total valuation. A city or town may also exempt up to 20 percent of the valuation of residential real property (where used as the taxpayer's principal residence) and up to 10 percent of the valuation of commercial real property (where occupied by certain small businesses). Property may not be classified in a city or town until the State Commissioner of Revenue certifies that all property in the city or town has been assessed at its fair cash value. Such certification must take place every three years or pursuant to a revised schedule as may be issued by the Commissioner.

Related statutes provide that certain forest land, agricultural or horticultural land (assessed at the value it has for these purposes) and recreational land (assessed on the basis of its use at a maximum of 25 percent of its fair cash value) are all to be taxed at the rate applicable to commercial property. Land classified as forest land is valued for this purpose at five percent of fair cash value but not less than ten dollars per acre.

In order to determine appropriate relative values for the purposes of certain distributions to and assessments upon cities and towns, the Commissioner of Revenue biennially makes his own redetermination of the fair cash value of the taxable property in each municipality. This is known as the "equalized value".

An in-house update of valuations is conducted annually.

The following table sets forth the trend in the Town's assessed valuations, tax levies, and tax levies per capita.

Fiscal Year	Real Estate Valuation	Personal Property Valuation	Total Assessed Valuation	Tax Levy	Tax Levy Per Capita(1)
2011	\$2,660,827,344	\$91,248,060	\$2,752,075,404	\$49,947,160	\$3,966
2010	2,685,481,470	70,454,100	2,755,935,570	46,476,193	3,690
2009	2,758,181,457	72,515,300	2,830,696,757	46,018,853	3,654
2008	2,834,062,565	59,236,100	2,893,298,665	42,655,834	3,387
2007	2,733,284,500	65,929,100	2,799,213,600	40,415,310	3,209

(1) Based on 2000 federal census number of 12,595.

Classification of Property

The following is a breakdown of the Town's assessed valuations in fiscal years 2011, 2010 and 2009.

Property Type	2011		2010		2009	
	Amount	% of Total	Amount	% of Total	Amount	% of Total
Residential	\$2,144,152,098	77.9 %	\$2,115,408,335	76.8 %	\$2,148,598,800	75.9
Open Space	4,100,100	0.1	4,837,900	0.2	4,909,400	0.2
Commercial	245,573,546	8.9	271,250,635	9.8	384,622,657	13.6
Industrial	267,001,600	9.7	293,984,600	10.7	220,050,600	7.8
Personal	91,248,060	3.3	70,454,100	2.6	72,515,300	2.6
Total	<u>\$2,752,075,404</u>	<u>100.0 %</u>	<u>\$2,755,935,570</u>	<u>100.0 %</u>	<u>\$2,830,696,757</u>	<u>100.0</u>

Largest Taxpayers

The following table lists the ten largest taxpayers in the Town based upon assessed valuation for fiscal 2011. All of the properties listed are current in their tax payments.

Name	Nature of Business	Assessed Valuation
Mariner Bedford Woods Inc	Offices	\$ 35,844,200
Bedford Business PK LTD Prtn	Offices	26,849,900
RAR 2 Crosby Corporate Center	Offices	26,622,900
ILC Property	Offices	24,672,300
Criterion Bedford Apartments	Living/Rental	24,333,700
MSCP Crosby	Offices	24,080,200
RAR 2 Crosby Corp. Center QRS Inc.	Offices	22,114,900
Heritage Middlesex Tpke	Living/Rental	21,955,800
Great Road Shopping Center	Retail	20,885,500
Millipore	Research & Development	19,424,700
Totals		<u>\$ 246,784,100</u>

State Equalized Valuation

In order to determine appropriate relative values for the purposes of certain distributions to and assessments upon cities and towns, the Commissioner of Revenue biennially makes his own redetermination of the fair cash value of the taxable property in each municipality. This is known as the "equalized value". The following table sets forth the trend in equalized valuations of the Town of Bedford.

January 1,	State Equalized Valuation	% Change
2010	\$ 3,009,721,800	(4.18) %
2008	3,141,130,500	6.59
2006	2,946,953,200	11.94
2004	2,632,511,200	15.93
2002	2,270,729,600	26.53
2000	1,794,674,400	27.08

Abatements and Overlay

The Town is authorized to reserve an amount approved by the Commissioner of Revenue as an "overlay" to provide for tax abatements. If abatements are granted in excess of the applicable overlay, the resultant "overlay deficit" is required to be added to the next tax levy. An abatement granted after a tax payment has been made is accounted for as a refund on the books of the Town. Abatements are granted where exempt real or personal property has been assessed or where taxable real or personal property has been overvalued or disproportionately valued. The assessors may also abate uncollectible personal property taxes. They may abate real and personal property taxes on broad grounds (including inability to pay) with the approval of the State Commissioner of Revenue.

The following table sets forth the amount of the overlay reserve for the following fiscal years and actual abatements and refunds granted against each levy.

Fiscal Year	Net Tax Levy(1)	Overlay Reserve		Abatements Granted Through May 31, 2011
		Dollar Amount	As a % of Net Levy	
2011	\$49,168,661	\$796,197	1.6 %	\$513,445
2010	45,804,430	868,878	1.9	812,347
2009	45,118,503	900,351	2.0	902,929
2008	41,587,410	1,062,647	2.6	708,640
2007	39,493,547	921,765	2.3	628,157

(1) Gross tax levy minus overlay reserve for abatements.

Tax Collections

Beginning in fiscal 1991, the Town instituted property tax billing on a quarterly basis with tax bills payable August 1, November 1, February 1 and May 1 of each fiscal year. Interest accrues on delinquent taxes at the rate of 14 percent per annum. Real property (land and buildings) is subject to a lien for the taxes assessed upon it, subject to any paramount federal lien and subject to bankruptcy and insolvency laws. If the property has been transferred, an unenforced lien expires on the fourth December 31 after the end of the fiscal year to which the tax relates. If the property has not been transferred by the fourth December 31, an unenforced lien expires upon a later transfer of the property. Provision is made, however, for continuation of the lien where it could not be enforced because of a legal impediment. The persons against whom real or personal property taxes are assessed are personally liable for the tax (subject to bankruptcy and insolvency laws). In the case of real property, this personal liability is effectively extinguished by sale or taking of the property as described below.

The following table compares the Town's net tax collections with its net (gross tax levy less overlay reserve for abatements) tax levies for the following fiscal years.

Fiscal Year	Gross Tax Levy	Overlay Reserve for Abatements	Net Tax Levy (1)	Collections During Fiscal Year Payable (2)		Collections as of May 31, 2011	
				Dollar Amount	% of Net Levy	Dollar Amount	% of Net Levy
2011	\$ 49,964,858	\$ 796,197	\$ 49,168,661	\$ 48,734,262	99.1 %	\$ 48,734,262	99.1 %
2010	46,673,307	868,878	45,804,429	45,659,255	99.7	45,836,259	100.1
2009	46,018,854	900,351	45,118,503	44,950,686	99.6	45,132,877	100.0
2008	42,650,057	1,062,647	41,587,410	41,877,137	100.7	41,751,700	100.4
2007	40,415,312	921,765	39,493,547	39,809,438	100.8	39,927,467	101.1

(1) Net after deduction of overlay reserve for abatements.

(2) Actual collections of levy less refunds and amounts refundable but including proceeds of tax titles and tax possessions attributed to such levy but not including abatements or other credits.

Tax Titles and Possessions

Massachusetts law permits a municipality either to sell by public sale (at which the municipality may become the purchaser) or to take real property for non-payment of taxes. In either case the property owner can redeem the property by paying the unpaid taxes, with interest and other charges, but if the right of redemption is not exercised within six months (which may be extended an additional year in the case of certain installment payments) it can be foreclosed by petition to the Land Court.

Upon such foreclosure, a tax title purchased or taken by the municipality becomes a "tax possession" and may be held and disposed of in the same manner as other land held for municipal purposes. Uncollectible real property taxes are ordinarily not written off until they become municipal tax titles by purchase at the public sale or by taking, at which time the tax is written off in full by reserving the amount of tax and charging surplus.

The following table sets forth the amount of tax titles and possessions outstanding at the end of the fiscal years indicated.

Fiscal Year	Total Tax Titles and Possessions
2011	\$126,259
2010	324,464
2009	310,329
2008	402,805
2007	359,952

Sale of Tax Receivables

Cities and towns are authorized to sell delinquent property tax receivables by public sale or auction, either individually or in bulk. The Town does not expect to utilize this option at the present time.

Municipal Tax Amnesty. Pursuant to recent legislation, a municipality may establish a municipal tax amnesty program expiring not later than June 30, 2011. Under such program, the municipality may waive, during the amnesty period, certain penalties, fees, charges and accrued interest, provided the taxpayer pays the amount of the tax to which such penalties, fees, charges, and accrued interest relates.

Taxation to Meet Deficits

As noted elsewhere (see "Overlay," above) overlay deficits, i.e., tax abatements in excess of the overlay included in the tax levy to cover abatements, are required to be added to the next tax levy. It is generally understood that revenue deficits, i.e., those resulting from non-property tax revenues being less than anticipated, are also required to be added to the tax levy (at least to the extent not covered by surplus revenue).

Amounts lawfully expended since the prior tax levy and not included therein are also required to be included in the annual tax levy. The circumstances under which this can arise are limited since municipal departments are generally prohibited from incurring liabilities in excess of appropriations except for major disasters, mandated items, contracts in aid of housing and renewal projects and other long-term contracts. In addition, utilities must be paid at established rates, and certain established salaries, e.g. civil service, must legally be paid for work actually performed, whether or not covered by appropriations.

Cities and towns are authorized to appropriate sums, and thus to levy taxes, to cover deficits arising from other causes, such as "free cash" deficits arising from a failure to collect taxes. This is not generally understood, however, and it has not been the practice to levy taxes to cover free cash deficits. Except to the extent that such deficits have been reduced or eliminated by subsequent collections of uncollected taxes (including sales of tax titles and tax possessions), lapsed appropriations, non-property tax revenues in excess of estimates, other miscellaneous items or funding loans authorized by special act, they remain in existence.

Tax Limitations

Chapter 59, Section 21C of the General Laws known as "Proposition 2 1/2" imposes two separate limits on the annual tax levy of a city or town. The law is subject to amendment or repeal by the legislature.

The primary limitation is that the tax levy cannot exceed 2 1/2 per cent of the full and fair cash value. If a city or town exceeds the primary limitation, it must reduce its tax levy by at least 15 per cent annually until it is in compliance, provided that the reduction can be reduced in any year to not less than 7 1/2 per cent by majority vote of the voters, or to less than 7 1/2 per cent by two-thirds vote of the voters.

For cities and towns at or below the primary limit, a secondary limitation is that the tax levy cannot exceed the maximum levy limit for the preceding fiscal year as determined by the State Commissioner of Revenue by more than 2 1/2 per cent, subject to exception for property added to the tax rolls or property which has had an increase other than as part of a general revaluation, in its assessed valuation over the prior year's valuation. This "growth" limit on the tax levy may be exceeded in any year by a majority vote of the voters, but an increase in the secondary or growth limit under this procedure does not permit a tax levy in excess of the primary limitation, since the two limitations apply independently. In addition, if the voters vote to approve taxes in excess of the "growth" limit for the purpose of funding a stabilization fund, such increased amount may only be taken into account for purposes of calculating the maximum levy limit in each subsequent year if the board of selectmen of a town or the city council of the city votes by a two-thirds vote to appropriate such increased amount in such subsequent year to the stabilization fund.

The applicable tax limits may also be reduced in any year by a majority vote of the voters.

The State Commissioner of Revenue may adjust any tax limit "to counterbalance the effects of extraordinary, non-recurring events which occurred during the base year".

Proposition 2 1/2 further provides that the voters may exclude from the taxes subject to the tax limits and from the calculation of the maximum tax levy (a) the amount required to pay debt service on bonds and notes issued before November 4, 1980, if the exclusion is approved by a majority vote of the voters, and (b) the amount required to pay debt service on any specific subsequent issue for which similar approval is obtained. Even with voter approval, the holders of the obligations for which unlimited taxes may be assessed do not have a statutory priority or security interest in the portion of the tax levy attributable to such obligations. It should be noted that Massachusetts General Laws Chapter 44, Section 20 requires that the taxes excluded from the levy limit to pay debt service on any such bonds and notes be calculated based on the true interest cost of the issue. Accordingly, the Department of Revenue limits the amount of taxes which

may be levied in each year to pay debt service on any such bonds and notes to the amount of such debt service, less a pro rata portion of any original issue premium received by the city or town that was not applied to pay costs of issuance.

Voters may also exclude from the Proposition 2 ½ limits the amount required to pay specified capital outlay expenditures, or for the city or town's appropriated share for certain capital outlay expenditures by a regional governmental unit. In addition, the city council of a city, with the approval of the mayor if required, or the board of selectmen or the town council of a town may vote to exclude from the Proposition 2 ½ limits taxes raised in lieu of sewer or water charges to pay debt service on bonds or notes issued by the municipality (or by an independent authority, commission or district) for water or sewer purposes, provided that the municipality's sewer or water charges are reduced accordingly.

In addition, Proposition 2 1/2 limits the annual increase in the total assessments on cities and towns by any county, district, authority, the Commonwealth or any other governmental entity (except regional school districts, the MWRA and certain districts for which special legislation provides otherwise) to the sum of (a) 2 ½ per cent of the prior year's assessments and (b) "any increases in costs, charges or fees for services customarily provided locally or for services subscribed to at local option." Regional water districts, regional sewerage districts and regional veterans districts may exceed these limitations under statutory procedures requiring a two-thirds vote of the district's governing body and either approval local appropriating authorities (by two-thirds vote in districts with more than two members or by majority vote in two member districts, or approval of the registered voters in a local election (in the case of two-member districts). Under Proposition 2 ½ any State law to take effect on or after January 1, 1981 imposing a direct service or cost obligation on a city or town will become effective only if accepted or voluntarily funded by the city or town or if State funding is provided. Similarly, State rules or regulations imposing additional costs on a city or town or laws granting or increasing local tax exemptions are to take effect only if adequate State appropriations are provided. These statutory provisions do not apply to costs resulting from judicial decisions.

The Town has been in full compliance with Proposition 2 ½ since its inception.

The table below lists debt exclusions passed by the Town.

Project	Vote Dates	Amount Authorized
High School	April 8, 2006	\$ 50,920,330
DPW	March 9, 2002	8,035,000
Middle School	October 21, 2000	17,120,000
Police	May 4, 1995	4,340,000
Fire	May 4, 1995	3,973,000
Library	May 4, 1995	3,973,000
Lane School Addition	May 4, 1994	804,000

The table below presents the Town's primary levy limits, its maximum levy limits, and its actual tax levies for fiscal years 2007 through 2011.

Fiscal Year	Estimated Full Valuation(1)	Primary Levy Limit	Maximum Levy Limit	Actual Tax Levy(2)	Under(Over) Primary Levy Limit	Under(Over) Maximum Levy Limit
2011	\$2,752,075,404	\$68,801,885	\$50,577,989	\$49,947,160	\$18,854,725	\$630,829
2010	2,755,935,570	68,898,389	47,723,183	46,476,193	22,422,196	1,246,990
2009	2,830,696,757	70,767,419	47,211,013	46,018,853	24,748,566	1,192,160
2008	2,893,298,665	72,332,467	44,085,727	42,655,834	29,676,633	1,429,893
2007	2,799,213,600	69,980,340	41,641,585	40,415,310	29,565,030	1,226,275

(1) Local assessed valuation.

(2) Exclusive of the surcharge property tax levied under the Community Preservation Act which is not included in the total taxes assessed for purposes of calculating and determining compliance with the levy limits.

Community Preservation Act

The Massachusetts Community Preservation Act (the "CPA") permits cities and towns that accept its provisions to levy a surcharge on its real property tax levy and to receive state matching funds for the acquisition, creation, preservation, rehabilitation and restoration of open space, historic resources and affordable housing. The provisions of the CPA must be accepted by the voters of the city or town at an election after such provisions have first been accepted by either a vote of the legislative body of the city or town or an initiative petition signed by 5% of its registered voters.

A city or town may approve a surcharge of up to 3% of the real property tax levy, and it may accept one or more exemptions to the surcharge under the CPA, including an exemption for low-income individuals and families and for low and moderate-income senior citizens, an exemption for \$100,000 of the value of each taxable parcel of residential real property, and an exemption for commercial and industrial properties in cities and towns with classified tax rates. The surcharge is not counted in the total taxes assessed for the purpose of determining the permitted levy amount under Proposition 2½ (see "Tax Limitations" under "PROPERTY TAX" above). A city or town may revoke its acceptance of the provisions of the CPA at any time after 5 years from the date of such acceptance and may change the amount of the surcharge or the exemptions to the surcharge at any time, provided that any such revocation or change must be approved pursuant to the same process as acceptance of the CPA.

Any city or town that accepts the provisions of the CPA will receive annual state matching grants to supplement amounts raised by its surcharge on the real property tax levy. The state matching funds are raised from certain recording and filing fees of the registers of deeds. Those amounts are deposited into a state trust fund and are distributed to cities and towns that have accepted the provisions of the CPA, which distributions are not subject to annual appropriation by the state legislature. The amount distributed to each city and town is based on a statutory formula which requires that 80% of the amount in the state trust fund be used to match an equal percentage of the amount raised locally by each city and town, and that the remaining 20% of the amount in the fund be distributed only to those cities and towns that levy the maximum 3% surcharge based on a formula which takes into account equalized property valuation and population, resulting in larger distributions to those communities with low valuations and small populations. The total state distribution made to any city or town may not, however, exceed 100% of the amount raised locally by the surcharge on the real property tax levy.

The amounts raised by the surcharge on real property taxes and received in state matching funds are required to be deposited in a dedicated community preservation fund. Each city or town that accepts the provisions of the CPA is required to establish a community preservation committee to study the community preservation needs of the community and to make recommendations to the legislative body of the city or town regarding the community preservation projects that should be funded from the community preservation fund. Upon the recommendations of the committee, the legislative body of the city or town may appropriate amounts from the fund for permitted community preservation purposes or may reserve amounts for spending in future fiscal years, provided that at least 10% of the total annual revenues to the fund must be spent or set aside for open space purposes, 10% for historic resource purposes and 10% for affordable housing purposes.

The CPA authorizes cities and towns that accept its provisions to issue bonds and notes in anticipation of the receipt of surcharge revenues to finance community preservation projects approved under the provisions of the CPA. Bonds and notes issued under the CPA are general obligations of the city or town and are payable from amounts on deposit in the community preservation fund. In the event that a city or town revokes its acceptance of the provisions of the CPA, the surcharge shall remain in effect until all contractual obligations incurred by the city or town prior to such revocation, including the payment of bonds or notes issued under the CPA, have been fully discharged.

The Town has accepted the Act and set the rate at 3%. The Town implemented the program in fiscal 2002 and utilizes revenues to pay for a variety of municipal projects eligible for financing under the CPA.

Community Preservation Fund Revenues

	<u>Property Tax</u>	<u>State Contribution</u>	<u>Total</u>
2011 (1)	\$ 1,151,489	\$ -	\$ 1,151,489
2010	1,114,124	348,491	1,462,615
2009	1,133,729	443,486	1,577,215
2008	1,073,977	786,328	1,860,305
2007	1,005,763	1,010,047	2,015,810

(1) As of May 31, 2011.

Pledged Taxes

Taxes on the increased value of certain property in designated development districts may be pledged for the payment of costs of economic development projects within such districts and may therefore be unavailable for other municipal purposes. (See "Tax Increment Financing for Development Districts" below).

Initiative Petitions

Various proposals have been made in recent years for legislative amendments to the Massachusetts Constitution to impose limits on state and local taxes. To be adopted, such amendments must be approved by two successive legislatures and then by the voters at a state election.

TOWN FINANCES

Budget and Appropriation Process

The annual appropriations of a town are ordinarily made at the annual meeting which takes place in February, March, April, May or June. Appropriations may also be voted at special meetings. Every town must have an appropriation, advisory or finance committee. The committee is required to submit a budget of proposed expenditures at the annual town meeting. In a town, town meeting may at any time vote to transfer any amount previously appropriated to any other authorized use by law, and, under certain circumstances and subject to certain limits and requirements, the selectmen of a town, with the concurrence of the finance committee, may transfer amounts appropriated for the use of any department to any other appropriation for the same department or to any other department.

Water and sewer department expenditures are generally included in the budgets adopted by town meetings but electric and gas department funds may be appropriated by the municipal light boards. Under certain legislation any city or town which accepts the legislation may provide that the appropriation for the operating costs of any department may be offset, in whole or in part, by estimated receipts from fees charged for services provided by the department. It is assumed that this general provision does not alter the pre-existing power of an electric or gas department to appropriate its own receipts.

The school budget is limited to the total amount appropriated by the town meeting, but the school committee retains full power to allocate the funds appropriated. State legislation known as the Education Reform Act of 1993, as amended, imposes certain minimum expenditure requirements on municipalities with respect to funding for education and related programs and may affect the level of State Aid to be received for education. The requirements are determined on the basis of formulas affected by various measures of wealth and income, enrollments, prior levels of local spending and state aid, and other factors. Since fiscal 1994, the Town's net school spending has met or exceeded the minimum required local contribution.

State and county assessments, abatements in excess of overlays, principal and interest not otherwise provided for and final judgments are included in the tax levy whether or not included in the budget. Revenues are not required to be set forth in the budget but estimated non-tax revenues are taken into account by the assessors in fixing the tax levy. (See "Property Taxation" above.)

Budget Trends

The following table sets forth the trend in operating budgets as voted at annual town meeting. As such, said budgets do not reflect revenues, mandatory items and expenditures authorized for non-recurring (generally capital) purposes under "special" warrant articles or transfers occurring subsequent to the annual town meeting.

BUDGET COMPARISON

	Fiscal 2012	Fiscal 2011	Fiscal 2010	Fiscal 2009	Fiscal 2008
General Government	\$13,005,737	\$12,561,474	\$11,972,273	\$11,719,130	\$10,807,061
Public Safety	5,516,849	5,353,486	5,253,065	5,028,807	4,860,974
Public Works/Highway	9,551,489	9,348,157	9,277,906	9,139,651	8,813,373
Facilities	742,875	750,027	738,352	757,256	736,244
Health	517,028	509,750	495,600	485,908	463,251
Human Services	716,557	697,275	685,794	549,280	532,929
School	32,181,380	32,418,135	31,657,728	30,043,775	28,789,210
Library	1,151,271	1,130,265	1,106,259	1,080,504	1,043,770
Other	136,850	152,882	125,538	146,066	135,020
Maturing Debt and Interest	7,761,951	7,923,829	7,264,661	8,668,817	7,653,793
Total	\$71,281,987	\$70,845,280	\$68,577,176	\$67,619,194	\$63,835,625

Revenues

Property Taxes

Property taxes are the major source of revenue for the Town. The total amount levied is subject to certain limits prescribed by law; for a description of those limits see "PROPERTY TAXATION-Tax Limitations" above.

Federal Aid

The following is a list of federal monies received by the Town in each of the most recent fiscal years and an estimate for the current fiscal year:

<u>Fiscal Year</u>	<u>Total Federal Aid</u>
2011 (est.)	\$ 381,317
2010	234,787
2009	339,177
2008	283,517
2007	291,902

State Aid

In addition to grants for specified capital purposes (some of which are payable over the life of the bonds issued for the projects), the Commonwealth provides financial assistance to cities and towns for current purposes. Payments to cities and towns are derived primarily from a percentage of the State's personal income, sales and use, and corporate excise tax receipts, together with the net receipts from the State Lottery. A municipality's state aid entitlement is based on a number of different formulas, of which the "school" and "lottery" formulas are the most important. Both of the major formulas tend to provide more state aid to poorer communities. The formulas for determining a municipality's state aid entitlement are subject to enactment by the legislature, and while a formula might indicate that a particular amount of state aid is owed, the amount of state aid actually paid is limited to the amount appropriated by the state legislature. The state annually estimates state aid, but the actual state aid payments may vary from the estimate.

In the fall of 1986, both the State Legislature (by statute, repealed as of July 1, 1999) and the voters (by initiative petition) placed limits on the growth of state tax revenues. Although somewhat different in detail, each measure essentially limited the annual growth in state tax revenues to an average rate of growth in wages and salaries in the Commonwealth over the three previous calendar years. If not amended, the remaining law could restrict the amount of state revenues available for state aid to local communities.

Legislation was enacted in 1991 to help municipalities compensate for additional local aid reductions by the Commonwealth for fiscal year 1992. Under that law, municipalities were allowed to defer budgeting for teacher's summer compensation payable by the end of the fiscal years 1992 and 1993. Municipalities that chose to defer such amounts are required to amortize the resulting budget deficiency by raising at least one fifteenth of the deferred amount in each of the fiscal years 1997 through 2011, or in accordance with a more rapid amortization schedule. The Town did not defer any compensation under this legislation.

The following table sets forth the amount of State Aid to the Town in recent years and a projected amount for fiscal year 2011.

<u>Fiscal Year</u>	<u>Total State Aid (1)</u>
2011 (2)	\$ 4,528,928
2010	4,835,243
2009 (3)	5,390,862
2008	4,949,417
2007	4,486,274
2006	4,147,000

(1) Includes estimated school building assistance.

(2) Estimate.

(3) There have been reductions in state local aid in fiscal 2009 from the amounts originally expected. Bedford received \$139,219 less in fiscal 2009 than when it set its tax rate.

The Town was able to reduce budgets, and make change to its health plans to offset the reduction in State Aid.

State School Building Assistance Program - Under its school building assistance program, the Commonwealth of Massachusetts provides grants to cities, towns and regional school districts for school construction projects. Until July 26, 2004, the State Board of Education was responsible for approving grants for school projects and otherwise administering the program. Grant amounts ranged from 50% to 90% of approved project costs. Municipalities generally issued bonds to finance the entire project cost, and the Commonwealth disbursed the grants in equal annual installments over the term of the related bonds.

Pursuant to legislation which became effective on July 26, 2004, the state legislature created the Massachusetts School Building Authority (the "Authority") to finance and administer the school building assistance program. The Authority has assumed all powers and obligations of the Board of Education with respect to the program. In addition to certain other amounts, the legislation dedicates a portion of Commonwealth sales tax receipts to the Authority to finance the program.

Projects previously approved for grants by the State Board of Education are entitled to receive grant payments from the Authority based on the approved project cost and reimbursement rate applicable under the prior law. The Authority has paid and is expected to continue to pay the remaining amounts of the grants for such projects either in annual installments to reimburse debt service on bonds issued by the municipalities to finance such projects, or as lump sum payments to contribute to the defeasance of such bonds.

Projects on the priority waiting list as of July 1, 2004 are also entitled to receive grant payments from the Authority based on the eligible project costs and reimbursement rates applicable under the prior law. With limited exceptions, the Authority is required to fund the grants for such projects in the order in which they appear on the waiting list. Grants for any such projects that have been completed or substantially completed have been paid and are expected to continue to be paid by the Authority in lump sum payments, thereby eliminating the need for the Authority to reimburse interest expenses that would otherwise be incurred by the municipalities to permanently finance the Authority's share of such project costs. Interest on debt issued by municipalities prior to July 1, 2004 to finance such project costs, and interest on temporary debt until receipt of the grant, is included in the approved costs of such projects. Grants for any such projects that have not yet commenced or that are underway have been and are expected to continue to be paid by the Authority as project costs are incurred by the municipality pursuant to a project funding agreement between the Authority and the municipality, eliminating the need for the municipality to borrow even on a temporary basis to finance the Authority's share of the project costs in most cases.

The range of reimbursement rates for new project grant applications submitted to the Authority on or after July 1, 2007 has been reduced to between 40% and 80% of approved project costs. The Authority promulgated new regulations with respect to the application and approval process for projects submitted after July 1, 2007. The Authority expects to pay grants for such projects as project costs are incurred pursuant to project funding agreements between the Authority and the municipalities. None of the interest expense incurred on debt issued by municipalities to finance their portion of the costs of new projects will be included in the approved project costs eligible for reimbursement.

Motor Vehicle Excise

An excise is imposed on the registration of motor vehicles (subject to exemptions) at a uniform rate of \$25 per \$1,000 of valuation. The excise is collected by and for the benefit of the municipality in which the vehicle is customarily kept. Valuations are determined by a statutory formula based on manufacturer's list price and year of manufacture. Bills not paid when due bear interest at 12 percent per annum. Provision is also made for suspension of registration by the registrar of motor vehicles, who may also after a hearing suspend the owner's operating license. The amount of excise taxes received by the Town in fiscal year 2009 \$1,590,361 and \$1,565,200 in fiscal 2010. The Town estimates it will receive \$1,596,300 in fiscal year 2011.

Local Option Meals Tax

On August 3, 2009, the Town adopted the local meals excise tax to be effective October 1, 2009. In fiscal year 2010, the local meals excise tax is a 0.75% tax on the gross receipts of a vendor from the sale of restaurant meals. The tax is paid by the vendor to the State Commissioner of Revenue, who in turn pays the tax to the municipality in which the meal was sold. The revenue from this tax was \$152,560 in fiscal 2010 and is expected to be approximately \$175,000 in fiscal 2011.

Room Occupancy Tax

Under this tax, local governments may tax the provision of hotel, motel and lodging house rooms at a rate not to exceed six percent (6%) of the cost of renting such rooms. The tax is paid by the operator of the hotel, motel or lodging house to the State Commissioner of Revenue, who in turn pays the tax back to the municipality in which the rooms are located in quarterly distributions. The Town has levied the full rate as permitted under the law since the inception of the tax.

The following table sets forth the trend in room occupancy tax receipts.

<u>Fiscal Year</u>	<u>Room Occupancy</u>
2011 (est.)	\$ 411,500
2010	396,288
2009	365,812
2008	339,714
2007	194,634 (1)

(1) Hotel/motel stays decreased in fiscal year 2007.

Investment of Town Funds

All funds of the Town, except for trust funds and funds of the Town's retirement system are invested in accordance with Section 55 of Chapter 44, of the Massachusetts General Laws (MGL). This statute permits investments of available revenue funds and bond and note proceeds in term deposits and certificates of deposits of banks and trust companies, in obligations unconditionally guaranteed by the federal government or an agency thereof with a maturity of not more than one year, in repurchase agreements with a maturity of not more than 90 days secured by federal or federal agency securities, in participation units in the Massachusetts Municipal Depository Trust ("MMDT"), or in share in SEC-registered money market funds with the highest possible rating from at least one nationally recognized rating organization.

MMDT is an investment pool created by the Commonwealth. The State Treasurer is the sole trustee, and the funds are managed under contract by an investment firm under the supervision of the State Treasurer's office. According to the State Treasurer the MMDT's investment policy is designed to maintain an average weighted maturity of 90 days or less and is limited to high-quality, readily marketable fixed income instruments, including U.S. government obligations and highly-rated corporate securities with maturities of one year or less.

Trust funds, unless otherwise provided by the donor, are invested in accordance with Section 54 of Chapter 44, which permits a broader range of investments than Section 55, including any bonds or notes that are legal investments for savings banks in the Commonwealth. Breakdown of such investments may be obtained from the Town Treasurer. The restrictions imposed by Sections 54 and 55 do not apply to city and town retirement systems.

Annual Audits

The Town's accounts were most recently independently audited for the fiscal year ended June 30, 2010 by Powers & Sullivan, PC, Certified Public Accounts, of Wakefield, Massachusetts. The audit for fiscal year ended June 30, 2010 is attached hereto as Appendix A.

The attached report speaks only as of its date, and only to the matters expressly set forth therein. The auditors have not been engaged to review this Annual Report or to perform audit procedures regarding the post-audit period, nor have the auditors been requested to give their consent to the inclusion of their report in Appendix A. Except as stated in their report, the auditors have not been engaged to verify the financial information set out in Appendix A and are not passing upon and do not assume responsibility for the sufficiency, accuracy or completeness of the financial information presented in that appendix.

Financial Statements

Set forth on the following pages are Governmental Funds Balance Sheets for fiscal years ended June 30, 2010, June 30, 2009, and June 30, 2008, and a Combined Statement of Revenues, Expenditures and Changes in Fund Balances for Governmental Funds for the fiscal years ended June 30, 2006 through June 30, 2010. Said financial statements were extracted from annual audits and then combined for purposes of this presentation. All such statements are presented in accordance with the fund method of accounting described in Appendix A.

**TOWN OF BEDFORD, MASSACHUSETTS
GOVERNMENTAL FUNDS
BALANCE SHEET**

JUNE 30, 2010 (1)

ASSETS	<u>General</u>	<u>Sewer</u>	<u>High School</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
Cash and cash equivalents	\$ 12,807,782	\$ 5,623,216	\$ -	\$ 3,162,034	\$ 21,593,032
Investments	-	-	-	3,347,474	3,347,474
Receivables, net of uncollectibles:					
Real estate and personal property taxes	402,197	-	-	-	402,197
Tax liens	409,497	-	-	-	409,497
Motor vehicle excise taxes	107,235	-	-	-	107,235
User fees	1,272,982	2,150,760	-	-	3,423,742
Departmental and other	106,776	35,427	-	36,714	178,917
Intergovernmental	6,786,743	-	2,959,970	-	9,746,713
Tax foreclosures	53,769	-	-	-	53,769
Restricted assets:					
Cash and cash equivalents	27,680	-	131,340	7,718,206	7,877,226
Investments	380,013	-	-	4,239,891	4,619,904
TOTAL ASSETS	<u>\$ 22,354,674</u>	<u>\$ 7,809,403</u>	<u>\$ 3,091,310</u>	<u>\$ 18,504,319</u>	<u>\$ 51,759,706</u>
 LIABILITIES AND FUND BALANCES					
Liabilities:					
Warrants payable	\$ 954,513	\$ 157	\$ -	\$ 741,182	\$ 1,695,852
Accrued payroll	1,522,733	-	-	78,901	1,601,634
Health claims payable	83,473	-	-	-	83,473
Tax refunds payable	1,696,142	-	-	-	1,696,142
Accrued short-term interest	237,582	-	-	-	237,582
Abandoned property	639,104	-	-	-	639,104
Other liabilities	1,270,819	-	-	-	1,270,819
Deferred revenues	8,840,000	2,186,187	-	36,714	11,062,901
Short-term notes payable	-	-	2,658,000	196,200	2,854,200
TOTAL LIABILITIES	<u>15,244,366</u>	<u>2,186,344</u>	<u>2,658,000</u>	<u>1,052,997</u>	<u>21,141,707</u>
Fund Balances:					
Reserved for:					
Encumbrances and continuing appropriations	2,174,248	-	-	-	2,174,248
Employee benefits	324,220	-	-	3,538,243	3,862,463
Perpetual permanent funds	-	-	-	450,610	450,610
Community preservation	-	-	-	3,888,392	3,888,392
Grants and gifts	-	-	-	1,384,690	1,384,690
Unreserved:					
Designated for subsequent year's expenditures	2,394,000	-	-	-	2,394,000
Undesignated, reported in:					
General fund	2,217,840	-	-	-	2,217,840
Special revenue funds	-	5,623,059	-	6,374,477	11,997,536
Capital projects funds	-	-	433,310	1,470,110	1,903,420
Permanent funds	-	-	-	344,800	344,800
TOTAL FUND BALANCES	<u>7,110,308</u>	<u>5,623,059</u>	<u>433,310</u>	<u>17,451,322</u>	<u>30,617,999</u>
TOTAL LIABILITIES AND FUND BALANCES	<u>\$ 22,354,674</u>	<u>\$ 7,809,403</u>	<u>\$ 3,091,310</u>	<u>\$ 18,504,319</u>	<u>\$ 51,759,706</u>

(1) Extracted from the Town's audited financial statements.

**TOWN OF BEDFORD, MASSACHUSETTS
GOVERNMENTAL FUNDS
BALANCE SHEET**

JUNE 30, 2009 (1)

ASSETS	<u>General</u>	<u>High School</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
Cash and cash equivalents	\$ 14,267,245	\$ 1,202,749	\$ 20,486,012	\$ 35,956,006
Investments	101,676	-	2,765,716	2,867,392
Receivables, net of uncollectibles:				
Real estate and personal property taxes	412,346	-	-	412,346
Tax liens	397,403	-	-	397,403
Motor vehicle excise taxes	114,549	-	-	114,549
User fees	856,223	-	1,135,608	1,991,831
Departmental and other	103,627	-	88,497	192,124
Intergovernmental	16,273,693	11,400,000	2,199,317	29,873,010
Tax foreclosures	53,769	-	-	53,769
TOTAL ASSETS	<u><u>\$ 32,580,531</u></u>	<u><u>\$ 12,602,749</u></u>	<u><u>\$ 26,675,150</u></u>	<u><u>\$ 71,858,430</u></u>
LIABILITIES AND FUND BALANCES				
Liabilities:				
Warrants payable	\$ 1,236,665	\$ 240,950	\$ 602,044	\$ 2,079,659
Accrued payroll	1,460,006	-	-	1,460,006
Health claims payable	85,000	-	-	85,000
Tax refunds payable	924,632	-	-	924,632
Liabilities due depositors	636,839	-	-	636,839
Other liabilities	1,131,201	-	-	1,131,201
Deferred revenues	18,040,024	-	3,103,725	21,143,749
Notes payable	-	11,400,000	-	11,400,000
TOTAL LIABILITIES	<u><u>23,514,367</u></u>	<u><u>11,640,950</u></u>	<u><u>3,705,769</u></u>	<u><u>38,861,086</u></u>
Fund Balances:				
Reserved for:				
Encumbrances and continuing appropriations	2,172,960	-	-	2,172,960
Perpetual permanent funds	-	-	465,301	465,301
Unreserved:				
Designated for subsequent year's expenditures	3,055,000	-	-	3,055,000
Undesignated, reported in:				
General fund	3,838,204	-	-	3,838,204
Special revenue funds	-	-	19,945,277	19,945,277
Capital projects funds	-	961,799	2,208,042	3,169,841
Permanent funds	-	-	350,761	350,761
TOTAL FUND BALANCES	<u><u>9,066,164</u></u>	<u><u>961,799</u></u>	<u><u>22,969,381</u></u>	<u><u>32,997,344</u></u>
TOTAL LIABILITIES AND FUND BALANCES	<u><u>\$ 32,580,531</u></u>	<u><u>\$ 12,602,749</u></u>	<u><u>\$ 26,675,150</u></u>	<u><u>\$ 71,858,430</u></u>

(1) Extracted from the Town's audited financial statements.

**TOWN OF BEDFORD, MASSACHUSETTS
GOVERNMENTAL FUNDS
BALANCE SHEET**

JUNE 30, 2008 (1)

ASSETS	<u>General</u>	<u>High School</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
Cash and cash equivalents	\$ 14,985,365	\$ 2,985,070	\$ 15,653,783	\$ 33,624,218
Investments	239,957	-	7,057,126	7,297,083
Receivables, net of uncollectibles:				
Real estate and personal property taxes	408,206	-	-	408,206
Tax liens	421,680	-	-	421,680
Motor vehicle excise taxes	131,482	-	-	131,482
User fees	880,503	-	954,946	1,835,449
Departmental and other	102,188	-	82,635	184,823
Intergovernmental	17,491,851	10,000,000	2,128,720	29,620,571
Tax foreclosures	53,769	-	-	53,769
TOTAL ASSETS	<u>\$ 34,715,001</u>	<u>\$ 12,985,070</u>	<u>\$ 25,877,210</u>	<u>\$ 73,577,281</u>
LIABILITIES AND FUND BALANCES				
Liabilities:				
Warrants payable	\$ 361,418	\$ 1,039,202	\$ 325,272	\$ 1,725,892
Accrued payroll	1,298,405	-	-	1,298,405
Health claims payable	69,000	-	-	69,000
Tax refunds payable	1,579,980	-	-	1,579,980
Accrued interest on short-term debt	397,000	-	-	397,000
Liabilities due depositors	659,443	-	-	659,443
Other liabilities	1,048,507	-	-	1,048,507
Deferred revenues	19,182,954	-	2,898,579	22,081,533
Notes payable	-	10,000,000	-	10,000,000
TOTAL LIABILITIES	<u>24,596,707</u>	<u>11,039,202</u>	<u>3,223,851</u>	<u>38,859,760</u>
Fund Balances:				
Reserved for:				
Encumbrances and continuing appropriations	1,969,641	-	-	1,969,641
Perpetual permanent funds	-	-	458,578	458,578
Unreserved:				
Designated for subsequent year's expenditures	2,600,000	-	-	2,600,000
Undesignated, reported in:				
General fund	5,548,653	-	-	5,548,653
Special revenue funds	-	-	21,066,563	21,066,563
Capital projects funds	-	1,945,868	736,235	2,682,103
Permanent funds	-	-	391,983	391,983
TOTAL FUND BALANCES	<u>10,118,294</u>	<u>1,945,868</u>	<u>22,653,359</u>	<u>34,717,521</u>
TOTAL LIABILITIES AND FUND BALANCES	<u>\$ 34,715,001</u>	<u>\$ 12,985,070</u>	<u>\$ 25,877,210</u>	<u>\$ 73,577,281</u>

(1) Extracted from the Town's audited financial statements.

**TOWN OF BEDFORD, MASSACHUSETTS
GOVERNMENTAL FUNDS (1)
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**

FOR THE YEAR ENDED JUNE 30,

	2010	2009	2008	2007	2006
Revenues:					
Real estate and personal property taxes, net of tax refunds	\$ 45,209,302	\$ 45,133,746	\$ 42,038,212	\$ 39,563,532	\$ 38,852,987
Motor vehicle and other excise taxes	2,308,614	2,192,527	2,304,203	2,221,374	2,033,162
Charges for services	2,484,994	2,497,839	2,821,798	2,212,303	2,250,192
Penalties and interest on taxes	216,645	128,365	111,553	114,944	149,003
Payments in lieu of taxes	1,418,587	1,347,828	1,279,990	1,221,245	1,158,303
Intergovernmental	11,794,608	11,798,996	11,466,310	10,878,265	9,643,490
Departmental and other	1,780,637	3,291,520	3,293,468	2,840,471	2,994,879
Investment Income	315,438	973,211	1,761,174	2,087,336	1,275,210
Total Revenues	<u>65,528,825</u>	<u>67,364,032</u>	<u>65,076,708</u>	<u>61,139,470</u>	<u>58,357,226</u>
Expenditures:					
Current:					
General government	\$ 3,259,729	\$ 3,203,398	\$ 3,302,843	\$ 3,269,092	\$ 2,754,163
Public safety	5,715,280	5,620,092	5,645,564	5,277,829	5,074,875
Education	31,480,558	30,478,656	28,756,349	27,350,348	25,794,009
Public works	4,470,140	5,571,034	5,197,396	4,572,773	4,756,489
Water	1,591,554	1,263,638	1,004,139	1,459,072	1,376,498
Sewer	615,684	617,960	662,627	605,818	487,537
MWRA assessment	2,929,353	2,779,636	2,662,238	2,565,613	2,379,363
Human services	1,061,664	1,051,440	939,060	908,320	874,599
Culture and recreation	1,262,709	1,217,342	1,212,450	1,173,132	1,127,128
Pension benefits	7,778,413	7,485,653	6,942,882	6,430,027	6,035,074
Employee benefits	5,743,269	6,367,894	5,749,526	5,348,121	4,903,974
Other	-	-	-	-	104,283
State and county charges	274,138	259,662	254,413	247,083	245,823
Debt service:					
Principal	3,818,571	4,268,572	4,336,741	4,067,911	3,840,911
Interest	3,251,651	3,296,072	2,565,962	3,065,540	2,362,202
Total Expenditures	<u>73,252,713</u>	<u>73,481,049</u>	<u>69,232,190</u>	<u>66,340,679</u>	<u>62,116,928</u>
Excess (Deficiency) of revenues over expenditures	(7,723,888)	(6,117,017)	(4,155,482)	(5,201,209)	(3,759,702)
Other Financing Sources (Uses):					
Premium from issuance of debt	1,358,368				
Operating transfers in	5,423,996	5,879,887	4,746,703	6,191,549	5,213,150
Operating transfers out	(1,014,332)	(815,000)	(630,000)	(1,183,000)	(2,068,000)
Total Other Financing Sources (Uses)	<u>5,768,032</u>	<u>5,064,887</u>	<u>4,116,703</u>	<u>5,008,549</u>	<u>3,145,150</u>
Net change in fund balances	(1,955,856)	(1,052,130)	(38,779)	(192,660)	(614,552)
Fund Balances, at Beginning of Year	9,066,164	10,118,294	10,157,073	10,349,733	10,964,285
Fund Balances, at End of Year	<u>\$ 7,110,308</u>	<u>\$ 9,066,164</u>	<u>\$ 10,118,294</u>	<u>\$ 10,157,073</u>	<u>\$ 10,349,733</u>

(1) Extracted from the Town's audited financial statements.

Undesignated General Fund Balance and Free Cash

Under Massachusetts law an amount known as "free cash" is certified as of the beginning of each fiscal year by the State Bureau of Accounts and this, together with certain subsequent tax receipts, is used as the basis for subsequent appropriations from available funds, which are not required to be included in the annual tax levy. Subject to certain adjustments, free cash is undesignated fund balance less uncollected and overdue property taxes from prior years. The Town Accountant may certify as available appropriation an adjusted free cash figure by adding back those uncollected and overdue property taxes which are subsequently collected between July 1 and the following March 31 of any year.

The following table sets forth the trend in undesignated fund balance and certified free cash for the most recent fiscal years:

Fiscal Year	Undesignated General Fund Balance (June 30)(1)	Certified Free Cash (July 1)
2010	\$ 2,217,840	\$ 2,394,874
2009	3,838,204	2,393,359
2008	5,548,653	4,355,208
2007	3,771,799	2,974,723
2006	6,010,404	5,108,469
2005	3,371,531	4,222,959

(1) Source: Audited financial Statements.

Stabilization Fund

The Town has maintained a Stabilization Fund for several years. Stabilization funds are maintained in the Non-major Governmental Funds. Under Massachusetts statutes, funds may be appropriated from the Fund for any municipal purpose by at a two thirds vote of the town meeting. The following lists the balances in the stabilization fund at the end of the fiscal years indicated.

As of June 30,	Stabilization Fund Balance
2010	\$ 2,461,380
2009	3,048,328
2008	3,595,986
2007	3,063,418
2006	3,365,688
2005	3,250,110

Tax Increment Financing for Development Districts

Under recent legislation, cities and towns are authorized to establish development districts to encourage increased residential, industrial and commercial activity. All or a portion of the taxes on growth in assessed value in such districts may be pledged and used solely to finance economic development projects pursuant to the city or town's development program for the district. This includes pledging such "tax increments" for the payment of bonds issued to finance such projects. As result of any such pledge, tax increments raised from new growth properties in development districts are not available for other municipal purposes. Tax increments are taken into account in determining the total taxes assessed for the purpose of calculating the maximum permitted tax levy under Proposition 2 ½ (see "Tax Limitations" under "PROPERTY TAXATION" above.)

The Town has not established any such districts.

INDEBTEDNESS

Authorization Procedure and Limitations

Serial bonds and notes are authorized on behalf of the Town by vote of two-thirds of all voters present or voting at an annual or special town meeting. Borrowings for certain purposes require state administrative approval. Temporary loans in anticipation of the revenues of the fiscal year in which debt is incurred, or in anticipation of state and federal grants generally can be incurred without town meeting authorization.

Debt Limits

General Debt Limit. The general debt limit of the Town consists of a normal debt limit and a double debt limit. The normal debt limit is 5 percent of the valuation of taxable property as last equalized by the State Department of Revenue. The Town can authorize debt up to this amount without State approval. It can authorize debt up to twice this amount (the double debt limit) with the approval of the Municipal Finance Oversight Board.

There are many categories of general obligation debt which are exempt from and do not count against the general debt limit. Among others, these exempt categories include revenue anticipation notes and grant anticipation notes, emergency loans, loans exempted by special laws, certain school bonds, sewer bonds, solid waste disposal facility bonds and economic development bonds supported by tax increment financing; and subject to special debt limits, bonds for water (limited to 10 percent of equalized valuation), housing, urban renewal, and economic development (subject to various debt limits), and electric, gas, community antenna television systems and telecommunications systems (subject to separate limits). Revenue bonds are not subject to these debt limits. The general debt limit and the special debt limit for water bonds apply at the time debt is authorized. The other special debt limits generally apply at the time the debt is incurred.

Types of Obligations

General Obligations. Massachusetts cities and towns are authorized to issue general obligation indebtedness of these types:

Serial Bonds and Notes. These are generally required to be payable in annual principal amounts beginning no later than the end of the next fiscal year commencing after the date of issue and ending within the terms permitted by law. A level debt service schedule, or a schedule that provides for a more rapid amortization of principal than level debt service, is permitted. The principal amounts of certain economic development bonds supported by tax increment financing may be payable in equal, diminishing or increasing amounts beginning within 5 years after the date of issue. The maximum terms of serial bonds and notes vary from one year to 40 years, depending on the purpose of the issue. The maximum terms permitted are set forth in the statutes. In addition, for many projects, the maximum term may be determined in accordance with useful life guidelines promulgated by the State Department of Revenue ("DOR"). Serial bonds and notes may be issued for the purposes set forth in the statutes. In addition, serial bonds and notes may be issued for any other public work improvement or asset not specifically listed in the Statutes that has a useful life of at least 5 years. Bonds or notes may be made callable and redeemed prior to their maturity, and a redemption premium may be paid. Refunding bonds or notes may be issued subject to the maximum applicable term measured from the date of the original bonds or notes and must produce present value savings over the debt service of the refunded bonds. Generally, the first required annual payment of principal of the refunding bonds cannot be later than the first principal payment of any of the bonds or notes being refunded thereby, however, principal payments made before the first principal payment of any of the bonds or notes being refunded thereby may be in any amount.

Serial bonds may be issued as "qualified bonds" with the approval of the state Municipal Finance Oversight Board composed of the State Treasurer, the State Auditor, the Attorney General and the Director of Accounts, subject to such conditions and limitations (including restrictions on future indebtedness) as may be required by the Board. Qualified bonds may mature not less than 10 nor more than 30 years from their dates and are not subject to the amortization requirements described above. The State Treasurer is required to pay the debt service on qualified bonds and thereafter to withhold the amount of the debt service paid by the State from state aid or other state payments; administrative costs and any loss of interest income to the State are to be assessed upon the city or town.

Tax Credit Bonds or Notes. Subject to certain provisions and conditions, the officers authorized to issue bonds or notes may designate any duly authorized issue of bonds or notes as “tax credit bonds” to the extent such bonds and notes are otherwise permitted to be issued with federal tax credits or other similar subsidies for all or a portion of the borrowing costs. Tax credit bonds may be made payable without regard to the annual installments required by any other law, and a sinking fund may be established for the payment of such bonds. Any investment that is part of such a sinking fund may mature not later than the date fixed for payment or redemption of the applicable bonds.

Bond Anticipation Notes. These generally must mature within two years of their original dates of issuance but may be refunded from time to time for a period not to exceed five years from their original dates of issuance, provided that for each year that the notes are refunded beyond the second year they must be paid in part from revenue funds in an amount at least equal to the minimum annual payment that would have been required if the bonds had been issued at the end of the second year. For certain school projects, however, notes may be refunded from time to time for a period not to exceed seven years without having to pay any portion of the principal of the notes from revenue funds. The maximum term of bonds issued to refund bond anticipation notes is measured (except for certain school projects) from the date of the original issue of the notes.

Revenue Anticipation Notes. The amount borrowed in each fiscal year by the issue of revenue anticipation notes is limited to the tax levy of the prior fiscal year, together with the net receipts in the prior fiscal year from the motor vehicle excise and certain payments made by the Commonwealth in lieu of taxes. The fiscal year ends on June 30. Notes may mature in the following fiscal year, and notes may be refunded into the following fiscal year to the extent of the uncollected, unabated current tax levy and certain other items, including revenue deficits, overlay deficits, final judgments and lawfully unappropriated expenditures, which are to be added to the next tax levy, but excluding deficits arising from a failure to collect taxes of earlier years. (See "Taxation to Meet Deficits" under "PROPERTY TAXATION" above.) In any event, the period from an original borrowing to its final maturity cannot exceed one year.

The Town of Bedford has not issued revenue anticipation notes in the last five fiscal years.

Grant Anticipation Notes. These are issued for temporary financing in anticipation of federal grants and state and county reimbursements. Generally they must mature within two years but may be refunded from time to time as long as the municipality remains entitled to the grant or reimbursement.

Revenue Bonds. Cities and towns may issue revenue bonds for solid waste disposal facilities, for projects financed under the Commonwealth Water Pollution Abatement Revolving Loan or Drinking Water Revolving Loan Programs and for certain economic development projects supported by tax increment financing. In addition to general obligation bonds and notes, cities and towns having electric departments may issue revenue bonds, and notes in anticipation of such bonds, subject to the approval of the State Department of Telecommunications and Energy.

DIRECT DEBT SUMMARY
Projected as of June 30, 2011

Long-Term Debt (1)(2)		
Within Debt Limit:		
Sewers & Drains	\$ 828,452	
Land Acquisition	8,185,000	
Schools	37,442,000	
Other Building	10,387,776	
Architectural & Engineering Services	382,224	
Other	<u>2,085,000</u>	
Total Inside		\$ 59,310,452
Outside Debt Limit		
Water	<u>2,673,078</u>	
Total Outside		<u>2,673,078</u>
Total Long Term Debt		<u>61,983,530</u>
Bonds Dated 7/21/11		\$ 3,297,000
Short Term Debt		
Bond Anticipation Notes Outstanding (3)	2,764,500	
Less:		
To Be Retired with 7/21/11 Bond Issue	(2,764,000)	
To Be Retired with revenue funds	<u>(500)</u>	
Total Short Term Debt Outstanding After 7/21/11 Bond Issue		<u>-</u>
Total Direct Debt		<u><u>\$ 65,280,530</u></u>

- (1) Principal amount only. Excludes lease and installment purchase obligations, overlapping debt, unfunded pension liability, and other post employment benefits liability.
(2) \$31,565,000 has been exempted from the limits of Proposition 2 ½.
(3) Payable July 22, 2011.

Debt Ratios

The following table sets forth the ratio of debt to equalized valuation and per capita debt ratios at the end of the five most recent fiscal years. The table considers the principal amount of general obligation bonds of the Town only. The table does not deduct anticipated state grant payments applicable to the principal amount of outstanding bonds or debt that may be supported in whole, or part, by non-tax revenues.

Fiscal Year End	Bonds Outstanding	Federal Census Population	Equalized Valuation	Per Capita Debt	Debt as of % of Equalized Valuation
2011	\$ 61,983,530	13,320	\$ 3,009,721,800	\$4,653	2.06 %
2010	54,220,469	13,320	3,141,130,500	4,071	1.73
2009	58,039,040	12,595	3,141,130,500	4,608	1.85
2008	46,422,611	12,595	2,946,953,200	3,686	1.58
2007	50,675,202	12,595	2,946,953,200	4,023	1.72

Principal Payments by Purpose (excluding this issue)

The following table sets forth the principal payments by purpose for the outstanding debt of the Town projected as of June 30, 2011.

Fiscal Year	Sewer	Land Acquisition	Schools	Other Building	Architect & Engineering	Water	General	Total Outstanding
2012	\$ 149,793	\$ 635,000	\$ 2,757,000	\$ 907,778	\$ 32,222	\$ 326,861	\$ 440,000	\$ 5,248,654
2013	125,773	635,000	2,700,000	877,778	32,222	283,243	430,000	5,084,016
2014	108,943	635,000	2,630,000	872,778	32,222	258,243	430,000	4,967,186
2015	108,943	630,000	2,580,000	872,778	32,222	248,243	245,000	4,717,186
2016	45,000	625,000	2,520,000	867,778	32,222	193,243	160,000	4,443,243
2017	45,000	575,000	2,455,000	867,778	32,222	188,243	160,000	4,323,243
2018	40,000	575,000	2,390,000	867,778	32,222	150,000	160,000	4,215,000
2019	35,000	575,000	2,290,000	862,778	32,222	130,000	60,000	3,985,000
2020	35,000	565,000	2,290,000	857,778	32,222	130,000	-	3,910,000
2021	35,000	565,000	2,290,000	837,778	32,222	130,000	-	3,890,000
2022	20,000	470,000	2,290,000	699,996	30,004	125,000	-	3,635,000
2023	20,000	470,000	2,290,000	550,000	10,000	125,000	-	3,465,000
2024	20,000	470,000	1,560,000	425,000	10,000	125,000	-	2,610,000
2025	20,000	380,000	1,425,000	20,000	5,000	130,000	-	1,980,000
2026	20,000	380,000	1,420,000	-	5,000	130,000	-	1,955,000
2027	-	-	1,335,000	-	-	-	-	1,335,000
2028	-	-	555,000	-	-	-	-	555,000
2029	-	-	555,000	-	-	-	-	555,000
2030	-	-	555,000	-	-	-	-	555,000
2031	-	-	555,000	-	-	-	-	555,000
	<u>\$ 828,452</u>	<u>\$ 8,185,000</u>	<u>\$ 37,442,000</u>	<u>\$ 10,387,776</u>	<u>\$ 382,224</u>	<u>\$ 2,673,076</u>	<u>\$ 2,085,000</u>	<u>\$ 61,983,528</u>

Debt Service Requirements projected as of June 30, 2011 (including this issue)

The following table sets forth the required principal and interest payments on the outstanding general obligation bonds of the Town.

Fiscal Year	Outstanding (1)		This Issue		SBA Subsidy	Total Net Debt Service	Cumulative % Retired
	Principal	Interest	Principal	Interest			
2012	\$ 5,248,654	\$ 2,337,554	\$ -	\$ 76,809	\$ (589,056)	\$ 7,073,961	8.0 %
2013	5,084,016	2,180,126	317,000	101,570	(589,056)	7,093,656	16.3
2014	4,967,186	2,009,033	300,000	93,900	(589,055)	6,781,064	24.4
2015	4,717,186	1,828,889	300,000	84,900	(589,055)	6,341,920	32.1
2016	4,443,243	1,660,376	290,000	76,050	(589,055)	5,880,614	39.3
2017	4,323,243	1,489,394	290,000	67,350	(589,055)	5,580,932	46.4
2018	4,215,000	1,304,960	280,000	57,400	(589,055)	5,268,305	53.3
2019	3,985,000	1,117,050	280,000	46,200	(589,055)	4,839,195	59.8
2020	3,910,000	934,494	280,000	36,400	(589,055)	4,571,839	66.2
2021	3,890,000	769,069	230,000	28,750	(589,055)	4,328,764	72.5
2022	3,635,000	622,494	230,000	21,275	(589,055)	3,919,714	78.5
2023	3,465,000	480,344	100,000	15,750	(589,055)	3,472,039	83.9
2024	2,610,000	347,922	100,000	12,750	-	3,070,672	88.1
2025	1,980,000	258,687	100,000	9,375	-	2,348,062	91.3
2026	1,955,000	183,300	100,000	5,625	-	2,243,925	94.4
2027	1,335,000	115,500	100,000	1,875	-	1,552,375	96.6
2028	555,000	77,700	-	-	-	632,700	97.4
2029	555,000	55,500	-	-	-	610,500	98.3
2030	555,000	33,300	-	-	-	588,300	99.1
2031	555,000	11,100	-	-	-	566,100	100.0
	<u>\$ 61,983,528</u>	<u>\$ 17,816,792</u>	<u>\$ 3,297,000</u>	<u>\$ 735,979</u>	<u>\$ (7,068,662)</u>	<u>\$ 76,764,637</u>	

(1) \$31,565,000 principal and associated interest has been exempted from the limits of Proposition 2 ½.

Authorized Unissued Debt and Prospective Financing

Following delivery of the Bonds, the Town will have \$1,634,727 of authorized unissued debt for the following purposes:

Middlesex Turnpike Planning	\$ 5,000
Water Mains	50,000
Sewer System Expansion	2,000
Infiltration/Inflow Program	272,727
Middlesex Turnpike Water Main Replacement	425,000
Crosby Drive Water Standpipe Painting	260,000
Sewer Pump Station	170,000
Water Main Improvements	450,000
Total	<u>\$ 1,634,727</u>

Overlapping Debt

The Town of Bedford is a member of the Massachusetts Bay Transportation Authority (MBTA) and the Massachusetts Water Resources Authority (MWRA), and is one of 5 members of the Shawsheen Valley Regional Vocational-Technical School District.

The following table sets forth the outstanding bonded debt, exclusive of temporary loans in anticipation of bonds or current revenue, of the MBTA, the MWRA and the School District, the Town of Bedford's share of such debt and the fiscal 2011 dollar assessment for each.

The following table sets forth the portion of overlapping debt assessed to the Town:

Entity	Bonds Outstanding 6/30/10	Bedford's Estimated Share	Fiscal 2011 Assessments for Operations and Debt Service
Massachusetts Water Resources Authority (1) Sewer	\$ 902,910,000	0.670 %	\$2,872,853
Massachusetts Bay Transportation Authority (2)	5,522,119,947	0.002	\$276,274
Shawsheen Valley Regional Vocational Technical School District (3)	2,880,000	10.00	\$399,041

- (1) Source: Massachusetts Water Resources Authority ("MWRA"). The Massachusetts Water Resources Authority (the "MWRA") provides wholesale drinking water services in whole or in part to 48 cities, towns and special purpose entities and provides wastewater collection and treatment services to 43 cities, towns and special purpose entities. Under its enabling legislation, as amended, the aggregate principal amount of all bonds issued by the MWRA for its corporate purposes may not exceed \$6.1 billion outstanding at any time. Its obligations are secured by revenues of the MWRA. The MWRA assesses member cities, towns and special purpose entities, which continue to provide direct retail water and sewer services to users. The cities, towns and other entities collect fees from the users to pay all or part of the assessments; some municipalities levy property taxes to pay part of the amounts assessed upon them.
- (2) Source: Massachusetts Bay Transportation Authority ("MBTA"). Debt is as of June 30, 2010. Assessments for fiscal 2011. The Massachusetts Bay Transportation Authority (the "MBTA") was created in 1964 to finance and operate mass transportation facilities within the greater Boston metropolitan area. Under its enabling act, the MBTA is authorized to issue bonds for capital purposes, other than refunding bonds, and for certain specified purposes to an outstanding amount, which does not exceed the aggregate principal amount of \$3,556,300,000. In addition, pursuant to certain of the Commonwealth's transportation bond bills, the MBTA is authorized to issue additional bonds for particular capital purposes. The MBTA also is authorized to issue bonds of the purpose of refunding bonds. Under the MBTA's enabling act debt service, as well as other operating expenses of the MBTA, are to be financed by a dedicated revenue stream consisting of the amounts assessed on the cities and towns of the MBTA and a dedicated portion of the statewide sales tax. The amount assessed to each city and town is based on its weighted percentage of the total population of the authority as provided in the enabling act. The aggregate amount of such assessments is generally not permitted to increase by more than 2.5 percent per year.
- (3) Source: The District. Assessment for fiscal 2010. Other member communities include Billerica, Burlington, Tewksbury, and Wilmington. Towns may organize regional school districts to carry out, general or specialized educational functions. Pursuant to special laws a number of cities may also participate in regional school districts, primarily for vocational education. The operating expenses and debt service of regional school districts are apportioned among the member municipalities in accordance with the agreements establishing the districts, subject to the provisions of the Education Reform Act of 1993.

Contractual Obligations

Municipal contracts are generally limited to currently available appropriations. A city or town generally has authority to enter into contracts for the exercise of its corporate powers for any period of time deemed to serve its best interest, but generally only when funds are available for the first fiscal year; obligations for succeeding fiscal years generally are expressly subject to availability and appropriation of funds. Municipalities have specific authority in relatively few cases to enter into long term contractual obligations that are not subject to annual appropriation, including contracts for refuse disposal and sewage treatment and disposal. Municipalities may also enter into long-term contracts in aid of housing and renewal projects. There may be implied authority to make other long-term contracts required to carry out authorized municipal functions, such as contracts to purchase water from private water companies.

Municipal contracts relating to solid waste disposal facilities may contain provisions requiring the delivery of minimum amounts of waste and payments based thereon and requiring payments in certain circumstances without regard to the operational status of the facilities.

Municipal electric departments have statutory power to enter into long-term contracts for joint ownership and operation of generating and transmission facilities and for the purchase or sale of capacity, including contracts requiring payments without regard to the operational status of the facilities. The Town does not have an electric department.

The Town began a new 5 year contract with Wheelabrator North Andover, Inc. (WNA) on October 1, 2005 for the disposal of its refuse. Under the new contract, there are no longer any guaranteed annual tonnage requirements, and the Town only pays for tonnage it delivers. \$1,327,231.34 was disbursed to the Town from Tip Fee Stabilization Accounts that were previously used to build up reserves to offset escalating tip fees from the old 20 year contract which ended September 30, 2005. The tip fees to Wheelabrator North Andover, Inc. in 2007, 2008, 2009 and 2010 were \$321,202, \$347,500, \$310,123 and \$365,000, respectively.

The Town contracts with Allied Waste Systems, Inc. (formerly BFI) to collect and haul its refuse to the WNA waste to energy plant and also collect and market recyclables from curbside. Beginning in fiscal year 2007, the Town entered into a 3 year contract with Allied Waste Systems, Inc. to handle both refuse and recycling at a total budgeted cost of \$496,263 and budgeted \$566,560 in fiscal 2009. The total budgeted cost for fiscal 2010 was \$631,219.

The Town is currently considering changes to its refuse disposal and recycling systems and expects to award new contracts by June 30, 2011.

The Town also participates as a member of the Massachusetts Water Resources Authority (MWRA). The Town's ten year "Water Supply Continuation Agreement" with the MWRA expires June 30, 2017. Related to this is the Town's 25 year agreement with the Town of Lexington that enables the Town of Bedford to purchase water from Lexington at MWRA prices with an additional small administration fee. A petition to the General Court to extend the latter agreement to 99 years is being pursued.

Except for the above, and for the transportation of students to school, which contracts are from one to three years in length, the Town has not entered into any long term contracts of a substantial nature.

RETIREMENT PLAN

The Massachusetts General Laws provide for the establishment of contributory retirement systems for state employees, for teachers and for county, city and town employees other than teachers. Teachers are assigned to a separate statewide teachers' system and not to the city and town systems. For all employees other than teachers, this law is subject to acceptance in each city and town. Substantially all employees of an accepting city or town are covered. If a town has a population of less than 10,000 when it accepts the statute, its non-teacher employees participate through the county system and its share of the county cost is proportionate to the aggregate annual rate of regular compensation of its covered employees. In addition to the contributory systems, cities and towns provide non-contributory pensions to a limited number of employees, primarily persons who entered service prior to July 1, 1937 and their dependents. The Public Employee Retirement Administration Commission ("PERAC") provides oversight and guidance for and regulates all state and local retirement systems.

The obligations of a city or town, whether direct or through a county system, are contractual legal obligations and are required to be included in the annual tax levy. If a city or town, or the county system of which it is a member, has not established a retirement system funding schedule as described below, the city or town is required to provide for the payment of the portion of its current pension obligations which is not otherwise covered by employee contributions and investment income. "Excess earnings," or earnings on individual employees' retirement accounts in excess of a predetermined rate, are required to be set

aside in a pension reserve fund for future, not current, pension liabilities. Cities and towns may voluntarily appropriate to their system's pension reserve fund in any given year up to five percent of the preceding year's tax levy. The aggregate amount in the fund may not exceed ten percent of the equalized valuation of the city or town.

If a city or town, or each member city and town of a county retirement system, has accepted the applicable law, it is required to annually appropriate an amount sufficient to pay not only its current pension obligations, but also a portion of its future pension liability. The portion of each such annual payment allocable to future pension obligations is required to be deposited in the pension reserve fund. The amount of the annual city or town appropriation for each such system is prescribed by a retirement system funding schedule which is periodically reviewed and approved by PERAC. Each system's retirement funding schedule is designed to reduce the unfunded actuarial pension liability of the system to zero by not later than June 30, 2030, with annual increases in the scheduled payment amounts of not more than 4.5 percent. The funding schedule must provide that the payment in any year of the schedule is not less than as percent of the amount appropriated in the previous fiscal year. City, town and county systems which have an approved retirement funding schedule receive annual pension funding grants from the Commonwealth for the first 16 years of such funding schedule.

Pursuant to Chapter 188 of the Acts of 2010, a system (other than the state employees' retirement system and the teachers' retirement system) which conduct an actuarial valuation as of January 1, 2009, or later, may establish a revised schedule which reduces the unfunded actuarial liability to zero by not later than June 30, 2036, subject to certain conditions. If the schedule is so extended under such provision and a later updated valuation allows for the development of a revised schedule with reduced payments, the revised schedule shall be adjusted to provide that the appropriation for each year shall not be less than that for such year under the prior schedule, thus providing for a shorter schedule rather than reduced payments. The Town has voted to extend payments through 2036.

City, town and county systems may choose to participate in the Pension Reserves Investment Trust Fund (the "PRIT Fund"), which receives additional state funds to offset future pension costs of participating state and local systems. If a local system participates in the PRIT Fund, it must transfer ownership and control of all assets of its system to the Pension Reserves Investment Management Board, which manages the investment and reinvestment of the PRIT Fund. Cities and towns with systems participating in the PRIT Fund continue to be obligated to fund their pension obligations in the manner described above. The additional state appropriations to offset future pension liabilities of state and local systems participating in the PRIT Fund are required to total at least 1.3 percent of state payroll. Such additional state appropriations are deposited in the PRIT Fund and shared by all participating systems in proportion to their interests in the assets of the PRIT Fund as of July 1 for each fiscal year.

Recent legislation provides that upon local acceptance and subject to certain conditions and limitations, a municipality may establish and implement an early retirement incentive program. Any plan for such program must have been submitted to PERAC by September 27, 2010.

Pension benefits for substantially all Town of Bedford employees, except school teachers, are provided by the Middlesex Retirement system, a cost sharing multiple-employer public employee retirement system that acts as the investment and administrative agent for the Town. School teachers' pensions are covered by the Commonwealth of Massachusetts Teachers' Retirement System to which the Town of Bedford does not contribute. Participation is mandatory for all full-time and part-time (minimum of 18 hrs/wk) non-teaching employees whose employment commences prior to age 65.

The annual required contributions of the Town to the Middlesex Retirement System for the prior five fiscal years and the budgeted amounts for the 2011 fiscal year are as follows:

<u>Fiscal Year</u>	<u>Retirement System Contribution</u>
2011 (Budgeted)	\$ 2,644,592
2010	2,537,710
2009	2,419,498
2008	2,162,000
2007	1,927,370
2006	1,669,361

As of January 1, 2010, Bedford's share of the total estimated past service liability of the system was \$62,327,742 and its assets were \$28,505,563, leaving an estimated unfunded actuarial liability of \$33,822,179.

The Town established a Pension Retirement Account to address the issue of unfunded liability. The balance in the fund was \$1,525,800 as of June 30, 2010.

Cost-of-living increases for each local retirement system may be granted and funded only by the local system, and only if it has established a funding schedule. Those statutory provisions are subject to acceptance by the local retirement board and approval by the local legislative body, which acceptance may not be revoked.

Other Post Employment Benefits

The Town established a Health Claims Fund to account for funds accumulated for health insurance costs related to the Medicare Supplement Plan for retirees. The balance in the account as of June 30, 2010 was \$400,781.

In addition to pension benefits, cities and towns may provide retired employees health care and life insurance benefits. The portion of the cost of such benefits paid by cities and towns is generally provided on a pay-as-you-go basis.

The Governmental Accounting Standards Board (“GASB”) recently promulgated its Statement Nos. 43 and 45, which will for the first time require public sector entities to report the future costs of these non-pension, post-employment benefits in their financial statements. These new accounting standards do not require pre-funding the payment of these costs as the liability for such costs accrues, but the basis applied by the standards for measurement of costs and liabilities for these benefits is conservative if they continue to be funded on a pay-as-you-go basis and will result in larger yearly cost and liability accruals than if the cost of such benefits were pre-funded in a trust fund in the same manner as traditional pension benefits. Cities and towns that choose to self-insure all or a portion of the cost of the health care benefits they provide to employees and retirees may establish a trust fund for the purpose of paying claims. In addition, cities and towns may establish a trust fund for the purpose of pre-funding other post-employment benefits liability in the same manner as traditional pension benefits.

The Town received special enabling legislation and created a separate fund, the Post Retirement Benefit Liability Fund to deal with the post retirement benefit liability. The balance in this account was \$2,030,426 as of June 30, 2010. In January, 2009 the Town updated its actuarial study for both past service liability and post retirement benefits liability. The Town’s Unfunded Accrued Actuarial Liability (‘UAAL’) is approximately \$71,272,434 and the Town’s pay as you go contribution is \$5,052,276. The Town will continue to update its actuarial study for both past service liability and post retirement benefit liability. The Town continues to take the appropriate steps to address this unfunded liability.

EMPLOYEE RELATIONS

City and town employees (other than managerial and confidential employees) are entitled to join collective bargaining units. Contracts are negotiated around issues of wages, hours and other terms and conditions of employment.

The Town has approximately 714 full and part-time permanent employees of whom approximately 64% belong to unions or other collective bargaining groups as follows:

<u>Title of Union Contract</u>	<u>Department</u>	<u>No. of Union Members</u>	<u>Contract Expiration Date</u>
Bedford Police Officers Association	Police	18	6/30/2011
Bedford Permanent Firefighters	Fire	26	6/30/2013
Bedford Public Health Nurses	Public Health	5	6/30/2012
American Federation of State, County and Municipal Employees	Public Works	27	6/30/2011
Bedford Education Association	School	239	6/30/2014
Bedford Custodian Association	School	24	6/30/2012
Bedford School Secretaries Association	School	18	6/30/2012
Bedford School Cafeteria Employees	School	20	6/30/2012
Bedford Teaching Assistants	School	41	6/30/2011
Bedford Education Aides	School	21	6/30/2011
Bedford Emergency Communication Officers	Police	10	6/30/2011
Bedford Police Supervisors Association	Police	9	6/30/2012
		458	

LITIGATION

At present there are various cases pending in various courts throughout the Commonwealth where the Town of Bedford is a defendant. In the opinion of the Town, none of the pending litigation is likely to result, either individually or in the aggregate, in final judgments against the Town that would materially affect its financial position or its ability to pay its obligations.

TOWN OF BEDFORD, MASSACHUSETTS
/s/ Mr. Victor Garofalo
Town Treasurer

June 28, 2011

TOWN OF BEDFORD, MASSACHUSETTS
COMPREHENSIVE ANNUAL FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED JUNE 30, 2010



Prepared by:
Finance Department

TOWN OF BEDFORD, MASSACHUSETTS
COMPREHENSIVE ANNUAL FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED JUNE 30, 2010

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Certified Public Accountants

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Independent Auditors' Report

To the Honorable Selectmen
Town of Bedford, Massachusetts

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Bedford, Massachusetts, as of and for the year ended June 30, 2010, which collectively comprise the Town's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Town of Bedford, Massachusetts' management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Bedford, Massachusetts, as of June 30, 2010, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated December 7, 2010 on our consideration of the Town of Bedford, Massachusetts' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis (located on pages 13 through 23) and budgetary comparison and certain pension information (located on pages 58 through 61) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Bedford, Massachusetts' financial statements as a whole. The introductory section, combining statements, and statistical section are presented for purposes of additional analysis and are not a required part of the financial statements. The combining statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.



December 7, 2010

Management's Discussion and Analysis

As management of the Town of Bedford Massachusetts (Town), we offer readers of these financial statements this narrative overview and analysis of the Town's financial activities for the fiscal year ended June 30, 2010

Financial Highlights

- The assets of the Town exceeded its liabilities at the close of the most recent fiscal year by \$144,185,182 (net assets). Of this amount, \$22,130,991 (unrestricted net assets) may be used to meet the government's ongoing obligations to citizens and creditors.
- The Town's total net assets decreased \$3,645,757.
- As of the close of the fiscal year, the Town's governmental funds reported combined ending fund balances totaling \$30,617,999, a decrease of \$2,379,345 in comparison with the prior year. Approximately \$18,858,000 represents unreserved fund balance.
- At the end of the fiscal year, undesignated fund balance for the general fund totaled \$2,217,840, or 3.0% of total general fund expenditures and transfers out. In the prior year, undesignated fund balance for the general fund totaled \$3,838,204.
- The Town's total bonded debt decreased \$11,481,856 during the fiscal year. The Town issued \$4,551,715 of new debt and retired \$16,033,571 of existing debt during the fiscal year.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the *basic financial statements*, which consists of the following three components:

1. Government-wide financial statements
2. Fund financial statements
3. Notes to the basic financial statements

This report also contains required supplementary and other information in addition to the basic financial statements.

Government-wide financial statements

The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to private-sector business.

The **statement of net assets** presents information on all of the Town's non-fiduciary assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The **statement of activities** presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes, earned but unused vacation leave, etc.).

The government-wide financial statements present functions of the Town that are principally supported by taxes and intergovernmental revenues (*governmental activities*). Governmental activities include general government, public safety, education, public works, water, sewer, human services, culture and recreation and interest.

The government-wide financial statements can be found on pages 25-26 of this report.

Fund financial statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into the following categories and are described below:

1. Governmental funds
2. Fiduciary funds

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near-term inflows and outflows of expendable resources, as well as on balances of expendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term effect of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintains 16 individual governmental funds. Information is presented separately in the governmental funds financial statements for the general, sewer (special revenue) and high school (capital projects) funds, each of which are considered to be major funds. Data from the other 13 governmental funds are combined into a single, aggregated presentation titled *nonmajor governmental funds*. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements on pages 65-72 of this report.

The basic governmental funds financial statements can be found on pages 27-30 of this report.

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the Town's programs.

Private-purpose trust funds and agency funds are reported and combined into a single, aggregate presentation in the fiduciary funds financial statements under the captions "private purpose trust funds" and "agency funds", respectively.

The basic fiduciary funds financial statements can be found at pages 31-32 of this report.

Notes to the basic financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 33-57 of this report.

Required supplementary and other information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information. Presented in this information is the budget comparison for the general fund and certain pension information, which can be found on pages 58-61 of this report.

The combining statements previously referred to are presented immediately following the required supplementary information.

Government-Wide Financial Analysis

The following tables present current and prior year data on the government-wide financial statements.

Net Assets

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. The Town's assets exceeded liabilities by \$144,185,182 at the close of the fiscal year and are summarized as follows:

	<i>Governmental Activities</i>	
	<u>2010</u>	<u>2009</u>
Assets		
Current assets.....	\$ 45,495,021	\$ 56,774,244
Noncurrent assets (excluding capital assets).....	6,264,685	15,084,186
Capital assets (net).....	<u>171,094,460</u>	<u>171,072,362</u>
 Total assets.....	 <u>222,854,166</u>	 <u>242,930,792</u>
Liabilities		
Current liabilities (excluding debt).....	8,772,098	8,809,837
Noncurrent liabilities (excluding debt).....	7,181,502	3,546,976
Current debt.....	7,066,854	15,493,571
Noncurrent debt.....	<u>55,648,530</u>	<u>67,249,469</u>
 Total liabilities.....	 <u>78,668,984</u>	 <u>95,099,853</u>
Net Assets		
Invested in capital assets (net of related debt).....	110,394,909	119,172,856
Restricted.....	11,659,282	8,037,583
Unrestricted.....	<u>22,130,991</u>	<u>20,620,500</u>
 Total net assets.....	 <u>\$ 144,185,182</u>	 <u>\$ 147,830,939</u>

The largest portion of the Town's net assets (76.6%) reflects its investment in capital assets (e.g., land, construction in progress, buildings and improvements, machinery and equipment, vehicles and infrastructure) less any related outstanding debt used to acquire those assets. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the Town's net assets (8.0%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net assets (15.4% or \$22,130,991) may be used to meet the Town's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the Town reports positive balances in all three categories of net assets.

Changes in Net Assets

The following table summarizes the Town's changes in net assets for the fiscal years ended June 30, 2009 and June 30, 2010:

	<i>Governmental Activities</i>	
	<u>2010</u>	<u>2009</u>
Revenues		
<i>Program Revenues:</i>		
Charges for services.....	\$ 10,650,505	\$ 10,070,507
Operating grants and contributions.....	19,221,263	16,466,808
Capital grants and contributions.....	(862,002)	12,739,771
<i>General Revenues:</i>		
Real estate and personal property taxes.....	45,092,458	45,175,869
Motor vehicle and other excise taxes.....	2,301,301	2,175,593
Community preservation surcharges.....	1,137,326	1,135,525
Penalties and interest on taxes.....	216,645	128,365
Payments in lieu of taxes.....	1,418,587	1,347,828
Grants and contributions not restricted to specific programs.....	1,699,813	1,648,039
Unrestricted investment income.....	<u>635,650</u>	<u>1,106,965</u>
Total revenues.....	<u>81,511,546</u>	<u>91,995,270</u>
Expenses		
General government.....	5,455,197	5,678,938
Public safety.....	9,462,746	9,635,249
Education.....	48,754,787	46,682,837
Public works.....	6,354,053	8,717,806
Water.....	2,367,437	2,112,065
Sewer.....	4,632,268	4,271,320
Human services.....	1,817,572	1,633,960
Culture and recreation.....	3,528,722	3,541,267
Interest.....	<u>2,784,521</u>	<u>2,888,872</u>
Total expenses.....	<u>85,157,303</u>	<u>85,162,314</u>
Change in net assets.....	(3,645,757)	6,832,956
Net assets - beginning of year.....	<u>147,830,939</u>	<u>140,997,983</u>
Net assets - end of year.....	<u>\$ 144,185,182</u>	<u>\$ 147,830,939</u>

Governmental activities decreased the Town's net assets by \$3,645,757, compared to an increase of \$6,832,956 in the prior fiscal year. The key element of this change is the prior fiscal year accrual of \$11,400,000 of capital grants and contributions related to the high school construction project.

Fund Financial Statement Analysis

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds

The focus of governmental funds is to provide information on near-term inflows, outflows and balances of expendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the governmental funds reported combined ending fund balances totaling \$30,617,999, a decrease of \$2,379,345 in comparison with the prior year. Approximately 53.8% of this amount (\$16,463,596) represents undesignated fund balance. The remainder of fund balance is designated or reserved to indicate that it is not available for new spending because it has already been committed to:

- Liquidate contracts and purchase orders of the prior period (\$2,174,248)
- Employee benefits (\$3,862,463)
- Perpetual permanent funds (\$450,610)
- Community preservation (\$3,888,392)
- Grants and gifts restricted by outside parties (\$1,384,690)
- Fund a portion of the fiscal year 2011 budget (\$2,394,000)

The general fund is the chief operating fund of the Town. At the end of the current fiscal year, undesignated fund balance of the general fund totaled \$2,217,840, while total fund balance was \$7,110,308. As a measure of the general fund's liquidity, it may be useful to compare both undesignated fund balance and total fund balance to total general fund expenditures and transfers out. Undesignated fund balance represents 3.0% of total general fund expenditures and transfers out, while total fund balance represents 9.6% of that same amount.

The fund balance of the general fund balance decreased \$1,955,856 during the current fiscal year. Although the Town recognized a positive budget to actual variance totaling approximately \$4,029,000 (excluding amounts carried forward to next year), approximately \$5,129,000 of reserves were used to fund the fiscal year 2010 budget. In addition, the net change in recording tax refunds payable totaled approximately \$772,000.

Financial highlights of the Town's other major governmental funds are as follows:

The fund balance of the sewer fund (sewer fund) increased \$392,847 during the current fiscal year. The fund recognized \$4,231,875 in charges for services and transferred \$3,839,028 to the general fund.

The fund balance of the high school fund (capital projects) decreased \$528,489 during the current fiscal year. During the year, expenditures totaled \$1,105,489. The fund also received bond proceeds totaling \$577,000.

Financial summary

- Real estate and personal property tax revenue continues to be the most significant revenue source for the Town, comprising 75% of total general fund budgetary basis revenue. Tax revenue increased in accordance with the provisions of the Massachusetts general law, which limits such increase to 2 ½ % over the preceding year plus an allowance for new growth. In fiscal year 2010, additional taxes were collected outside Proposition 2 ½ for debt payments related to school, public works, public safety, and library building projects and additions.
- Intergovernmental revenue represents 11% of total general fund budgetary basis revenues. This excludes \$5.3 million in on-behalf payments made by the State to the Massachusetts Teachers' Retirement Association for teachers' pension benefits.

- Motor vehicle and other excise tax revenue continued to be a strong source of revenue. Motor vehicle and other excise tax revenues represent 4% of the total general fund budgetary basis revenues.
- Education continues to represent the largest category of general fund budgetary basis expenditures (45%). The Town is committed to providing a high-quality education through its public schools.
- Public Safety and Public Works represent a combined 23% of general fund budgetary basis expenditures. This reflects the Town's commitment to providing a safe, secure environment and essential public services.
- Debt service costs in fiscal year 2010 were 10% of total general fund budgetary basis expenditures, which is consistent with the prior fiscal year.
- Employee benefits equal 8% of total general fund budgetary basis expenditures in fiscal year 2010, reflecting high health insurance costs experienced throughout the state and region.

General Fund Budgetary Highlights

The Town Manager is responsible for preparing and presenting the budget to the Selectmen. The Finance Committee reviews the operating budget, as well as all Town-wide financial issues and presents their recommendations to Town Meeting for approval. The Town Finance Director assists the Town Manager and both of these individuals assist and advise the nine-member Finance Committee.

The level of budgetary control is established by Town Meeting and this approval defines the level at which expenditures may not exceed appropriations. This level is typically at the individual department level. The Town Accountant is responsible for ensuring all payroll and invoices are within the budgetary control level before authorizing payment. Additional appropriations may be approved at subsequent Town Meetings. The Finance Committee, upon request by the Selectmen or appropriate independent board, may approve during the year a transfer from a reserve fund established at Town Meeting. These controls ensure compliance with the budget approved by Town Meeting.

The original general fund budget of \$72,483,070 was increased by \$261,720 (0.4%) during the fiscal year. The following table summarizes the increase:

<u>Purpose of Increase/(Decrease)</u>	<u>Amount</u>	<u>Funding Source</u>
Transfer to bond premium stabilization.....	\$ 1,014,332	Premium from issuance of debt
Selectmen.....	25,000	Tax levy
Code enforcement.....	(250)	Tax levy
Hazardous waste.....	(250)	Tax levy
Selectmen.....	(410)	Tax levy
Planning Board.....	(699)	Tax levy
Board of Assessors.....	(1,375)	Tax levy
Board of Health.....	(2,705)	Tax levy
Public Library.....	(6,040)	Tax levy
Town Center.....	(7,852)	Tax levy
Finance/Administrative services.....	(8,046)	Tax levy
Facilities.....	(22,306)	Tax levy
Recreation Commission.....	(25,000)	Tax levy
Financial Committees.....	(30,000)	Tax levy
Pension benefits.....	(50,000)	Tax levy
Debt service - interest.....	(60,145)	Tax levy
School department.....	(137,269)	Tax levy
Public works.....	<u>(425,265)</u>	Tax levy
 Total net increase.....	 \$ <u>261,720</u>	

Actual revenues exceeded budgeted revenues by approximately \$142,000. The primary factor is that actual real estate and personal property taxes exceeded budgetary estimates by approximately \$314,000.

Actual general fund expenditures (including amounts carried forward to next year) were lower than the final budget by approximately \$1.7 million. This appropriation variance was mainly comprised of the reserve appropriations, public works, and insurance and benefits.

Overall, the Town’s operating results, on a budgetary basis, performed better than planned while at the same time achieving a balance between the need for municipal services with the costs of providing these services. Actual expenditures and amounts carried forward to next year were lower than anticipated by 2.4%.

The Town remains committed to conservative budgets, tight management controls, and to maintaining reserves, particularly the stabilization and bond premium stabilization funds (approximately \$3.4 million at year end). As in the past, if reserves are used, there is a planned replenishment program that is implemented.

Capital Asset and Debt Administration

Capital Assets

In conjunction with the operating budget, the Town manages capital expenditures through a Capital Expenditure Committee (CEC). The CEC reviews and offers recommendations to Town Meeting concerning all requests for funds for capital projects submitted by School and Town Departments. These projects and their costs appear in the Capital Project Plan Article presented at the Annual Town Meeting.

The Town defines capital projects using the following guidelines:

- Any item or project expenditure of \$5,000 per item with a useful life of one year
- By default, operating capital is any item between \$1,000 and \$4,999. These items are funded through departmental operating budgets and are not part of the capital article.
- Individual items of less than \$5,000 each are also considered operating capital, unless the total "bundled" amount exceeds \$30,000
- Replacement computers are considered operating capital

The CEC also provides the Town with a six-year projection of capital expenditures based on the various requests of Town departments.

The Town's investment in capital assets for its governmental activities at the end of the fiscal year totaled \$171,094,460 (net of accumulated depreciation). This investment in capital assets includes land, construction in progress, buildings and improvements, machinery and equipment, vehicles and infrastructure. The total increase in the investment in capital assets for the current fiscal year totaled \$22,098.

Major capital asset events that occurred during the current fiscal year include the following:

- Infrastructure improvements (roads, bridges, water, sewer, etc.) of approximately \$4.2 million
- Concluding construction of the high school of approximately \$1.1 million

The following table summarizes the Town's capital assets (net of accumulated depreciation):

	<i>Governmental Activities</i>	
	<u>2010</u>	<u>2009</u>
Land.....	\$ 24,186,615	\$ 24,180,515
Construction in progress.....	870,183	-
Buildings and improvements.....	102,003,977	104,745,939
Machinery and equipment.....	893,410	1,102,047
Vehicles.....	2,439,937	2,549,303
Infrastructure.....	<u>40,700,338</u>	<u>38,494,558</u>
Total capital assets.....	<u>\$ 171,094,460</u>	<u>\$ 171,072,362</u>

Additional information on the Town's capital assets can be found in Note 5 on page 45 of this report.

Long-Term Debt

At the end of the current fiscal year, total bonded debt outstanding was \$59,861,184, which is backed by the full faith and credit of the Town, and is summarized as follows:

	<i>Governmental Activities</i>	
	<u>2010</u>	<u>2009</u>
General obligation bonds - school construction.....	\$ 37,252,000	\$ 50,705,500
General obligation bonds - public works.....	11,399,000	12,028,040
General obligation bonds - refunding.....	2,775,000	-
General obligation bonds - land acquisition.....	2,315,000	2,879,500
General obligation bonds - Town Center.....	2,250,000	2,200,000
General obligation bonds - other.....	3,045,000	2,860,960
MWRA notes.....	<u>825,184</u>	<u>669,040</u>
 Total bonds and notes.....	 <u>\$ 59,861,184</u>	 <u>\$ 71,343,040</u>

The Town's total bonded debt decreased by \$11,481,856 (16.1%) during the current fiscal year. During the fiscal year, the Town issued long-term debt totaling \$1,776,715 for school construction, infrastructure and building improvements and \$2,775,000 for refunding purposes.

State statutes limit the amount of general obligation debt the Town may issue to 5.0% of its total assessed valuation. The current debt limit is \$150,486,090.

The Town received a AAA rating from Standard & Poor's for its most recent issuance of long-term debt on July 15, 2010.

Additional information on the Town's long-term debt can be found in Note 9 on pages 47-52 of this report.

Requests for Information

This financial report is designed to provide a general overview of the Town of Bedford's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, Town Hall, 10 Mudge Way, Bedford, Massachusetts 01730.

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Basic Financial Statements

STATEMENT OF NET ASSETS

JUNE 30, 2010

	Governmental Activities
ASSETS	
CURRENT:	
Cash and cash equivalents.....	\$ 21,593,032
Restricted cash and cash equivalents.....	7,877,226
Investments.....	3,347,474
Restricted investments.....	4,619,904
Receivables, net of allowance for uncollectibles:	
Real estate and personal property taxes.....	402,197
Tax liens.....	409,497
Motor vehicle and other excise taxes.....	107,235
User fees.....	3,423,742
Departmental and other.....	178,917
Intergovernmental.....	3,482,028
Tax foreclosures.....	53,769
Total current assets.....	<u>45,495,021</u>
NONCURRENT:	
Receivables, net of allowance for uncollectibles:	
Intergovernmental.....	6,264,685
Capital assets - nondepreciable.....	25,056,798
Capital assets - depreciable (net of accumulated depreciation).....	<u>146,037,662</u>
Total noncurrent assets.....	<u>177,359,145</u>
TOTAL ASSETS.....	<u>222,854,166</u>
LIABILITIES	
CURRENT:	
Warrants payable.....	1,695,852
Accrued payroll.....	1,601,634
Health claims payable.....	83,473
Tax refunds payable.....	1,696,142
Accrued interest.....	797,999
Other liabilities.....	1,270,819
Abandoned property.....	639,104
Compensated absences.....	987,075
Short-term notes payable.....	2,854,200
Long-term bonds and notes payable.....	<u>4,212,654</u>
Total current liabilities.....	<u>15,838,952</u>
NONCURRENT:	
Compensated absences.....	490,930
Net OPEB obligation.....	6,690,572
Long-term bonds and notes payable.....	<u>55,648,530</u>
Total noncurrent liabilities.....	<u>62,830,032</u>
TOTAL LIABILITIES.....	<u>78,668,984</u>
NET ASSETS	
Invested in capital assets, net of related debt.....	110,394,909
Restricted for:	
Capital purposes.....	2,015,833
Employee benefits.....	3,538,243
Community preservation.....	3,925,106
Permanent funds:	
Expendable.....	344,800
Nonexpendable.....	450,610
Grants and gifts.....	1,384,690
Unrestricted.....	<u>22,130,991</u>
TOTAL NET ASSETS.....	<u>\$ 144,185,182</u>

See notes to basic financial statements.

STATEMENT OF ACTIVITIES

FISCAL YEAR ENDED JUNE 30, 2010

<u>Functions/Programs</u>	<u>Program Revenues</u>				<u>Net (Expense) Revenue</u>
	<u>Expenses</u>	<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>	
Primary Government:					
<i>Governmental Activities:</i>					
General government.....	\$ 5,455,197	\$ 509,581	\$ 946,474	\$ -	\$ (3,999,142)
Public safety.....	9,462,746	998,862	388,185	-	(8,075,699)
Education.....	48,754,787	171,076	11,291,503	(1,518,354)	(38,810,562)
Public works.....	6,354,053	57,126	1,528	654,232	(5,641,167)
Water.....	2,367,437	3,111,320	-	-	743,883
Sewer.....	4,632,268	5,171,795	-	-	539,527
Human services.....	1,817,572	96,222	211,773	-	(1,509,577)
Culture and recreation.....	3,528,722	534,523	1,121,422	2,120	(1,870,657)
Interest.....	2,784,521	-	5,260,378	-	2,475,857
Total governmental activities...	\$ 85,157,303	\$ 10,650,505	\$ 19,221,263	\$ (862,002)	(56,147,537)
<i>General revenues:</i>					
Real estate and personal property taxes.....					45,092,458
Motor vehicle and other excise taxes.....					2,301,301
Community preservation surcharges.....					1,137,326
Penalties and interest on taxes.....					216,645
Payments in lieu of taxes.....					1,418,587
Grants and contributions not restricted to specific programs.....					1,699,813
Unrestricted investment income.....					635,650
Total general revenues.....					52,501,780
Change in net assets.....					(3,645,757)
Net assets - beginning of year.....					147,830,939
Net assets - end of year.....					\$ 144,185,182

See notes to basic financial statements.

**GOVERNMENTAL FUNDS
BALANCE SHEET**

JUNE 30, 2010

ASSETS	General	Sewer	High School	Nonmajor Governmental Funds	Total Governmental Funds
Cash and cash equivalents.....	\$ 12,807,782	\$ 5,623,216	\$ -	\$ 3,162,034	\$ 21,593,032
Investments.....	-	-	-	3,347,474	3,347,474
Receivables, net of uncollectibles:					
Real estate and personal property taxes.....	402,197	-	-	-	402,197
Tax liens.....	409,497	-	-	-	409,497
Motor vehicle and other excise taxes.....	107,235	-	-	-	107,235
User fees.....	1,272,982	2,150,760	-	-	3,423,742
Departmental and other.....	106,776	35,427	-	36,714	178,917
Intergovernmental.....	6,786,743	-	2,959,970	-	9,746,713
Tax foreclosures.....	53,769	-	-	-	53,769
Restricted assets:					
Cash and cash equivalents.....	27,680	-	131,340	7,718,206	7,877,226
Investments.....	380,013	-	-	4,239,891	4,619,904
TOTAL ASSETS.....	\$ 22,354,674	\$ 7,809,403	\$ 3,091,310	\$ 18,504,319	\$ 51,759,706
LIABILITIES AND FUND BALANCES					
LIABILITIES:					
Warrants payable.....	\$ 954,513	\$ 157	\$ -	\$ 741,182	\$ 1,695,852
Accrued payroll.....	1,522,733	-	-	78,901	1,601,634
Health claims payable.....	83,473	-	-	-	83,473
Tax refunds payable.....	1,696,142	-	-	-	1,696,142
Accrued short-term interest.....	237,582	-	-	-	237,582
Abandoned property.....	639,104	-	-	-	639,104
Other liabilities.....	1,270,819	-	-	-	1,270,819
Deferred revenues.....	8,840,000	2,186,187	-	36,714	11,062,901
Short-term notes payable.....	-	-	2,658,000	196,200	2,854,200
TOTAL LIABILITIES.....	15,244,366	2,186,344	2,658,000	1,052,997	21,141,707
FUND BALANCES:					
Reserved for:					
Encumbrances and continuing appropriations.....	2,174,248	-	-	-	2,174,248
Employee benefits.....	324,220	-	-	3,538,243	3,862,463
Perpetual permanent funds.....	-	-	-	450,610	450,610
Community preservation.....	-	-	-	3,888,392	3,888,392
Grants and gifts.....	-	-	-	1,384,690	1,384,690
Unreserved:					
Designated for subsequent year's expenditures.....	2,394,000	-	-	-	2,394,000
Undesignated, reported in:					
General fund.....	2,217,840	-	-	-	2,217,840
Special revenue funds.....	-	5,623,059	-	6,374,477	11,997,536
Capital projects funds.....	-	-	433,310	1,470,110	1,903,420
Permanent funds.....	-	-	-	344,800	344,800
TOTAL FUND BALANCES.....	7,110,308	5,623,059	433,310	17,451,322	30,617,999
TOTAL LIABILITIES AND FUND BALANCES.....	\$ 22,354,674	\$ 7,809,403	\$ 3,091,310	\$ 18,504,319	\$ 51,759,706

See notes to basic financial statements.

GOVERNMENTAL FUNDS
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

FISCAL YEAR ENDED JUNE 30, 2010

	General	Sewer	High School	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES:					
Real estate and personal property taxes.....	\$ 45,209,302	\$ -	\$ -	\$ -	\$ 45,209,302
Motor vehicle and other excise taxes.....	2,308,614	-	-	-	2,308,614
Community preservation surcharges.....	-	-	-	1,114,123	1,114,123
Charges for services.....	2,484,994	4,231,875	-	-	6,716,869
Penalties and interest on taxes.....	216,645	-	-	-	216,645
Payments in lieu of taxes.....	1,418,587	-	-	-	1,418,587
Intergovernmental.....	11,794,608	-	-	13,543,686	25,338,294
Departmental and other.....	1,780,637	-	-	3,487,054	5,267,691
Contributions.....	-	-	-	208,932	208,932
Investment income.....	315,438	-	-	320,212	635,650
TOTAL REVENUES.....	65,528,825	4,231,875	-	18,674,007	88,434,707
EXPENDITURES:					
Current:					
General government.....	3,259,729	-	-	1,696,419	4,956,148
Public safety.....	5,715,280	-	-	689,326	6,404,606
Education.....	31,480,558	-	1,105,489	3,203,507	35,789,554
Public works.....	4,470,140	-	-	1,597,936	6,068,076
Water.....	1,591,554	-	-	763,415	2,354,969
Sewer.....	615,684	-	-	154,026	769,710
MWRA assessment.....	2,929,353	-	-	-	2,929,353
Human services.....	1,061,664	-	-	62,923	1,124,587
Culture and recreation.....	1,262,709	-	-	1,571,747	2,834,456
Pension benefits.....	7,778,413	-	-	-	7,778,413
Employee benefits.....	5,743,269	-	-	-	5,743,269
State and county charges.....	274,138	-	-	-	274,138
Debt service:					
Principal.....	3,818,571	-	-	-	3,818,571
Interest.....	3,251,651	-	-	-	3,251,651
TOTAL EXPENDITURES.....	73,252,713	-	1,105,489	9,739,299	84,097,501
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES.....	(7,723,888)	4,231,875	(1,105,489)	8,934,708	4,337,206
OTHER FINANCING SOURCES (USES):					
Issuance of debt.....	-	-	577,000	1,199,715	1,776,715
Issuance of refunding bonds.....	-	-	-	2,775,000	2,775,000
Premium from issuance of debt.....	1,358,368	-	-	-	1,358,368
Premium from issuance of refunding bonds.....	-	-	-	68,319	68,319
Payment to refunded bonds escrow agent.....	-	-	-	(12,694,953)	(12,694,953)
Transfers in.....	5,423,996	-	-	1,014,332	6,438,328
Transfers out.....	(1,014,332)	(3,839,028)	-	(1,584,968)	(6,438,328)
TOTAL OTHER FINANCING SOURCES (USES).....	5,768,032	(3,839,028)	577,000	(9,222,555)	(6,716,551)
NET CHANGE IN FUND BALANCES.....	(1,955,856)	392,847	(528,489)	(287,847)	(2,379,345)
FUND BALANCES AT BEGINNING OF YEAR (AS RESTATED)....	9,066,164	5,230,212	961,799	17,739,169	32,997,344
FUND BALANCES AT END OF YEAR.....	\$ 7,110,308	\$ 5,623,059	\$ 433,310	\$ 17,451,322	\$ 30,617,999

See notes to basic financial statements.

**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TOTAL FUND BALANCES TO THE STATEMENT OF NET ASSETS**

JUNE 30, 2010

Total governmental fund balances (page 27).....	\$	30,617,999
Capital assets (net of accumulated depreciation) used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.....		171,094,460
Other assets are not available to pay for current period expenditures and, therefore, are deferred in the governmental funds.....		11,062,901
In the statement of net assets, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due.....		(560,417)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds		
Bonds and notes payable.....		(59,861,184)
Compensated absences.....		(1,478,005)
Net OPEB obligation.....		<u>(6,690,572)</u>
Net assets of governmental activities (page 25).....	\$	<u>144,185,182</u>

See notes to basic financial statements.

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES**

FISCAL YEAR ENDED JUNE 30, 2010

Net change in fund balances - total governmental funds (page 28).....	\$	(2,379,345)
<p>Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. These amounts represent the related activity of the current period.</p>		
Capital outlays and contributions.....		6,336,325
Depreciation.....		(6,284,017)
<p>In the statement of activities, only the <i>loss</i> on the sale and/or disposal of capital assets is reported, whereas in the governmental funds the entire proceeds of the sale are reported. As a result, the change in net assets differs from the change in fund balance by the cost of capital assets sold and/or the net book value of capital assets disposed.....</p>		
		(30,210)
<p>Revenues in the statement of activities that do not provide current financial resources are fully deferred in the statement of revenues, expenditures and changes in fund balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in deferred revenue.....</p>		
		(10,080,848)
<p>The issuance of long-term debt (e.g., bonds and leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any impact on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. These amounts represent the related activity of the current period.</p>		
Issuance of debt.....		(1,776,715)
Issuance of refunding bonds.....		(2,775,000)
Bond maturities.....		3,818,571
Payments to refunded bond escrow agent.....		12,694,953
Loss on refunding.....		(479,953)
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported in the governmental funds. These amounts represent the net changes:</p>		
Accrued interest on long-term debt.....		947,083
Compensated absences.....		(25,005)
Net OPEB obligation.....		(3,611,596)
Change in net assets of governmental activities (page 26).....	\$	<u>(3,645,757)</u>

See notes to basic financial statements.

FIDUCIARY FUNDS
STATEMENT OF FIDUCIARY NET ASSETS

JUNE 30, 2010

	Private Purpose Trust Funds	Agency Funds
ASSETS		
Cash and cash equivalents.....	\$ 12,062	\$ 710,906
Investments.....	59,198	-
TOTAL ASSETS.....	71,260	710,906
LIABILITIES		
Liabilities due depositors.....	-	710,906
TOTAL LIABILITIES.....	-	710,906
NET ASSETS		
Held in trust for other purposes.....	\$ 71,260	\$ -

See notes to basic financial statements.

FIDUCIARY FUNDS
STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS

FISCAL YEAR ENDED JUNE 30, 2010

	<u>Private Purpose Trust Funds</u>
<u>ADDITIONS:</u>	
Net investment income:	
Interest.....	\$ <u>2,821</u>
<u>DEDUCTIONS:</u>	
Charitable gifts.....	<u>1,852</u>
CHANGE IN NET ASSETS.....	969
NET ASSETS AT BEGINNING OF YEAR.....	<u>70,291</u>
NET ASSETS AT END OF YEAR.....	\$ <u><u>71,260</u></u>

See notes to basic financial statements.

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NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**A. General**

The basic financial statements have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting policies are described herein.

B. Reporting Entity

The Town of Bedford, Massachusetts (Town) is a municipal corporation that is governed by an elected Board of Selectmen.

For financial reporting purposes, the basic financial statements include all funds, organizations, agencies, boards, commissions and institutions that are not legally separate from the Town.

The Town has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and/or significance of their relationship with the Town are such that exclusion would cause the Town's basic financial statements to be misleading or incomplete. It has been determined that there are no component units that require inclusion in the basic financial statements.

Jointly Governed Organizations

The East Bedford Sewer District (District), incorporated in July 1983 under Chapter 305 of the Acts of 1983, was formed to provide a multi-million dollar expansion of the sewer system in the District. The area of the District includes the industrial area of Bedford and is bordered by the Towns of Billerica and Burlington.

Seven commissioners, two of whom are employees of the Town, serve the District. Under the Act, the commissioners are empowered to carry out all necessary activities of the District without being accountable or subject to the supervision of the Town.

All of the District projects have been completed, all debt issued by the District has been retired and all of the liabilities of the District have been satisfied. Consequently, termination of the District can now occur by vote of the commissioners. Upon termination of the District, all funds and other properties owned by the District will revert to the Town.

C. Government-Wide and Fund Financial Statements**Government-Wide Financial Statements**

The government-wide financial statements (statement of net assets and the statement activities) report information on all non-fiduciary activities of the primary government and its component units. *Governmental activities* are primarily supported by taxes and intergovernmental revenues.

Fund Financial Statements

Separate financial statements are provided for governmental funds and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and displayed in a single column. Fiduciary funds are reported by fund type.

D. Measurement Focus, Basis of Accounting and Basis of Presentation

Government-Wide and Fund Financial Statements

The government-wide financial statements apply all applicable Financial Accounting Standards Board (FASB) pronouncements issued on or prior to November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements.

Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred. Real estate and personal property taxes are recognized as revenues in the fiscal year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The statement of activities demonstrates the degree to which the direct expenses of a function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include the following:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- Grants and contributions that are restricted to meeting the operational requirements of a specific function or segment.
- Grants and contributions that are restricted to meeting the capital requirements of a specific function or segment.

Taxes and other items not identifiable as program revenues are reported as general revenues.

The effect of interfund activity has been eliminated from the government-wide financial statements.

Fund Financial Statements

Governmental funds financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences, claims and judgments which are recognized when the obligations are expected to be liquidated with current expendable available resources.

Real estate and personal property tax revenues are considered available if they are collected within 60 days after the end of the fiscal year. Investment income is susceptible to accrual. Other receipts and tax revenues become measurable and available when the cash is received and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

The following major governmental funds are reported:

The *general fund* is the primary operating fund. It is used to account for all financial resources, except those required to be accounted for in another fund.

The *sewer fund* is used to account for sewer charges. Funds are transferred from the fund annually, as available and as needed, to help fund the sewer operations of the general fund.

The *high school fund* is used to account for the upgrades and renovations to the high school.

The nonmajor governmental funds consist of other special revenue, capital projects and permanent funds that are aggregated and presented in the *nonmajor governmental funds* column on the governmental funds financial statements. The following describes the general use of these fund types:

The *special revenue fund* is used to account for the proceeds of specific revenue sources (other than capital projects funds or permanent funds) that are restricted by law or administrative action to expenditures for specified purposes.

The *capital projects fund* is used to account for financial resources to be used for the acquisition or construction of major capital facilities.

The *permanent fund* is used to account for financial resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support governmental programs.

Fiduciary funds financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for assets held in a trustee capacity for others that cannot be used to support the government's programs.

The following fiduciary fund types are reported:

The *private-purpose trust fund* is used to account for trust arrangements, other than those properly reported in the permanent fund, under which principal and investment income exclusively benefits individuals, private organizations, or other governments.

The *agency fund* is used to account for assets held in a custodial capacity. Such assets consist of performance bonds. Agency funds do not present the results of operations or have a measurement focus.

E. Deposits and Investments

Government-Wide and Fund Financial Statements

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition.

Investments are carried at fair value.

F. Accounts Receivable

Government-Wide and Fund Financial Statements

The recognition of revenue related to accounts receivable reported in the government-wide financial statements and fund financial statements are reported under the accrual basis of accounting and the modified accrual basis of accounting, respectively.

Real Estate Taxes, Personal Property Taxes and Tax Liens

Real estate and personal property taxes are levied and based on values assessed on January 1st of every year. Assessed values are established by the Board of Assessor's for 100% of the estimated fair market value. Taxes are due on August 1st, November 1st, February 1st and May 1st and are subject to penalties and interest if they are not paid by the respective due date.

Real estate tax liens are processed six months after the close of the valuation year on delinquent properties and are recorded as receivables in the fiscal year they are processed.

Motor Vehicle Excise Taxes

Motor vehicle excise taxes are assessed annually for each vehicle registered in the Town and are recorded as receivables in the fiscal year of the levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair values of those vehicles to the Town. The tax calculation is the fair value of the vehicle multiplied by \$25 per \$1,000 of value.

User Fees

User fees for water and sewer are levied monthly based on individual meter readings and are subject to penalties and interest if they are not paid by the respective due date. Water and sewer liens are processed once every year and are included as a lien on the property owner's tax bill. Water and sewer fees and liens are recorded as receivables in the fiscal year of the levy.

Departmental and Other

Departmental and other receivables consist primarily of ambulance services and are recorded as receivables in the fiscal year accrued.

Intergovernmental

Various state and federal operating and capital grants are applied for and received annually. For non-expenditure driven grants, revenue is recognized as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, revenue is recognized when the qualifying expenditures are incurred and all other grant requirements are met.

G. Allowance for Uncollectible Amounts

The allowance for uncollectible amounts is estimated based on historical trends and specific account analysis for the following accounts receivable:

- Personal property taxes
- Motor vehicle and other excise taxes
- Departmental and other

The following types of accounts receivable are secured via the lien process and are considered 100% collectible. Accordingly, an allowance for uncollectible amounts is not reported.

- Real estate taxes and tax liens
- User fees (including liens)

Intergovernmental receivables are considered 100% collectible.

H. Inventories

Government-Wide and Fund Financial Statements

Inventories are recorded as expenditures at the time of purchase. Such inventories are not material in total to the government-wide and fund financial statements and therefore are not reported.

I. Restricted Assets

Government-Wide and Fund Financial Statements

Assets are reported as restricted when limitations on their use change the nature of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation.

J. Capital Assets

Government-Wide Financial Statements

Capital assets, which consist of land, construction in progress, buildings and improvements, machinery and equipment, vehicles and infrastructure, (e.g., roads, water mains, sewer mains, and similar items), are reported in the governmental activities column of the government-wide financial statements. Capital assets are recorded at historical cost or at estimated historical cost if actual historical cost is not available. Donated capital assets are recorded at the estimated fair market value at the date of donation.

All purchases and construction costs in excess of \$5,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year.

Capital assets (excluding land and construction in progress) are depreciated on a straight-line basis. The estimated useful lives of capital assets are as follows:

<u>Capital Asset Type</u>	<u>Estimated Useful Life (in years)</u>
Buildings and improvements.....	20-40
Machinery and equipment.....	5-10
Vehicles.....	5-15
Infrastructure.....	5-50

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

Governmental Fund Financial Statements

Capital asset costs are recorded as expenditures in the acquiring fund in the fiscal year of the purchase.

K. Interfund Receivables and Payables

During the course of its operations, transactions occur between and within funds that may result in amounts owed between funds.

Government-Wide Financial Statements

Transactions of a buyer/seller nature between and within governmental funds are eliminated from the governmental activities in the statement of net assets.

Fund Financial Statements

Transactions of a buyer/seller nature between and within funds are not eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as "Due from other funds" or "Due to other funds" on the balance sheet.

L. Interfund Transfers

During the course of its operations, resources are permanently reallocated between and within funds.

Government-Wide Financial Statements

Transfers between and within governmental funds are eliminated from the governmental activities in the statement of net assets.

Fund Financial Statements

Transfers between and within funds are not eliminated from the individual fund statements and are reported as transfers in and transfers out.

M. Deferred Revenue

Deferred revenue at the fund financial statement level represents billed receivables that do not meet the available criterion in accordance with the current financial resources measurement focus and the modified accrual basis of accounting. Deferred revenue is recognized as revenue in the conversion to the government-wide financial statements (full accrual).

*N. Net Assets and Fund Equity*Government-Wide Financial Statements (Net Assets)

Net assets are reported as restricted when amounts are restricted by outside parties for a specific future use.

Net assets have been "restricted" for the following:

"Capital purposes" represents unspent proceeds of capital related debt.

"Employee benefits" represents amounts restricted for pension and other postemployment benefits.

“Community preservation” represents amounts restricted for open space, historic resource and affordable housing purposes.

“Permanent funds - expendable” represents amounts held in trust for which the expenditures are restricted by various trust agreements.

“Permanent funds - nonexpendable” represents amounts held in trust for which only investment earnings may be expended.

“Grants and gifts” represents restrictions placed on assets from granting agencies and donors.

Fund Financial Statements (Fund Balances)

Fund balances are reserved for amounts that are not available for appropriation or are legally restricted by outside parties for a specific future use. Designations of fund balance represent tentative management plans that are subject to change.

Fund balances have been “reserved for” the following:

“Encumbrances and continuing appropriations” represents amounts obligated under purchase orders, contracts and other commitments for expenditures that are being carried over to the ensuing fiscal year.

“Employee benefits” represents amounts accumulated for self-insured health insurance activities and pension and other postemployment benefits.

“Perpetual permanent funds” represents amounts held in trust for which only investment earnings may be expended.

“Community preservation” represents amounts reserved for open space, historic resource and affordable housing purposes.

“Grants and gifts” represents restrictions placed on assets from granting agencies and donors.

Fund balances have been “designated for” the following:

“Subsequent year’s expenditures” represents amounts appropriated for the fiscal year 2011 operating budget.

O. Long-term Debt

Government-Wide Financial Statements

Long-term debt is reported as liabilities in the government-wide statement of net assets. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

Governmental Funds Financial Statements

The face amount of governmental funds long-term debt is reported as other financing sources when the debt is issued. Bond premiums and discounts, as well as issuance costs, are recognized in the current period. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds received, are reported as general government expenditures.

P. Investment Income

Excluding the permanent funds, investment income derived from major and nonmajor governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Law (MGL).

Q. Compensated Absences

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements, state laws and executive policies.

Government-Wide Financial Statements

Vested or accumulated vacation and sick leave are reported as liabilities and expensed as incurred.

Governmental Funds Financial Statements

Vested or accumulated vacation and sick leave, which will be liquidated with expendable available financial resources, are reported as expenditures and fund liabilities upon employee retirements and resignations.

*R. Post Retirement Benefits*Government-Wide and Fund Financial Statements

In addition to providing pension benefits, and as more fully described in Note 14, the Town provides health insurance coverage for current and future retirees and their spouses.

*S. Use of Estimates*Government-Wide and Fund Financial Statements

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

T. Total Column

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

NOTE 2 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**A. Budgetary Information**

Municipal Law requires the adoption of a balanced budget that is approved by Town Meeting vote. The Finance Committee presents an annual budget to Town Meeting, which includes estimates of revenues and other financing sources and recommendations of expenditures and other financing uses. Town Meeting, which has full authority to amend and/or reject the budget or any line item, adopts the expenditure budget by majority vote.

Increases to the original budget subsequent to the approval of the annual budget require Special Town Meeting approval. Transfers between and within departments (except for the school department) subsequent to the approval of the annual budget, requires the approval of the Town Manager. Expenditures within the appropriation of the school department are not restricted.

The majority of appropriations are non-continuing which lapse at the end of each fiscal year. Others are continuing appropriations for which the governing body has authorized that an unspent balance from a prior fiscal year be carried forward and made available for spending in the current fiscal year.

Generally, expenditures may not exceed the level of spending (department) authorized for an appropriation account. However, the Town is statutorily required to pay debt service, regardless of whether such amounts are appropriated. Additionally, expenditures for disasters, natural or otherwise, and final judgments may exceed the level of spending authorized by majority vote at a Special Town Meeting.

An annual budget is adopted for the general fund in conformity with the guidelines described above. The original fiscal year 2010 approved budget for the general fund authorized \$72,483,070 in appropriations. During fiscal year 2010 supplemental appropriations totaling \$261,720 were authorized.

The Accountant's office has the responsibility to ensure that budgetary control is maintained. Budgetary control is exercised through the accounting system.

B. Excess of Expenditures over Appropriations

For the fiscal year ended June 30, 2010, expenditures and amounts carried forward exceeded appropriations for the police department, snow and ice removal and the recreation commission. These over-expenditures will be funded by taxes and/or available funds during fiscal year 2011.

NOTE 3 - DEPOSITS AND INVESTMENTS

The municipal finance laws of the Commonwealth authorize the Town to invest temporarily idle cash in bank term deposits and certificates of deposits, and treasury and agency obligations of the United States government, with maturities of one year or less; U.S. treasury or agency repurchase agreements with maturities of not more than 90 days; money market accounts; and the state treasurer's investment pool – the Massachusetts Municipal Depository Trust (MMDT).

The MMDT meets the criteria of an external investment pool and operates in accordance with applicable state laws and regulations. The Treasurer of the Commonwealth serves as Trustee. The reported value of the pool is the same as the fair value of pool shares.

A cash and investment pool is maintained that is available for use by all funds with unrestricted cash and investments. The deposits and investments of the permanent funds and private purpose trust funds are held separately from other Town funds.

Deposits - Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of a bank failure, the Town's deposits may not be recovered. The Town does not have a policy for custodial credit risk of deposits. As of June 30, 2010, \$17,570,481 of the Town's bank balance of \$24,105,942 was uninsured and uncollateralized.

The Town utilizes Veribanc services to monitor its cash and investment accounts on a quarterly basis.

Investments Summary

The Town's investments at June 30, 2010 are presented below. All investments are presented by investment type, with debt securities presented by maturity.

<u>Investment Type</u>	<u>Fair Value</u>	<u>Investment Maturities (in Years)</u>		
		<u>Less Than 1</u>	<u>1 - 5</u>	<u>More Than 10</u>
<u>Debt Securities:</u>				
U.S. Agencies.....	\$ 1,087,363	\$ 20,394	\$ 1,066,969	\$ -
Corporate bonds.....	159,184	-	-	159,184
Money market mutual funds.....	2,043,233	2,043,233	-	-
Certificates of deposit.....	7,537,685	4,120,528	3,417,157	-
External investment pools.....	4,721,783	4,721,783	-	-
Total debt securities.....	<u>15,549,248</u>	<u>\$ 10,905,938</u>	<u>\$ 4,484,126</u>	<u>\$ 159,184</u>
<u>Other Investments:</u>				
Equity securities.....	<u>979,343</u>			
Total investments.....	<u>\$ 16,528,591</u>			

Investments - Interest Rate Risk of Debt Securities

Interest rate risk for debt securities is the risk that changes in interest rates of debt securities will adversely affect the fair value of an investment. The Town does not have a policy for interest rate risk of debt securities.

Investments - Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of a failure by the counterparty, the Town will not be able to recover the value of its investments or collateral securities that are in the possession of the outside party. The Town does not have a policy for custodial credit risk of investments. As of June 30, 2010, the Town was not exposed to custodial credit risk.

Investments - Credit Risk of Debt Securities

Credit risk for debt securities is the risk that an issuer or other counterparty to a debt security will not fulfill its obligations. The Town does not have a policy for credit risk of debt securities. As of June 30, 2010, the credit quality ratings of the Town's investments in debt securities are as follows:

Investment Type	Fair Value	Quality Ratings *	
		AA+	Unrated
Corporate bonds.....	\$ 159,184	\$ 159,184	\$ -
Money market mutual funds.....	2,043,233	-	2,043,233
Certificates of deposit.....	7,537,685	-	7,537,685
External investment pools.....	4,721,783	-	4,721,783
Total.....	\$ 14,461,885	\$ 159,184	\$ 14,302,701

* Per the rating scale of Standard and Poor's (a national credit rating organization)

Deposits and Investments - Foreign Currency Risk

Foreign currency risk is the risk that fluctuations in exchange rates will adversely affect the fair value of an investment or a deposit. The Town does not have a policy for foreign currency risk. As of June 30, 2010, the Town was not exposed to foreign currency risk.

Investments - Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of the Town's investment in a single issuer. The Town does not have a policy for concentration of credit risk. As of June 30, 2010, the Town was not exposed to concentration of credit risk.

NOTE 4 - ACCOUNTS RECEIVABLE

At June 30, 2010, receivables for the individual major governmental funds and nonmajor governmental and fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	Gross Amount	Allowance for Uncollectibles	Net Amount
<u>Receivables:</u>			
Real estate and personal property taxes.....	\$ 402,197	\$ -	\$ 402,197
Tax liens.....	409,497	-	409,497
Motor vehicle and other excise taxes.....	156,749	(49,514)	107,235
User fees.....	3,423,742	-	3,423,742
Departmental and other.....	178,917	-	178,917
Intergovernmental.....	9,746,713	-	9,746,713
	\$ 14,317,815	\$ (49,514)	\$ 14,268,301

Governmental funds report *deferred revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. The following identifies the various components of *deferred revenue* reported in the governmental funds:

<u>Receivable type:</u>	<u>General Fund</u>	<u>Sewer</u>	<u>Nonmajor Governmental Funds</u>	<u>Total</u>
Real estate and personal property taxes.....	\$ 156,767	\$ -	\$ -	\$ 156,767
Tax liens.....	409,497	-	-	409,497
Motor vehicle and other excise taxes.....	107,235	-	-	107,235
User fees.....	1,272,982	2,150,760	-	3,423,742
Departmental and other.....	106,776	35,427	36,714	178,917
Intergovernmental (state school construction).....	6,786,743	-	-	6,786,743
Total.....	\$ 8,840,000	\$ 2,186,187	\$ 36,714	\$ 11,062,901

The Commonwealth has approved school construction assistance to the Town. The assistance program, which is administered by the Massachusetts School Building Authority (MSBA), provides resources for future debt service of general obligation school bonds outstanding and reimbursements of construction costs as they occur. During fiscal year 2010, \$19,727,287 of such assistance was received. \$10,617,687 will be received in future fiscal years. Of this amount, \$870,974 represents reimbursement of long-term interest costs and \$9,746,713 represents reimbursement of approved construction costs. Accordingly, a \$9,746,713 intergovernmental receivable has been reported in the governmental funds financial statements.

Subsequent Event

In August 2010, the Town received \$2,959,970 related to the high school construction project. This amount represents the final reimbursement from the MSBA related to the high school construction project.

NOTE 5 - CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2010, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities:				
<u>Capital assets not being depreciated:</u>				
Land.....	\$ 24,180,515	\$ 6,100	\$ -	\$ 24,186,615
Construction in progress.....	-	870,183	-	870,183
Total capital assets not being depreciated.....	<u>24,180,515</u>	<u>876,283</u>	<u>-</u>	<u>25,056,798</u>
<u>Capital assets being depreciated:</u>				
Buildings and improvements.....	134,002,087	710,781	-	134,712,868
Machinery and equipment.....	3,851,329	167,921	(410,132)	3,609,118
Vehicles.....	6,588,188	383,220	(1,198,512)	5,772,896
Infrastructure.....	94,332,500	4,198,120	-	98,530,620
Total capital assets being depreciated.....	<u>238,774,104</u>	<u>5,460,042</u>	<u>(1,608,644)</u>	<u>242,625,502</u>
<u>Less accumulated depreciation for:</u>				
Buildings and improvements.....	(29,256,148)	(3,452,743)	-	(32,708,891)
Machinery and equipment.....	(2,749,282)	(367,598)	401,172	(2,715,708)
Vehicles.....	(4,038,885)	(471,336)	1,177,262	(3,332,959)
Infrastructure.....	(55,837,942)	(1,992,340)	-	(57,830,282)
Total accumulated depreciation.....	<u>(91,882,257)</u>	<u>(6,284,017)</u>	<u>1,578,434</u>	<u>(96,587,840)</u>
Total capital assets being depreciated, net.....	<u>146,891,847</u>	<u>(823,975)</u>	<u>(30,210)</u>	<u>146,037,662</u>
Total governmental activities capital assets, net.....	<u>\$ 171,072,362</u>	<u>\$ 52,308</u>	<u>\$ (30,210)</u>	<u>\$ 171,094,460</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:	
General government.....	\$ 506,423
Public safety.....	375,462
Education.....	2,427,261
Public works.....	1,320,656
Water.....	461,042
Sewer.....	960,556
Culture and recreation.....	232,617
Total depreciation expense - governmental activities.....	<u>\$ 6,284,017</u>

NOTE 6 - INVESTED IN CAPITAL ASSETS, NET OF RELATED DEBT

Invested in capital assets, net of related debt, at June 30, 2010 is summarized as follows:

Capital assets, net of accumulated depreciation.....	\$	171,094,460
Less capital related debt outstanding.....		(62,715,384)
Add unspent proceeds of capital related debt.....		<u>2,015,833</u>
Invested in capital assets, net of related debt.....	\$	<u><u>110,394,909</u></u>

NOTE 7 - INTERFUND TRANSFERS

Interfund transfers for the fiscal year ended June 30, 2010, are summarized as follows:

Transfers Out:	Transfers In:		
	General Fund	Nonmajor Governmental Funds	Total
General Fund.....	\$ -	\$ 1,014,332	\$ 1,014,332 (1)
Sewer Fund.....	3,839,028	-	3,839,028 (2)
Nonmajor Governmental Funds.....	<u>1,584,968</u>	-	<u>1,584,968 (3)</u>
	<u>\$ 5,423,996</u>	<u>\$ 1,014,332</u>	<u>\$ 6,438,328</u>

- (1) Represents budgeted transfer to the bond premium stabilization fund
- (2) Represents budgeted transfer to the general fund to fund sewer operations
- (3) Represents budgeted transfers to the general fund from the stabilization fund (\$639,000), impact aid fund (\$449,000), community preservation fund (\$325,113), cemetery fund (\$100,000) and bond premium stabilization fund (\$71,855)

NOTE 8 - SHORT-TERM FINANCING

Short-term debt may be authorized and issued to fund the following:

- Current operating costs prior to the collection of revenues through issuance of revenue anticipation notes (RAN) or tax anticipation notes (TAN)
- Capital project costs and other approved expenditures incurred prior to obtaining permanent financing through issuance of bond anticipation notes (BAN) or grant anticipation notes (GAN)

Short-term loans are general obligations and carry maturity dates that are limited by statute. Interest expenditures for short-term borrowings are accounted for in the general fund.

Details related to the short-term debt activity for the fiscal year ended June 30, 2010, is as follows:

Governmental Funds

Type	Description	Origination Date	Maturity Date	Interest Rate	Balance at June 30, 2009	Increases	Decreases	Balance at June 30, 2010
GAN	High School Renovation.....	07/24/08	07/24/09	2.50%	\$ 11,400,000	\$ -	\$ (11,400,000)	\$ -
BAN	High School Renovation.....	07/24/09	07/22/10	1.50%	-	3,035,000	(377,000)	2,658,000
BAN	Summer Street Drainage.....	07/24/09	07/22/10	1.50%	-	100,000	(100,000)	-
BAN	Road Resurfacing.....	07/24/09	07/22/10	1.50%	-	500,000	(500,000)	-
BAN	High School Renovation.....	06/08/10	07/22/10	0.50%	-	200,000	(200,000)	-
BAN	Town Hall Center.....	06/08/10	07/22/10	0.50%	-	200,000	(200,000)	-
BAN	Water Mains.....	06/08/10	07/22/10	0.50%	-	104,200	-	104,200
BAN	North Road Water Main.....	06/08/10	07/22/10	0.50%	-	92,000	-	92,000
BAN	Summer Street Drainage.....	06/08/10	07/22/10	0.50%	-	80,000	(80,000)	-
Total.....					\$ 11,400,000	\$ 4,311,200	\$ (12,857,000)	\$ 2,854,200

Subsequent Events

On July 22, 2010, the Town paid down \$1,038,000 of the \$2,658,000 High School Renovation BAN from available funds and renewed the BAN in the amount of \$1,620,000, at an interest rate of 1.00% with a maturity date of January 14, 2011.

On July 22, 2010, the Town renewed the Water Mains and North Road Water Main BANs in the amount of \$196,200, at an interest rate of 1.50% with a maturity date of July 22, 2011.

NOTE 9 - LONG-TERM OBLIGATIONS

Chapter 44, Section 10, of the MGL authorizes indebtedness up to a limit of 5% of the equalized valuation. Debt issued in accordance with this section of the law is designated as being "inside the debt limit". However, debt may be authorized in excess of that limit for specific purposes. Such debt, when issued, is designated as being "outside the debt limit".

Details related to the outstanding indebtedness at June 30, 2010, and the debt service requirements are as follows:

Governmental Funds

Project	Interest Rate (%)	Outstanding at June 30, 2009	Additions	Reductions	Outstanding at June 30, 2010
Building Construction - School.....	4.40	\$ 5,911,050	\$ -	\$ (5,911,050)	\$ -
Building Remodeling - School.....	4.40	450,000	-	(450,000)	-
Land Acquisition.....	4.30	374,500	-	(374,500)	-
Engineering Services - School.....	4.40	189,450	-	(189,450)	-
Building Addition - School.....	5.40	6,610,000	-	(6,610,000)	-
Traffic Signal Installation.....	5.40	45,000	-	(45,000)	-
Water Bonds-MWRA.....	0.00	130,854	-	(43,618)	87,236
Water Bonds-MWRA.....	0.00	80,000	-	(20,000)	60,000
Building Construction - Public Works.....	4.05	1,690,000	-	(130,000)	1,560,000
Building Construction - School.....	4.11	10,240,000	-	(735,000)	9,505,000
Land Acquisition.....	3.97	195,900	-	(17,200)	178,700
Land Acquisition.....	3.97	282,350	-	(24,550)	257,800
Land Acquisition.....	3.98	300,000	-	(25,000)	275,000
Land Acquisition.....	3.97	326,750	-	(28,250)	298,500
Engineering Services - Public Works.....	4.05	286,668	-	(22,222)	264,446
Building Construction - Public Works.....	4.05	293,332	-	(22,778)	270,554
Building Remodeling - Town Hall.....	3.30	620,000	-	(310,000)	310,000
Building Remodeling - Municipal.....	3.80	2,500,000	-	(175,000)	2,325,000
Land Acquisition.....	3.83	1,050,000	-	(70,000)	980,000
Building Construction - Public Works.....	3.82	3,665,000	-	(270,000)	3,395,000
Sewer Bonds - MWRA.....	0.00	24,860	-	(24,860)	-
Water Equipment.....	3.74	325,000	-	(55,000)	270,000
Water Mains.....	3.96	1,600,000	-	(95,000)	1,505,000
Water Bonds - MWRA.....	0.00	305,946	-	(38,243)	267,703
High School Renovation.....	3.90	1,980,000	-	(135,000)	1,845,000
Land Acquisition.....	3.90	350,000	-	(25,000)	325,000
Town Center Facility.....	3.92	1,860,000	-	(125,000)	1,735,000
Town Hall Remodeling.....	3.93	340,000	-	(25,000)	315,000
Sewer Bonds - MWRA.....	0.00	60,060	-	(20,020)	40,040
Sewer Bonds - MWRA.....	0.00	67,320	-	(16,830)	50,490
High School Renovation.....	4.23	14,725,000	-	-	14,725,000
Fire Pumper.....	3.60	410,000	-	-	410,000
Road Resurfacing.....	2.94	750,000	-	-	750,000
High School Renovation.....	2.50	10,600,000	577,000	-	11,177,000
Water Mains.....	2.50	475,000	-	-	475,000
Water Standpipe.....	2.50	150,000	-	-	150,000
Sewer Expansion.....	2.50	339,000	-	-	339,000
Road Resurfacing.....	2.50	700,000	500,000	-	1,200,000
Shawsheen Well.....	2.50	100,000	-	-	100,000
Middlesex Turnpike.....	1.45	930,000	-	-	930,000
Water Design.....	1.45	10,000	-	-	10,000
General Obligation Refunding Bonds.....	2.14	-	2,775,000	-	2,775,000
Sewer Bonds - MWRA.....	0.00	-	319,715	-	319,715
Summer Street Drainage.....	4.00	-	180,000	-	180,000
Town Center North Wing.....	4.08	-	200,000	-	200,000
Total bonds and notes payable.....		\$ 71,343,040	\$ 4,551,715	\$ (16,033,571)	\$ 59,861,184

Debt service requirements for principal and interest for governmental bonds and notes payable in future fiscal years are as follows:

Fiscal Year	Principal	Interest	Total
2011.....	\$ 4,212,654	\$ 2,031,918	\$ 6,244,572
2012.....	4,774,501	2,112,622	6,887,123
2013.....	4,609,863	1,967,050	6,576,913
2014.....	4,493,033	1,812,555	6,305,588
2015.....	4,238,033	1,651,375	5,889,408
2016.....	3,978,438	1,497,022	5,475,460
2017.....	3,853,440	1,342,479	5,195,919
2018.....	3,745,195	1,179,190	4,924,385
2019.....	3,519,544	1,014,662	4,534,206
2020.....	3,444,544	855,379	4,299,923
2021.....	3,441,939	708,310	4,150,249
2022.....	3,305,000	573,407	3,878,407
2023.....	3,135,000	441,154	3,576,154
2024.....	2,280,000	318,866	2,598,866
2025.....	1,650,000	240,126	1,890,126
2026.....	1,625,000	176,698	1,801,698
2027.....	1,335,000	115,500	1,450,500
2028.....	555,000	77,700	632,700
2029.....	555,000	55,500	610,500
2030.....	555,000	33,300	588,300
2031.....	555,000	11,094	566,094
Totals.....	\$ 59,861,184	\$ 18,215,907	\$ 78,077,091

The Town issued \$21,096,000 of general obligation bonds on July 15, 2010. Of this amount, \$1,457,000 was used to retire BANs outstanding at June 30, 2010 for building renovations and infrastructure. Accordingly, \$1,457,000 is recorded as a long-term debt obligation at June 30, 2010.

The Massachusetts Water Resource Authority (MWRA) operates an Infiltration/Inflow Financial Assistance Program for community owned collection systems. For each community approved for the project, financial assistance received from the MWRA consists of a grant and non-interest bearing loan (payable in five equal annual installments). During fiscal year 2010, the Town received a non-interest bearing MWRA loan in the amount of \$319,715. At June 30, 2010, the outstanding principal amount of these loans totaled \$825,184.

Advanced Refunding - April 1, 2010

The Town issued \$2,775,000 of general obligation refunding bonds, combined with an equity contribution of \$9,931,452 and premium of \$68,319, to provide resources to purchase U.S. Government securities that were placed in an irrevocable trust for the purpose of generating resources for all future debt service payments of \$12,215,000 of general obligation bonds related to school construction, land acquisition and infrastructure. As a result, the refunded bonds are considered to be defeased and the liability has been removed from the government-wide financial statements. The reacquisition price exceeded the net carrying amount of the old debt by \$479,953. This amount was expensed in the current fiscal year. This advance refunding was undertaken to reduce total debt service payments over the next ten years by \$12,439,115 and resulted in an economic gain of \$1,236,562.

Details of the advanced refunding are as follows:

<u>Description</u>	<u>Nonmajor Governmental Funds</u>
Refunding bonds issued.....	\$ 2,775,000
Equity contribution*.....	9,931,452
Refunding bonds premium.....	68,319
Refunded bonds defeased.....	(12,215,000)
Bond issuance costs.....	(79,818)
Net loss on refunding.....	\$ <u>479,953</u>

<u>Description</u>	<u>Nonmajor Governmental Funds</u>
Net change in debt service payments.....	\$ <u>(12,439,115)</u>

<u>Description</u>	<u>Nonmajor Governmental Funds</u>
Economic gain.....	\$ <u>1,236,562</u>

* During fiscal year 2010, the MSBA provided a lump sum final reimbursement for the Davis and Lane School construction projects totaling \$9,931,452. This amount was used to partially fund the refunding of the related school construction bonds previously issued.

The Town is subject to various debt limits by statute and may issue additional general obligation debt under the normal debt limit. At June 30, 2010, the Town had the following authorized and unissued debt:

Purpose	Amount
Land Acquisition.....	\$ 5,004,000 (1)
High School Renovation.....	4,245,330 (2)
Road Resurfacing.....	2,500,000 (3)
Town Hall Center.....	1,535,000 (4)
Water Mains.....	1,475,000 (5)
Middlesex Turnpike.....	935,000 (6)
North Road Water Main.....	625,000 (7)
Middlesex Turnpike Water Main.....	425,000
Sewer System Expansion.....	341,000 (8)
Crosby Drive Water Standpipe.....	260,000
Fire Mini Pumper.....	218,000
Ambulance.....	204,500
Summer Street Drainage.....	180,000 (4)
Sewer Pump Station.....	170,000
Water Tank Repair/Other.....	160,000 (4)
Infiltration/Inflow Program.....	150,000
Shawsheen Well.....	100,000 (4)
School.....	229
Total.....	<u>\$ 18,528,059</u>

- (1) \$5,000,000 of bonds were issued subsequent to year-end
- (2) Short-term debt of \$2,658,000 has been issued and is outstanding at June 30, 2010 and \$577,000 of bonds were issued subsequent to year-end
- (3) \$1,200,000 of bonds were issued subsequent to year-end
- (4) Bonds were issued subsequent to year-end for this amount
- (5) Short-term debt of \$104,200 has been issued and is outstanding at June 30, 2010 and \$475,000 of bonds were issued subsequent to year-end
- (6) \$930,000 of bonds were issued subsequent to year-end
- (7) Short-term debt of \$92,000 has been issued and is outstanding at June 30, 2010
- (8) \$339,000 of bonds were issued subsequent to year-end

Changes in Long-term Liabilities

During the fiscal year ended June 30, 2010, the following changes occurred in long-term liabilities:

	Balance June 30, 2009	Increases	Decreases	Balance June 30, 2010	Current Portion
Governmental Activities:					
Compensated absences.....	\$ 1,453,000	\$ 1,016,612	\$ (991,607)	\$ 1,478,005	\$ 987,075
Bonds and notes payable.....	71,343,040	4,551,715	(16,033,571)	59,861,184	4,212,654
Net OPEB obligation.....	3,078,976	4,780,145	(1,168,549)	6,690,572	-
Total.....	\$ 75,875,016	\$ 10,348,472	\$ (18,193,727)	\$ 68,029,761	\$ 5,199,729

The governmental activities long-term liabilities are generally liquidated by the general fund.

NOTE 10 - SPECIAL REVENUE RESERVESStabilization Funds

At June 30, 2010, \$3,403,857 has been set aside in stabilization funds, which are classified as nonmajor governmental funds in the governmental funds financial statements. Of the total stabilization fund balances, \$2,461,380 can be used for general and/or capital purposes and \$942,477 can be used for debt service.

Pension Fund

The Town has \$1,507,817 in a pension fund, which is classified as a nonmajor governmental fund in the governmental funds financial statements. The pension fund can be used to fund the annual pension obligation due to the Middlesex Retirement System (System).

Post Retirement Benefits

The Town has \$2,030,426 in a postemployment benefits fund, which is classified as a nonmajor governmental fund in the governmental funds financial statements. The postemployment benefits fund can be used to fund postemployment benefits other than pensions.

NOTE 11 - RISK FINANCING*Property and Liability Insurance*

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. The amount of claim settlements has not exceeded insurance coverage in any of the previous three fiscal years.

Health Insurance and Workers' Compensation

The Town participates in premium-based health care and workers' compensation plans for its active employees and a portion of its retirees. The amount of claim settlements has not exceeded insurance coverage in any of the previous three fiscal years.

The Town is self-insured for health care of a portion of its retirees. These activities are accounted for in the general fund where expenses are recorded when incurred.

The estimated "Incurred But Not Reported (IBNR)" claims are based on actual lag claims. The liability at June 30, 2010 totaled \$83,473. Changes in the reported liability since July 1, 2008, are as follows:

	<u>Balance at Beginning of Fiscal Year</u>		<u>Current Year Claims and Changes in Estimate</u>		<u>Claims Payments</u>		<u>Balance at Fiscal Year-end</u>
Fiscal year 2009.....	\$ 69,000	\$	918,525	\$	(902,525)	\$	85,000
Fiscal year 2010.....	85,000		955,370		(956,897)		83,473

NOTE 12 - PENSION PLAN

Plan Description - The Town contributes to the System, a cost-sharing multiple-employer defined benefit pension plan administered by the Middlesex Retirement Board. Substantially all employees of the Town are members of the System, except for public school teachers and certain administrators who are members of the Massachusetts Teachers Retirement System.

Chapter 32 of the MGL assigns authority to establish and amend benefit provisions of the plan. The System provides retirement, disability and death benefits to plan members and beneficiaries. Cost-of-living adjustments granted between 1981 and 1997 and any increase in other benefits imposed by the Commonwealth's state law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be authorized by the Middlesex Retirement Board and are borne by the System. The System issues a publicly available report in accordance with guidelines established by the Commonwealth's Public Employee Retirement Administration Commission. That report may be obtained by contacting the System located at 25 Linnell Circle, Billerica, Massachusetts, 01865.

Funding Policy - Chapter 32 of MGL governs the contributions of plan members and the Town. Plan members are required to contribute to the System at rates ranging from 5% to 11% of annual covered compensation. The Town is required to pay into the System its share of the system-wide actuarial determined contribution that is apportioned among the employers based on annual covered payroll. The Town's contributions to the System for the fiscal years ended June 30, 2010, 2009, and 2008 were approximately \$2,481,000, \$2,416,000 and \$2,156,000, respectively, which equaled its required contribution for each fiscal year.

NOTE 13 - MASSACHUSETTS TEACHERS RETIREMENT SYSTEM

Public school teachers and certain administrators are members of the Massachusetts Teachers Retirement System, to which the Town does not contribute. Pension benefits and administrative expenses paid by the Teachers Retirement Board are the legal responsibility of the Commonwealth. The amount of these on-behalf payments totaled approximately \$5,250,000 for the fiscal year ended June 30, 2010, and accordingly, are reported in the general fund as intergovernmental revenues and pension expenditures.

NOTE 14 - OTHER POST EMPLOYMENT BENEFITS

Plan Description - The Town provides health insurance coverage for its retirees and their survivors (hereinafter referred to as the "Plan") as a single-employer defined benefit Other Post Employment Benefit (OPEB) plan. Chapter 32B of the MGL assigns authority to establish and amend benefit provisions. Changes to plan design and contribution rates must be accomplished through the collective bargaining process. The Plan does not issue a stand alone financial report.

The number of participants as of June 30, 2008, the latest actuarial valuation, is as follows:

Active employees.....	392
Retired employees, beneficiaries and dependents.....	<u>289</u>
Total.....	<u>681</u>

Funding Policy - The contribution requirements of Plan members and the Town are established and may be amended by the Town. The required health insurance contribution rates of Plan members and the Town are 50%, respectively. The Town currently contributes enough money to the Plan to satisfy current obligations on a pay-as-you-go basis. The costs of administering the Plan are paid by the Town.

Annual OPEB Cost and Net OPEB Obligation - The Town's annual OPEB cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an actuarially determined amount that is calculated in accordance with the parameters set forth in GASB Statement #45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the Town's annual OPEB cost for the year, the actual amount contributed to the plan, and changes in the Town's net OPEB obligation:

	<u>Amount</u>
Annual required contribution.....	\$ 4,763,158
Interest on net OPEB obligation.....	123,159
Adjustment to annual required contribution.....	<u>(106,172)</u>
Annual OPEB cost.....	4,780,145
Contributions made.....	<u>(1,168,549)</u>
Increase in net OPEB obligation.....	3,611,596
Net OPEB obligation at beginning of year.....	<u>3,078,976</u>
Net OPEB obligation at end of year.....	<u>\$ 6,690,572</u>

Trend information regarding annual pension cost, the percentage of the annual pension cost contributed and the net OPEB obligation is as follows:

<u>Fiscal Year Ending</u>	<u>Annual OPEB Cost (AOPEBC)</u>	<u>Percentage of AOPEBC Contributed</u>	<u>Net OPEB Obligation</u>
June 30, 2009*	\$ 4,523,142	31.9%	\$ 3,078,976
June 30, 2010	4,780,145	24.4%	6,690,572

* Transition year

Funded Status and Funding Progress – The funded status of the Plan at June 30, 2008, the most recent actuarial valuation, was as follows:

<u>Actuarial Valuation Date</u>	<u>Actuarial Value of Assets (A)</u>	<u>Actuarial Accrued Liability (AAL) Projected Unit Credit (B)</u>	<u>Unfunded AAL (UAAL) (B-A)</u>	<u>Funded Ratio (A/B)</u>	<u>Covered Payroll (C)</u>	<u>UAAL as a Percentage of Covered Payroll ((B-A)/C)</u>
06/30/08	\$ -	\$ 61,170,521	\$ 61,170,521	0.0%	\$ 32,019,829	191.0%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Methods and Assumptions – Projections of benefits for financial reporting purposes are based on the substantive Plan (the Plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and Plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The significant methods and assumptions as of the latest actuarial valuation are as follows:

Valuation date:	June 30, 2008
Actuarial cost method:	Projected Unit Credit
Amortization method:	Level percentage of projected payroll
Remaining amortization period:	30 years at July 1, 2008, closed
Interest discount rate:	4.00%
Healthcare/Medical cost trend rate:	10.00% decreasing by 0.75% for 6 years and by 0.50% for 1 year to an ultimate level of 5.00% per year
Projected salary increases:	4.00%

Allocation of AOPEBC - AOPEBC costs were allocated to the Town's functions as follows:

Governmental Activities:

General government.....	\$ 449,241
Public safety.....	1,247,786
Education.....	2,093,704
Public works.....	448,235
Water.....	58,601
Sewer.....	73,741
Health and human services.....	198,281
Culture and recreation.....	<u>210,556</u>
Total AOPEBC - governmental activities.....	<u>\$ 4,780,145</u>

NOTE 15 - COMMITMENTS

In March 2010, the Town authorized the borrowing of \$5,000,000 for the purpose of acquiring approximately 50 acres of land known as 350 and 350A Concord Road. In July 2010, the Town issued general obligation bonds in the amount of \$5,000,000 and executed the purchase of the land.

The Town has also entered into, or is planning to enter into, contracts totaling approximately \$9,000,000 for infrastructure, building renovations, vehicles and equipment.

NOTE 16 - CONTINGENCIES

Various legal actions and claims are pending against the Town. Litigation is subject to many uncertainties, and the outcome of individual litigated matters is not always predictable. Although the amount of liability, if any, at June 30, 2010, cannot be ascertained, management believes any resulting liability should not materially affect the financial position of the Town at June 30, 2010.

The Town participates in a number of federal award programs. Although the grant programs have been audited in accordance with the provisions of the Single Audit Act Amendments of 1996 through June 30, 2010, these programs are still subject to financial and compliance audits. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.

NOTE 17 - PRIOR PERIOD RECLASSIFICATIONS

The beginning fund balances of the sewer and nonmajor governmental funds have been restated from zero and \$22,969,381 to \$5,230,212 and \$17,739,169 to reflect the reclassification of the sewer fund to a major fund.

NOTE 18 - IMPLEMENTATION OF GASB PRONOUNCEMENTS

The Town implemented the following GASB pronouncements during fiscal year 2010:

- Statement #51, *Accounting and Financial Reporting for Intangible Assets*. The implementation of this Statement had no impact on the financial statements.
- Statement #53, *Accounting and Financial Reporting for Derivative Instruments*. The implementation of this Statement had no impact on the financial statements.
- Statement #55, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. The implementation of this Statement had no impact on the financial statements.
- Statement #56, *Codification of Accounting and Financial Reporting Guidance Contained in the AICPA Statements on Auditing Standards*. The implementation of this Statement had no impact on the financial statements.
- Statement #58, *Accounting and Financial Reporting for Chapter 9 Bankruptcies*. The implementation of this Statement had no impact on the financial statements.

NOTE 19 - FUTURE IMPLEMENTATION OF GASB PRONOUNCEMENTS

The GASB has issued the following statements:

- Statement #54, *Fund Balance Reporting and Governmental Fund Type Definitions*, which is required to be implemented during fiscal year 2011. The Town is currently evaluating the effect that this Statement will have on its basic financial statements.
- Statement #57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*, which is required to be implemented during fiscal year 2012. The implementation of this pronouncement will not impact the basic financial statements.
- Statement #59, *Financial Instruments Omnibus*, which is required to be implemented during fiscal year 2011. The Town is currently evaluating the effect that this Statement will have on its basic financial statements.

These pronouncements will be implemented by their respective implementation dates.

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EDWARDS ANGELL PALMER & DODGE LLP

111 Huntington Avenue Boston, MA 02199 617.239.0100 fax 617.227.4420 eapdlaw.com

(Date of Delivery)

Victor Garofalo, Treasurer
Town of Bedford
Bedford, Massachusetts

\$3,297,000
Town of Bedford, Massachusetts
General Obligation Municipal Purpose Loan of 2011 Bonds
Dated July __, 2011

We have acted as bond counsel to the Town of Bedford, Massachusetts (the “Town”) in connection with the issuance by the Town of the above-referenced bonds (the “Bonds”). In such capacity, we have examined the law and such certified proceedings and other papers as we have deemed necessary to render this opinion.

As to questions of fact material to our opinion we have relied upon representations and covenants of the Town contained in the certified proceedings and other certifications of public officials furnished to us, without undertaking to verify the same by independent investigation.

Based on our examination, we are of the opinion, under existing law, as follows:

1. The Bonds are valid and binding general obligations of the Town and, except to the extent they are paid from other sources, the principal of and interest on the Bonds are payable from taxes which may be levied upon all taxable property in the Town, subject to the limit imposed by Chapter 59, Section 21C of the General Laws.

2. Interest on the Bonds is excluded from the gross income of the owners of the Bonds for federal income tax purposes. In addition, interest on the Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes. However, such interest is included in adjusted current earnings when calculating corporate alternative minimum taxable income. In rendering the opinions set forth in this paragraph, we have assumed compliance by the Town with all requirements of the Internal Revenue Code of 1986 that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be, and continue to be, excluded from gross income for federal income tax purposes. The Town has covenanted to comply with all such requirements. Failure by the Town to comply with certain of such requirements may cause interest on the Bonds to become included in gross income for federal income tax purposes retroactive to the date of issuance of the Bonds. Except as expressed in paragraph 4 below, we express no opinion regarding any other federal tax consequences arising with respect to the Bonds.

3. Interest on the Bonds is exempt from Massachusetts personal income taxes and the Bonds are exempt from Massachusetts personal property taxes. We express no opinion regarding any other Massachusetts tax consequences arising with respect to the Bonds or any tax consequences arising with respect to the Bonds under the laws of any state other than Massachusetts.

4. The Bonds are qualified tax-exempt obligations within the meaning of Section 265(b)(3) of the Code.

This opinion is expressed as of the date hereof, and we neither assume nor undertake any obligation to update, revise, supplement or restate this opinion to reflect any action taken or omitted, or any facts or circumstances or changes in law or in the interpretation thereof, that may hereafter arise or occur, or for any other reason.

The rights of the holders of the Bonds and the enforceability of the Bonds may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable, and their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

Edwards Angell Palmer & Dodge LLP

BOS111 12606185.1

**PROPOSED FORM OF
CONTINUING DISCLOSURE CERTIFICATE**

This Continuing Disclosure Certificate (the “Disclosure Certificate”) is executed and delivered by the Town of Bedford, Massachusetts (the “Issuer”) in connection with the issuance of its \$3,297,000 General Obligation Municipal Purpose Loan of 2011 Bonds dated July __, 2011 (the “Bonds”). The Issuer covenants and agrees as follows:

SECTION 1. Purpose of the Disclosure Certificate. This Disclosure Certificate is being executed and delivered by the Issuer for the benefit of the Owners of the Bonds and in order to assist the Participating Underwriters in complying with the Rule.

SECTION 2. Definitions. For purposes of this Disclosure Certificate the following capitalized terms shall have the following meanings:

“Annual Report” shall mean any Annual Report provided by the Issuer pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

“Listed Events” shall mean any of the events listed in Section 5(a) of this Disclosure Certificate.

“MSRB” shall mean the Municipal Securities Rulemaking Board as established pursuant to Section 15B(b)(1) of the Securities Exchange Act of 1934, or any successor thereto or to the functions of the MSRB contemplated by this Disclosure Certificate. Filing information relating to the MSRB is set forth in Exhibit A attached hereto.

“Owners of the Bonds” shall mean the registered owners, including beneficial owners, of the Bonds.

“Participating Underwriter” shall mean any of the original underwriters of the Bonds required to comply with the Rule in connection with offering of the Bonds.

“Rule” shall mean Rule 15c2-12 adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

SECTION 3. Provision of Annual Reports.

(a) The Issuer shall, not later than 270 days after the end of each fiscal year, provide to the MSRB an Annual Report which is consistent with the requirements of Section 4 of this Disclosure Certificate. The Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in Section 4 of this Disclosure Certificate; provided that the audited financial statements of the Issuer may be submitted when available separately from the balance of the Annual Report.

(b) If the Issuer is unable to provide to the MSRB an Annual Report by the date required in subsection (a), the Issuer shall send a notice to the MSRB, in substantially the form attached as Exhibit B.

SECTION 4. Content of Annual Reports. The Issuer's Annual Report shall contain or incorporate by reference the following:

(a) quantitative information for the preceding fiscal year of the type presented in the Issuer's Official Statement dated June __, 2011 relating to the Bonds regarding (i) the revenues and expenditures of the Issuer relating to its operating budget, (ii) capital expenditures, (iii) fund balances, (iv) property tax information, (v) outstanding indebtedness and overlapping debt of the Issuer, (vi) pension obligations of the Issuer, and (vii) other post-employment benefits liability of the Issuer, and

(b) the most recently available audited financial statements of the Issuer, prepared in accordance with generally accepted accounting principles, with certain exceptions permitted by the Massachusetts Uniform Municipal Accounting System promulgated by the Department of Revenue of the Commonwealth. If audited financial statements for the preceding fiscal year are not available when the Annual Report is submitted, the Annual Report will include unaudited financial statements for the preceding fiscal year and audited financial statements for such fiscal year shall be submitted when available.

Any or all of the items listed above may be incorporated by reference from other documents, including official statements of debt issues of the Issuer or related public entities, which (i) are available to the public on the MSRB internet website or (ii) have been filed with the Securities and Exchange Commission. The Issuer shall clearly identify each such other document so incorporated by reference.

SECTION 5. Reporting of Significant Events.

(a) The Issuer shall give notice, in accordance with the provisions of this Section 5, of the occurrence of any of the following events with respect to the Bonds:

1. Principal and interest payment delinquencies.
2. Non-payment related defaults, if material.
3. Unscheduled draws on debt service reserves reflecting financial difficulties.
4. Unscheduled draws on credit enhancements reflecting financial difficulties.
5. Substitution of credit or liquidity providers, or their failure to perform.
6. Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determination of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds.

7. Modifications to rights of the Owners of the Bonds, if material.
8. Bond calls, if material, and tender offers.
9. Defeasances.
10. Release, substitution or sale of property securing repayment of the Bonds, if material.
11. Rating changes.
12. Bankruptcy, insolvency, receivership or similar event of the Issuer.*
13. The consummation of a merger, consolidation, or acquisition involving the Issuer or the sale of all or substantially all of the assets of the Issuer, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material.
14. Appointment of a successor or additional trustee or the change of name of a trustee, if material.

(b) Whenever the Issuer obtains knowledge of the occurrence of a Listed Event described in Subsections (a)(2), (6), (7), (8) (with respect to bond calls), (10), (13) or (14), the Issuer shall as soon as possible determine if such event would be material under applicable federal securities laws.

(c) Upon the occurrence of a Listed Event described in subsections (a)(1), (3), (4), (5), (6), (8) (with respect to tender offers), (9), (11) or (12), and in the event the Issuer determines that the occurrence of a Listed Event described in subsections (a)(2), (6), (7), (8) (with respect to bond calls), (10), (13) or (14) is material under applicable federal securities laws, the Issuer shall, in a timely manner not in excess of ten (10) business days after the occurrence of the event, file a notice of such occurrence with the MSRB.

SECTION 6. Transmission of Information and Notices. Unless otherwise required by law, all notices, documents and information provided to the MSRB shall be provided in electronic format as prescribed by the MSRB and shall be accompanied by identifying information as prescribed by the MSRB.

* As noted in the Rule, this event is considered to occur when any of the following occur: (i) the appointment of a receiver, fiscal agent or similar officer for the Issuer in a proceeding under the U.S. Bankruptcy Code or in any proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the Issuer, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or (ii) the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Issuer.

SECTION 7. Termination of Reporting Obligation. The Issuer's obligations under this Disclosure Certificate shall terminate upon the legal defeasance in accordance with the terms of the Bonds, prior redemption or payment in full of all of the Bonds. If such termination occurs prior to the final maturity of the Bonds, the Issuer shall give notice of such termination in the same manner as for a Listed Event under Section 5(c).

SECTION 8. Amendment; Waiver. Notwithstanding any other provision of this Disclosure Certificate, the Issuer may amend this Disclosure Certificate and any provision of this Disclosure Certificate may be waived if such amendment or waiver is permitted by the Rule, as evidenced by an opinion of counsel expert in federal securities law (which may include bond counsel to the Issuer), to the effect that such amendment or waiver would not cause the Disclosure Certificate to violate the Rule. The first Annual Report filed after enactment of any amendment to or waiver of this Disclosure Certificate shall explain, in narrative form, the reasons for the amendment or waiver and the impact of the change in the type of information being provided in the Annual Report.

If the amendment provides for a change in the accounting principles to be followed in preparing financial statements, the Annual Report for the year in which the change is made shall present a comparison between the financial statements or information prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles. The comparison shall include a qualitative discussion of the differences in the accounting principles and the impact of the change in the accounting principles on the presentation of the financial information in order to provide information to investors to enable them to evaluate the ability of the Issuer to meet its obligations. To the extent reasonably feasible, the comparison shall also be quantitative. A notice of the change in the accounting principles shall be sent to the MSRB.

SECTION 9. Default. In the event of a failure of the Issuer to comply with any provision of this Disclosure Certificate any Owner of the Bonds may seek a court order for specific performance by the Issuer of its obligations under this Disclosure Certificate. A default under this Disclosure Certificate shall not constitute a default with respect to the Bonds, and the sole remedy under this Disclosure Certificate in the event of any failure of the Issuer to comply with this Disclosure Certificate shall be an action for specific performance of the Issuer's obligations hereunder and not for money damages in any amount.

SECTION 10. Beneficiaries. This Disclosure Certificate shall inure solely to the benefit of the Owners of the Bonds from time to time, and shall create no rights in any other person or entity.

Date: July __, 2011

TOWN OF BEDFORD,
MASSACHUSETTS

By _____
Treasurer

Selectmen

[EXHIBIT A: Filing Information for the MSRB]
[EXHIBIT B: Form of Notice of Failure to File Annual Report]

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